INDEX—THE NEW FOOD, DRUG, AND COSMETIC LEGISLATION*

ADMINISTRATIVE LAW

Advertising, False
attack on definition of, in S. 1944, 9; issue whether F&DA or FTC should control, discussed, 19, 149; powers of FTC over, increased by W-L Act, 18-19, 91, 139-140; history of provisions for control of, in FD&C bills summarized, 23-24; definition of, under W-L Act, 92, 139-140; actionable at common law, 92-93; criminal liability for, 93-94; "Printers' Ink" statute against, 94; authority of FTC over, before W-L Act, 95-96, 138; scienter not requisite of, under W-L Act, 97; significance of "material" in W-L Act definition of, 97-99; importance of including misrepresentations of opinion in defining, 99-101; problem of therapeutic claims in controlling, 100-101; treatment of representations of opinion in W-L Act, 101-102; lack of specific prohibitions against, in W-L Act, 103; procedure against, under FTC Act, 103-105; under W-L Act, 106-107; liability of publishers and broadcasters for, under W-L Act, 107, 108-109; problems of administrative control of, 107-110; burden of proof of, under W-L Act, 110.

AMERICAN MEDICAL ASSOCIATION
filed brief criticizing first FD&C bill, 9; denied authorship of that bill, 12; criticism of judicial review amendment to S. 5 in Journal of, 21.

B. & M. Externat Remedy Case, 82
BAILEY, JOSIAH W.
Sen., sought restrictions on multiple seizures, 13, 16.

BROADCASTERS
qualified exemption of, from criminal liability under W-L Act, 107; liability of, for civil penalty under W-L Act, 109.

CAMPBELL, WALTER G.
Chief of F&DA, supported revision of F&D Act, 6, 111; quoted, 123.

"CHAMBER OF HORRORS"
assembling of, by F&DA, 8.

CHAPMAN, VIRGIL
Rep., presided at House hearings on S. 5, 16; introduced bill to control new drugs, 20; sought Sec. Wallace's views on judicial review, 21.

CLARK, BENNETT C.
Sen., presided at hearings on S. 5, 12; sought restrictions on multiple seizures, 13, 16; supported FTC on advertising control issue, 14.

CONSUMERS
FD&C Act appraised from standpoint of, 144-150; growing recognition of distinctive interest of, 151-152; increased protection of, from misrepresenta-


Emergency Permit Control

provision for, in certain types of food production, 30-31, 89-90, 141-143.

Enforcement Provisions of FD&C Act

basic procedures of, 70-71; collection of samples, 71-73; preliminary hearings in criminal cases, 73-75; in libel cases, 75; discretion in instituting proceedings, 75-76; offenses subject to, 76-77, and penalties, 77; requirement of jury trial, 77-78; use of information instead of indictment, 78; nature of seizure in libel cases, 79-80; practice in libel cases, 80-82; restrictions on multiple seizures, 75-76, 82-83; res judicata in seizure cases, 83-84; remedy of injunction, 85; exclusion of import proceedings, 85-86; embargoes of foreign products, 86-87; factory inspection, 87-88; voluntary seafood inspection, 88; emergency permit control, 30-31, 89-90; publicity by notices of judgment and public warnings, 90. See Judicial Review of Regulations.

Exemption

power of Sec'y to grant, from labeling requirements, generally, 25; of drugs sold under prescription, 115-116; of foods from ingredient disclosure requirement, 133-135.

Federal Trade Commission

submits amendments to FD&C bill, 12; charged with lobbying against FD&C bill, 17; powers of, increased by W-L Act, 18-19, 91, 139-140; basis of jurisdiction of, over false advertising, 91, 112, 138-139; action of, against false advertising, 95; authority of, over misleading statements questioned in courts, 95-96; procedure of, in false advertising cases, before W-L Act, 103-106, under W-L Act, 106-107; administrative problems of, under W-L Act, 107-110; need for coordinating work of, with that of FDA, 140-141. See Advertising.

Federal Trade Comm'n v. Radadam Co., 18, 95, 96

Food Adulteration

necessity of, to determine adulteration, 25; provisions for, of identity in FD&C Act, 25-26, 130-132; excision of provision for multiple, of quality, 11, 26, 146; provision for one, of quality under McNary-Mapes Amendment, 26, 131, extended in, FD&C Act, 26; non-compliance with, as misbranding, 29, 132; types of, under FD&C Act, 131, under McNary-Mapes Amendment, 131-132; importance of, to consumers, 146; under state food and drug laws, 167-168.

Food, Drug, & Cosmetic Act of 1938

structure of Act as a whole, 23; appraised generally, 42, 127-128, 144, 150; enlarged scope of, 113-114; application of, to local transactions, 114-116; effective date of, 130, 143.

Food Misbranding

false or misleading labeling under FD&C Act and FD&C Act, 28, 94, 138-140; evasion of FD&D Act made possible by "distinctive name" provision, 28; requirement in FD&C Act of compliance with criteria of standard foods, 29, of disclosure of ingredients in fabricated foods, 29-30, 133-135, of declaration of artificial flavors, colors, and preservatives, 30, of properties of foods for special dietary uses, 30; importance of exemptions from requirement of ingredient disclosure, 133-134.

Hypnotic Drugs

states enacting laws for control of, 170. See Drug Misbranding.

Informative Labeling

conspicuousness of statements comprising, 24; general requirement of, in FD&C Act, §201(a), 24-25; emphasis upon, in FD&C Act, 113, 145; importance of, to consumers, 145, 153-154.

Judicial Review of Regulations

as major issue, in FD&C bills' history, 14-151; evolution of provisions for, 46-48; provisions for, in S. 5 (1937) as reported to House, 20-21; protested, 21, passed, 21; under FD&C Act compared to provisions of Fair Labor Standards Act, 45-46, Bituminous Coal Act, 45, to procedure in FTC, BTA, and NLRB cases, 48-49; as influenced by recent Supreme Court decisions, 50-51; relation of

Justice, Department of

criticizes judicial review amendment to S. 5, 21.

Kelley, W. T.

Chief Counsel, FTC, quoted, 141.

Labels and Labeling

definitions of, in FD&C Act, 24; conspicuousness of statements on, 24; effect of alteration of, after shipment, 113; practical problems of preparing new, for drug and cosmetic trades, 125-127.

Lea, Clarence F.

Rep., chmn. House Comm. on Interstate & Foreign Commerce, supported FTC on advertising control issue, 14; introduced food, drug, and cosmetic amendments to Wheeler bill, 18-19.

Legislative History of FD&C Act

social and economic factors governing nature of, 3-5; drafting of first FD&C bill (S. 1944), 7-8; reactions to S. 1944, 71; hearings on S. 1944, 8-10; revision of S. 1944, 10-11; second FD&C bill (S. 2000) introduced in 1934, 11; S. 2000 revised and supplanted by third FD&C bill (S. 2800), 11; hearings on S. 2800, 12; brought to floor of Senate, 12; fourth FD&C bill (S. 5) introduced in 1935, 12; S. 5 debated in Senate, 13; major issues raised by bills, outlined, 13-15; Bailey Amendments to S. 5 restricting multiple seizures adopted, 15-16; S. 5 passed by Senate, 16; House hearings on S. 5, 16; S. 5 amended and passed by House, 17; conference disagree, 17; House rejects new Senate amendment to S. 5, 17; fifth FD&C bill (S. 5) introduced in 1937 and passed by Senate, 18; advertising issue settled by W-L Act, 18-19; bills to control new drugs introduced, 20; judicial review amendments in House bill debated and passed, 20-21, 48; report of conference on S. 5, 21-22; acceptance of conference report and signing of S. 5, 22; drafting of later FD&C bills, 23; evolution of judicial review provisions, 46-48; activities of national women's organizations in, 144-145.

McCarran-Jenckes Bill, 11, 12.

McNary-Maps Amendment

provisions of, extended under FD&C Act, 26; experience under, as indicative of operation of judicial review provisions of FD&C Act, 56-63, 136-138; example of standard fixed under, 131-132.

McReynolds, Sam D.

Rep., quoted in debate on S. 5, 17.

Magazines

hostility of, to FD&C bills, 3.

Marihuana

states enacting special laws for control of, 170.

Morgan v. Nolan, 60, 61, 62

Multiple Seizures

as major issue, in FD&C bills' history, 13; Bailey Amendments restricting, 16; restrictions on, in FD&C Act, 22, 82-83.

New Drugs

provision for control of, due to Elixir Sulfanilamide tragedy, 20, 119, 148; "new drug" defined in FD&C Act, 32, in regulations, 119-120; procedure for control of, under FD&C Act, 40, 119; difficult problems in control of, 120-121.

Newspapers

tendency of, to ignore FD&C bills, 3, 17.

New York Times

handling of news concerning FD&C bills, 3; Advertising Index Expurgatorius of, 101.

Ostermoor & Co. v. Federal Trade Comm'n, 95.

Panama Refining Co. v. Ryan, 50, 51.

Publicity

provision for, of violations of FD&C Act, 90.

Publishers


Rayburn, Sam

Rep., quoted in debate on S. 5, 17.

Regulations Under FD&C Act

attack on provisions granting power to Sec'y to promulgate, 9; granting exemptions from labeling requirements, 25; establishing food definitions and standards, 25-26, 131-136, tolerances for unavoidable poisonous food ingredients, 27, standards of fill of containers, 26, 30; governing use of coal-tar coloring, in food, 27, in drugs, 34, in cosmetics, 41; requiring statements of properties of special dietary foods, 30; establishing new tests for "official" drugs, 33; exempting "new drugs" for experimental use, 49; procedure prescribed for formulation and review of, 43-45; compared to that under Fair Labor Standards Act, 45-46, under Bituminous Coal Act, 46, as influenced by recent Supreme Court decisions, 50; probable operation of procedure for, discussed, 53-56, 62. See Judicial Review of Regulations.

Roosevelt, F. D.

Pres., failure of, to press for enactment of FD&C Act, 3; special message of, to Congress on FD&C bill, 12; signed FD&C Act, 22.

Seafood Amendment

inspection service under, 88-89.

Seizures


Shelley Amendment

difficulties of enforcement of, 34, 100, 107.
STATE FD&C LEGISLATION
need for uniform, similar to federal FD&C Act, 165-167; attitude of state enforcement officials toward need for new, 167; scope of existing, 167; power to issue regulations and standards under, 167-169; control of narcotics, hypnotics, and marijuana by, 170; control of cosmetics by, 170-171; agencies for enforcement of, 171; appropriations for, 171; need for special seizure powers in, 172-173; trend in recent amendments of, 173-174; proposed form of uniform, 174-178; need for conformity in state regulations as well as, 175.
State v. Emery, 118.
State v. Holland, 118.

TUDEWELL, REXFORD G.
initiated drafting of FD&C bill, 5-6; opposition in Congress to, 10; lowered spray residue tolerance, 15.

UNIFORM NARCOTIC ACT
states enacting, 169-170.

VANDENBERG, ARTHUR H.
Sen., sponsored amendment to S. 5 restricting venue of seizure actions, 16.

VENUE
restrictions on, in seizure actions, 16, 22; of criminal actions, 79.

VOLUNTARY INSPECTION SERVICE
provision for, in S. 1944, 31, under Seafood Amendment, 88-89.

WALLACE, HENRY A.
Sec'y of Agriculture, increased spray residue tolerance, 15; protested judicial review amendment to S. 5, 21; suggested creation of Consumer's Council in AAA, 157.

WHEELER-Lea Act
passage of Wheeler bill by Senate, 18; food, drug, and cosmetic amendments added by House, 18-19; passage of amended bill by both houses, 19; appraisal of definition of offense in, 92-103; of adequacy of penalties in, 103-107; of methods of administration of, 107-110. See Advertising, Federal Trade Commission.