

## INDEX—THE CORRECTION OF YOUTHFUL OFFENDERS

### ADMINISTRATION

need for integration in, of correctional system, 583, 597-8, 667, 731; coordination of, under proposed Federal Correction Act, 650-1; organization of a YCA (with chart), 704-6; value of lay boards in, 706; in-service training, research and statistics and business units of a YCA, 709; estimates of staff needed for, of YCA program, 710-9; see Costs, PERSONNEL.

### AMERICAN LAW INSTITUTE

initiation of YCA Act study, 600; statements of, concerning YCA Act attacked, 632; sponsors Youth Court Act, 730, 740, 747.

### ANNANDALE

(New Jersey Reformatory at) good vocational program at, 593; small size as factor in success of, 593; program at, described, 670-1.

### ARREST AND DETENTION

demoralizing effect of, on youths, 589; special provision for, of youths, lacking in Detroit and Brooklyn youth courts, 735, 736, proposed in Youth Court Act, 742, and in N. Y. youth court bill, 745.

### ASHURST-SUMNERS ACT, 594.

### AUSTRIA

youth crime in, during and after World War I, 586; youth court in, 752; sentencing practice in, 754; strict supervision over correctional system in, 756.

### BELGIUM

age limit for youth courts in, 750; emphasis on personnel training in, 755.

### BORSTAL SYSTEM

practicality of corrective treatment as demonstrated by, 653; activities of, 675-6; diagnostic methods of, 687-8; importance of personal influences in, 697-8; aid given to, by Borstal Associates, 699-700.

### BURGLARY

high rate of, by youths, 583.

### CALIFORNIA YOUTH CORRECTION AUTHORITY

adoption of act creating, 579, 637, 655; method of selecting members of, 655; establishment of, 656-7; preliminary tasks facing, 657; handicaps of, 657; diagnostic unit provided for, 657-8; clinical psychiatrist employed by, 657-8; survey of youth crime undertaken by, 659; findings of (tables), 663-6; reorganization by, of Whittier School, 659-60, of Ventura School, 660-1; forestry camp program of, 661; research and workshop program of, 661-2; Mexican gang problem attacked by, 662.

### CALIFORNIA YOUTH CORRECTION AUTHORITY ACT

adoption of, 579, 637, 655; absolute indeterminate sentence not provided by, 637; differences between, and model YCA Act, 637, 656; preventive work authorized by, 672.

### CHILLICOTHE

(U. S. Reformatory at) good vocational program at, 593, 674.

### CHINO

(California Institution for Men at) noteworthy example of minimum security institution, 595, 676-7.

### CLASSIFICATION

inadequacy of, in jails, 592, in reformatories, 593-4; emphasis on, by U. S. Bureau of Prisons, 594; procedure for, in N. J., 670, in Va., 674-5, in Borstal System, 675; mechanical character of much institutional, 687.

### CONSTITUTIONAL LAW

need to protect civil liberties in applying indeterminate control to offenders, 619; grounds for attack on minimum-maximum sentence laws and YCA Act, generally, 637, 648-9, as impairing judicial power, 638, infringing governor's pardoning power, 638-9, delegation of legislative power, 639-40; denial of "due process of law," 640, denial of trial by jury, 640, failure to apportion punishment to crime, 640-1, cruel and unusual punishment, 641; analogy of YCA Act to valid juvenile court acts, 641-2, to "defective delinquent" and "sex offender" acts, 642-7; invalidity of Mich. "sex offender" act, 644, validity of Minn. "sex offender" act, 645, 647-8; validity of YCA Act's classification of youth offenders, 647, its procedural provisions, 647-8; importance of philosophy of correction in determining validity of YCA Act, 636, 648-9.

### CORRECTION

see PHILOSOPHY OF CORRECTION, TREATMENT AND TRAINING.

### COST

of present disposition of youth offenders in N. Y., 679; estimated, of disposition by YCA in N. Y., 680, 725, in states of various sizes, 719-20; extent YCA cost in N. J. would exceed present, 720. See PERSONNEL.

### COURTS

duty of, to commit to YCA, 604-5, 635; use of probation by, 606-7, 669; power of review of YCA action in extending control over youth offenders, 615-6, 635-6; YCA Act as impairment of judicial power of, 638; powers and duties of, under proposed Federal Corrections Act, 651, 652; retention of sentencing and probation powers of, urged, 723, 727-8.

**CRIME, YOUTH**

volume of, small relatively to all law violations, 582, large relatively to serious offenses, 582-3, 652-3; incidence of, in burglary, larceny, auto thefts, 583, 652; rates of, by age brackets, 583; recidivism rates for, 584-5; rates of, during and after World War I, 585-6, since outbreak of World War II, in England, 586, in U. S., 586-7; as affected by mental and physical changes in adolescents, 619; constitutionality of special treatment of, 647; volume of, against federal laws, 653; tables showing, in Calif. Superior Courts, 663-4, in inferior courts, 664-5, by race, 665, by sentence, 666, by place of detention, 666; recent increase in, doubted, 728.

**DEFECTIVE DELINQUENTS**

laws for custody of, in N. Y., Pa., Ill., Mass., and Minn., 614, 618-9, 642-3, constitutionality of, 643-7.

**DENMARK**

inapplicability to U. S. of many correctional methods used in, 693, 696; academic training in, 696; "Child Welfare Comm'n's" in, 751; good correctional results in, 755.

**DIAGNOSIS**

(of causes of misconduct) importance of, as aid to sentencing, 669, and treatment, 670, 685; successful center for, in Va., 674-5; importance of ascertaining offender's needs by, 685-6; determining potentialities for reformation by, 686-7; value of extended observation in, 687-8; success of, in Borstal System, 687-8; psychiatric and physical examinations in, 688-9; data derived from, physical diagnosis, 689-90, psychological diagnosis, 690-1, psychiatric diagnosis, 691-2; data derived from, developmental history, 692, social history, 692, educational history, 692-3, criminal history, 693; YCA staff needs for, 716-7; use of, in European youth courts, 752-3.

**ELMIRA**

(N. Y. State Reformatory at) first reformatory in U. S., 593; improvement in, 593, mass treatment in, 593; indeterminate control introduced at, 618, 637.

**ENGLAND**

youth crime rates in, 583, recidivism among first offenders in, 585.

**FEDERAL CORRECTIONS ACT**

(proposed) rejection of previous bill for federal indeterminate sentence law, 638; divisions of Board of Corrections and their functions under, 650-1; powers of courts in committing youth offenders under, 651, 652; forms of treatment of youth offenders contemplated by, 651; disposition of offenders by the Youth Authority under, 651-2; factual and theoretical bases for, 652-3; disposition of adult offenders under, 653-4.

**FINLAND**

age limit for youth courts in, 750.

**FORESTRY CAMPS**

as means of combatting idleness, 595; excellent, in Calif., Wash., and Mich., 595, 726; program of Calif. YCA for, 661; program of, of Los Angeles Probation Dep't, 677-9.

**FRANCE**

age limits for youth courts in, 750; personnel training in, 755.

**GERMANY**

recidivism among youthful offenders in, 584; youth crime in, during and after World War I, 586; punishment now dominant in correction in, 749; tribunal for trial of youth offenders in, 752.

**"HABITUAL OFFENDER" LAWS**

recognized as valid, 641; as cause of over-crowding in penitentiaries, 728.

**HARRISON, LEONARD**

quoted, on need for segregation of offenders, 594, on need for integration in correctional system, 597, on comparative costs of present and proposed programs for youth offenders in N. Y., 879-80, on powers of YCA, 724.

**HAWES-COOPER ACT, 594.****HINCKS, CARROLL C.**

Judge, enlists citizens as "friends" for parolees, 700.

**HOLLAND**

age limit for youth courts in, 750.

**HOMOSEXUALITY**

encouraged by lack of classification and segregation, 594.

**IDLENESS**

harmfulness of, enforced, 594, 694-5; developing state-use industries to combat, 594, accelerated by war needs, 595; value of forestry camps in combatting, 595.

**INDETERMINATE CONTROL**

(of youth offenders) provision for, in YCA Act, 604, 615-6, 617, 635-6; beginnings of use of, 618; of juvenile delinquents, 618, 641-2; of defective delinquents, 618-9, 642-3; need for, as means of treating abnormal youths, 620, of developing sufficient treatment programs, 621; contrasted with control over insane or contagious, 621; possibilities for objectivity in exercise of, 622, 636; analogy of, to medical treatment false, 624-5; possibilities for discrimination in, 625-7; as contrary to fundamental demands for fair play and liberty, 628-30; constitutional objections to, 637-41; need for, law for all offenders, 730. See CONSTITUTIONAL LAW, PHILOSOPHY OF CORRECTION, TREATMENT AND TRAINING.

**ITALY**

punishment as objective of correction in, 749; youth courts in, 752; differentiation between offenses in, 753.

**JAILS**

unsatisfactory condition in, 591-2; demoralizing effect of, on youths, 592; inspection of, in N. J., 672.

**JUDICIAL CONFERENCE OF SENIOR CIRCUIT JUDGES**

(Committee on Crime of) report on sentencing practices quoted, 590, 730, Federal Corrections Act proposed by, described, 650-2, other recommendations of, 653-4. See **FEDERAL CORRECTIONS ACT**.

**JUVENILE DELINQUENTS**

relation of, to youth crime, 583; effect of war on, 585-7; indeterminate control of, 619, 641-2; constitutionality of juvenile court acts, 641-2; extension of age definition of, 632-3; various age definitions of, in Europe, 749-50; procedures for trial of, in Europe, 751-2.

**LARCENY**

high rate of, by youths, 583, especially auto thefts, 583, 653.

**LEAGUE OF NATIONS**

report by Child Welfare Committee of, 756.

**MEDICAL AID**

need for, in rehabilitating offenders, 611, 684, 689-90.

*Minnesota ex rel. Pearson v. Probate Court*, 645, 647.

**NEW JERSEY DEPARTMENT OF INSTITUTIONS AND AGENCIES**

extensive control of, over offender, 669; effort of, to provide courts with diagnostic service, 669; diagnosis and classification procedure of, 670; training procedure of, at Annandale, 670-1; work of parole division of, 671-2; jail inspection by, 672; crime prevention program of, 672; experience of, as to intake of youth offenders, 710, 711, as to operations of staff workers, 714.

**NORWAY**

"Guardianship Councils" for youth offenders in, 751.

**PAROLE**

as essential means of reestablishing offender in society, 596; legal provision for, 596, 608; variety and inadequacy of provision for, 596; effective administration of, by U. S., Mich., N. J. and N. Y., 597, 671-2; need for community cooperation in, 597, 699-700, 703; provision for use of, in YCA Act, 608; high rate of violation of, by youths, 620; constitutional attacks on laws providing for, 637-41; provision for, under proposed Federal Corrections Act, 652; need for treatment measures in, 699; need for citizen volunteers to serve as "friends" of parolees, 699-700; need for proper correctional treatment before parole, 701-3; parole failures caused by community influences, 703.

*People v. Frontczak*, 644.

**PERSONNEL**

basic importance of trained, sympathetic, 595-6, 693, 755, 757, 759; high quality of, at Chino, 676, in California forestry camp, 678; problems of a

YCA: requirements of, 704, relations with civil service, 707, standards for specific jobs, 708, difficulties in finding, 708, in-service training by, 709, case load to be handled by, 710, 712-3, 724, as affected by pre-sentence investigation and types of treatment, 712, size of social work staff needed, 713-16, size of clinical staff needed, 716-7, size of institutional staff needed, 717, total needed staff summarized, 718-9; danger of political influences in selection of, 723; quality of, as factor in success of certain European correctional systems, 755.

**PHILOSOPHY OF CORRECTION**

punishment as exaction of expiation, 601, in philosophy of Kant and Hegel, 601, as means of preventing future offenses, 601, 609, in philosophy of Plato, 601, 633; difference between law as deterrent to others and as deterrent to offender, 602; fear of disgrace, not punishment, as chief deterrent of criminal law, 602; underlying YCA Act, 602-3, 617, 624, 636; principal causes of punitive system's failure to prevent recidivism, 603, 623; deficiency of will to abstain, as cause of recidivism, 609; reduction of pressures toward crime as means of reducing recidivism, 610; relation of indeterminate control to treatment process, 619-20, 623, 624; analogy of criminal correction to clinical medicine false, 624-5; arbitrariness and inequality in rewards and punishment counter to basic attitudes, 628-9; demand for liberty based on demand to be judged only by deeds, 629-31, not subordinate to social protection, 630-1; impossibility of disguising punishment under name of treatment, 631-4; corrective treatment not a new idea, 632, 633; correction and prevention as true purpose of punishment, 633; importance of, in determining validity of YCA Act, 636, 648-9; underlying Federal Corrections Act, 653; conflict between classical and sociological schools in Europe as to treatment of offenders, 748-9.

**POUND, ROSCOE**

quoted, on repugnance to arbitrary power, 628.

**POLAND**

age limits for youth courts in, 750.

**PRISON FARMS**

encouraging use of, in N. J., N. C., Ohio, and Tenn., 595; need for more, 726.

**PRISON INDUSTRIES**

development of, for state use, 594; effect of war on, 595.

**PROBATION**

extent of laws authorizing, 590-1, 606; percentage of defendants placed on, in U. S., 591; insufficient personnel for, 591, 727; need for care in granting, 591, 606; diversity in use of, among judges, 606, 622; provision for, under YCA Act, 607-8; limitations on, in various states, 607; powers of courts as to, under Federal Corrections Act, 651; need for treatment measures for probationers, 699; retention of power over, by courts, urged, 723, 727-8; further development of statewide, 729.

**PROGNOSIS**

importance in, of therapeutic measures, 700. See **DIAGNOSIS**.

**PSYCHIATRIC EXAMINATIONS**

need for, in determining treatment for offenders, 611, 688-9; provision for, in "defective delinquent" and "sex offender" acts, 643-4, 647, in proposed Federal Corrections Act, 651; data derived from, 691-2; YCA staff needs for, 716-7. See **DIAGNOSIS**.

**PSYCHOPATHIC PERSONALITIES**

dangerous characteristics of, 620, 646; uncertainty as to determination of, 646; control of, under YCA Act, 646; segregation of, in federal prison system, 674; difficulties in treatment of, 691, 698.

**PUNISHMENT**

see **PHILOSOPHY OF CORRECTION**.

**RECIDIVISM**

statistics on, among male youths in N. Y. City, 584, among German youths, 584, among Swedish youths, 584, among English first offenders, 585; relation of, to offenses committed, 585, to use of punitive measures, 602-3, 609; measures under YCA Act, intended to prevent, 609-11, 620; data as to, in Glueck studies, 702, in Children's Bureau study, 702-3; difficulty in evaluating European data as to, 755. See **CRIME, YOUTH**.

**REFORMATORIES**

tendency to intermingle adults and youths in, 592-3; improvements in, at Annandale, Chillicothe, and Elmira, 593, 671; mass treatment and overcrowding in, 593; inadequate classification and segregation in, 593-4; need for diversification in types of, 595; data as to, among reformatory "graduates," 702-3; in various European nations, 754-5.

**RUMANIA**

age limits for youth crime in, 750.

**RUSSIA**

trend toward abolition of punishment in, reversed, 749; youth "Commissions" in, abolished, 751.

**SEGREGATION**

inadequacy of, in jails, 592, in reformatories, 593-4; demoralizing effect on youths of lack of, 594; existing legal provision for, 608; provisions relating to, in YCA Act, 608; of psychopathic offenders in federal prison system, 674.

**SENTENCING**

disparities in, practices of judges, 590, 606, 622, 669-70; need for pre-sentence investigations, 590, 606, 711; variations in state laws as to discretion in, 590, 607; powers of courts in, under proposed Federal Corrections Act, 652; aided by pre-sentence diagnosis, 669; transfer of, function to YCA criticized, 722-3; European practices as to, of youths, 752-4.

**SEX OFFENDERS**

Mich., Minn., and Ill. statutes for segregation of, 614, 643; Mich. act for commitment of, held un-

constitutional, 644; Minn. act for commitment of, held constitutional, 645, 647-8.

**SHULMAN, HARRY M.**

study by, of youth crime in New York City, 584, quoted, 584.

**SPAIN**

age limits for youth courts in, 750; youth courts in, 752; success of private reformatories in, 754, 755.

**STEPHEN, SIR JAMES**

quoted, on relation of criminal law to revenge, 601.

**SWEDEN**

youth crime rates in, 583, recidivism rates, 584; sentencing practices in, 754; progressive reformatories in, 754-5.

**SWITZERLAND**

youth courts in, 752; "youth advocates" used in, 753.

**TREATMENT AND TRAINING**

(of youth offenders) use of, in Middle Ages, 581; present trend toward individualized, 589, 668; mass, characteristic of reformatories, 593, 694; need for diversification in institutions for, 595, 694; incompatibility of punishment motive with, 597, denied, 631; superiority of, of women and girls, 598-9; importance of indeterminate control for, 619, 621; use of, as basic thesis of YCA Act, 624, 636; provision for, in proposed Federal Corrections Act, 651; need for continuity in, 668; program of, at Annandale, 670-1, in federal system, 674, in Borstal System, 675-6, at Chino, 676-7, in Calif. forestry camps, 677-9; failure to employ scientific methods of, illustrated, 681-5; need of, to eliminate "softness," 694-5; suggestions for physical, 695, vocational, 696, academic, 696, in appreciations and self-expression, 697; importance of personal influences in, 697-8; discipline in, 698; of abnormal offenders, 698-9; during probation and parole, 699; personnel needs for, 717-8; various measures for, in European nations, 754-6, and their supervision, 756-7.

**UNITED STATES BUREAU OF PRISONS**

emphasis placed by, on classification, 594; diversification in institutional program of, 595, 674; institutions of, listed, 673-4.

**VENTURA SCHOOL FOR GIRLS**

(California) reorganization of, by Calif. YCA 660-1.

**VIRGINIA DEPARTMENT OF PUBLIC WELFARE**

successful diagnostic center of, for youth offenders, 674-5.

**VOCATIONAL TRAINING**

need for, to diminish economic pressure toward crime, 610; provision for, in laws of various states, 610-11, in YCA Act, 611; effective program of, at Annandale, 593, Chillicothe, 593, 674, Chino, 676; failure to adjust, to needs of offender, 684; foreign methods of, 696. See **TREATMENT AND TRAINING**.

**WAR**

youth crime rates, during and after World War I, in Germany and Austria, 585-6, since outbreak of World War II, in England, 586, in U. S., 586-7; expected effect of, on youth crime, 587; effect of, on prison industries, 595; effect of service in, on public attitude toward offenders, 597; increase caused by, in number of convicted women, 599.

**WAYWARD MINORS**

see JUVENILE DELINQUENTS; CRIME, YOUTH; YOUTH COURTS.

**WHITTIER STATE SCHOOL**

(California) reorganization of, by Calif. YCA, 659-60.

**WOMEN'S INSTITUTIONS**

general superiority of correctional, 598-9; number of, 598; good programs at Framingham, Mass., Clinton Farms, N. J., and U. S., at Alderson, W. Va., 598; deficiencies in provision for, in many states, 599.

**WORK CAMPS**

successful program of, under U. S. Bureau of Prisons, 674.

**YOUTH CORRECTION AUTHORITY ACT**

(of Am. Law Institute) Committee created for drafting, 600; preliminary need to choose between punishment and treatment as method of correction, 600-2; treatment preferred to punishment as more effective, 602-3, 609-10, 636; YCA created by, 604; provisions of, relating to, commitment of youths by courts, 604-5, 635, powers over new and existing correctional institutions, 605, powers over youths committed to it, 605-6, vocational training, 611, physical and mental examinations, 611, assistance after release, 611; avoidance of character-degrading experience under, by use of, probation, 606-8, parole, 608, separation of prisoners, 608; safeguards in, to protect against abuse of indeterminate control, 614-6, 618, 621-2; extending control under, grounds for, 615, 635-6, court review of, 615-6, 617, 635-6; wide variety of treatment methods made possible by, 621; underlying thesis of, criticized, 624-5; examples of discrimina-

tion possible under, 625-7; grounds for constitutional attack on indeterminate control provisions of, 637-41, compared to juvenile court and "defective delinquent" laws, 641-7; recognition by, of value of diagnostic research, 689; suggested staff organization of YCA, 704-9; estimated case load to be handled under, 710-3; size of staff needed for YCA, 713-8, and its cost, 719-20, criticism of, from standpoint of transfer of sentencing function from courts, 722-3, of conflict of authority with institutions, 724-6, of duplication of facilities, 726, of effect on development of probation, 726-8, of alternative program, 728-31.

see CONSTITUTIONAL LAW, CALIFORNIA YOUTH CORRECTION AUTHORITY ACT.

sections of, quoted or referred to in text: §4, 604; §12, 604; §13, 604; §13(1), 615; §13(2), 672; §18, 607; §25(2), 605; §25(3), 605; §25(4), 605; §25, 611; §26(1), 605; §26(2), 605; §27, 608, 611; §28, 607, 608, 611; §28(4), 614, 628; §29(1), 628; §29(2), 614; §30(1), 606; §31, 611; §32, 615, 628; §33, 615; §34(1), 615; §34(2), 616; §35, 616; §36, 616.

**YOUTH COURT ACT**

(of Am. Law Institute) formal criminal procedure proposed for, 740, criticized, 742; constitution of Youth Court bench, 741; office of prosecuting attorney created by, 741; provisions of, to minimize delay in trial of cases, 742; criticized as neglecting needs of smaller cities, 743.

**YOUTH COURTS**

creation of, with informal procedure urged, 729-30; Boys' Court in Chicago, 733; Juvenile Court Division of Phila. Municipal Court, 733-5; Detroit Wayward Minor Court, 735-6; Brooklyn Adolescents' Court, 736-7; various plans for handling youth offenders in upstate N. Y., 737-40; Am. Law Institute's Youth Court Act discussed, 740-3; proposals for creation of, in N. Y. with non-criminal procedure, 743-6; various proposals appraised, 747; European: age jurisdiction of, 749-50, composition of, 751-2, sentencing practices of, 752-4, tabular analysis of, 758-9.