

INDEX

UNEMPLOYMENT COMPENSATION*

ACTUARIAL PROBLEMS

determination of duration of benefit payments, generally, 36-48; inadequacy of data for, 38; unemployment surveys relating to, 39-41; cost factors affecting, analyzed, 41-48; under employer reserve plan, 59-60; actuarial soundness of pooled fund plan, 74-76; in merit-rating, 79-86.

"ADDITIONAL CREDIT"

provisions of S. S. Act allowing, to employers, criticized, 129, 131-133. See EMPLOYER RESERVE PLAN, GUARANTEED EMPLOYMENT PLANS, MERIT RATING.

Adkins v. Children's Hospital, 146.

ADMINISTRATION

bodies administering u. c. laws, table 96-97, 109; rule-making power, 95-96; reports by comm'ns, 98; employer records, 98; staff personnel, 98, 115-116, 136; funds, 98; rôle of public employment service in, 100-106, 110, 114; duties of, in claim settlements, 106-114; procedure for investigation and hearing of benefit claims, 110-113, for review, 112-114; S. S. Act provisions controlling, 114-115; possible political influences in, 115-116, 136; problems of, in collecting contributions, 117-122; reports and records required in, 119-122, problems of, in u. c. as compared to relief program, 155-156.

ADVISORY COUNCIL, 162-163.

ALABAMA

text references to u. c. law in, 21-34 (*passim*), 42, 43, 49, 80, 109, 112.

Altman v. N. D. Workmen's Comp. Bureau, 13.

ALTMAYER, ARTHUR J., 160.

AM. ASS'N FOR LABOR LEGISLATION, 66.

AM. FEDERATION OF LABOR, 51, 158.

ANDREWS, JOHN B., 159.

ATTORNEYS

employment of, in u. c. benefit claim cases, 112-113; appointment of, by Soc. Sec. Bd., 116.

BENEFIT PAYMENTS

qualifications for receipt of, 20-23; waiting period for, 23-25; rates of, generally, 25-31; extra, for dependents in D. C., 26-27; suggested rate for, 27; inadequacy of, 27, 150-151; for partial unemployment, 28-29, for part-time employment, 29-30; duration of, 31-35; additional, 32-35; effect of employee contributions on, 34; under employer reserve plan, 58-60, 62, 72; procedure for handling claims for, 106-114; relation of, to relief benefits, 153-155.

BRANDEIS, ELIZABETH, 66, 76.

article: *The Employer Reserve Type of Unemployment Compensation Law*, 54.

* As used in this index, the abbreviations "u. c." and "S. S. Act" refer respectively to unemployment compensation and to the Social Security Act.

BROWN, RAY A., 145.

BURNS, EVELINE M.

article: *The Relation of Unemployment Compensation to the Broader Problem of Relief*, 150.

CALIFORNIA

text references to u. c. law in, 21-34 (*passim*), 49, 63, 80, 88, 89, 109, 111.

CANADA

treatment of seasonal employment in, 44.

CARROLL, MOLLIE R.

quoted, 69.

COMMITTEE ON ECONOMIC SECURITY, 35, 36, 66, 166.

actuarial studies by, 38-40, 130, 164-165; personnel of, 160; recommendations of, 164-165.

COMMONS, JOHN R., 66, 76, 157.

CONNECTICUT, 157.

CONSTITUTIONAL LAW

validity of coverage provisions as to independent contractors, 9, as to holding companies, 10-11, as to interstate employments, 16; validity of state u. c. laws, 138-149; constitutionality of state u. c. laws, 138-149; are contributions taxes? 139-140; validity of u. c. laws if contributions held taxes, 143-145; validity of u. c. laws if contributions held regulatory exactions, 145-149; validity of pooling provisions in u. c. laws, 148-149.

CONTRIBUTIONS

incidence and shifting of cost of, 76-79; administrative problems in collecting, 117-122; delinquent, 122; are contributions taxes? 139-142. See EMPLOYEES, EMPLOYERS.

COOK, ROBERT N.

article: *The Bodies Administering Unemployment Compensation Laws*, 95.

Dayton-Goose Creek R. Co. v. U. S., 148.

DISTRICT OF COLUMBIA

text references to u. c. law in, 21-34 (*passim*), 49, 80, 109, 112.

DODD, WALTER F.

article: *Administering Unemployment Compensation Benefit Claims*, 107.

DOUGLAS, PAUL, 159.

DRAFT BILLS (Soc. Sec. Bd.)

provisions of, 55, 59, 60, 62, 64, 103, 113-114.

ECONOMIC SECURITY BILL

See SOCIAL SECURITY ACT.

ELIOT, THOMAS H., 160.

EMPLOYEES

contributions by, discussed, 49-54, 77-79, 130; definition of, in S. S. Act, criticized, 126; attitude of, toward u. c. as compared to relief, 153-155. See BENEFIT PAYMENTS.

EMPLOYER RESERVE PLAN

compared to pooled fund plan, 54-55, 59, 60, 61;

UNEMPLOYMENT COMPENSATION—INDEX

- relation of, to purposes of u. c., 55-58; exhaustions of reserves under, 58-59; effect of, on mobility of labor, 60-61; administrative problems of, 61-63; special advantages of, 63-64; shift of employer support to, 66; criticized, 67-74; advantages of, in benefit claim settlements, 108-109; S. S. Act restrictions on, criticized, 133.
- EMPLOYERS**
 coverage of, under state u. c. laws, 8-11, 118-119; independent contractors, 8-9; holding companies, 10-11; coverage of, operating in more than one state, 11-19, 133-135; cost of u. c. to, as influencing their policy, 67, 73, 76; shifting of u. c. costs by, 76-79; interest of, in guaranteed employment plans, 89; records required of, 98, 119-120; uncertainties in tax liabilities of, 126-127.
- EPSTEIN, ABRAHAM**, 78, 159.
- FOLSOM, M. B.**
 quoted, 57, 58.
- GALL, JOHN C.**
 article: *A Critical Analysis of the Federal-State System of Unemployment Compensation*, 123.
- GERMANY**
 preference for pooled fund in, 69; relation of u. c. to relief program in, 152.
- GRAHAM, FRANK P.**, 162.
- GREAT BRITAIN**
 actuarial experience under u. c. law of, 37, 45, 46; effect of employee contributions in, 52; preference for pooled fund in, 68; excepted employer plans in, compared to guaranteed employment plans, 90; relation of u. c. to relief in, 152.
- GREEN, WILLIAM**
 quoted, 51, 159.
- GUARANTEED EMPLOYMENT PLANS**
 criticized, 87-88; motives for, 89; British plan compared with, 89-90; provisions in S. S. Act relating to, 90-91, 132; Wisconsin experience with, 91-92; difficulties inherent in, 92-94; administrative problems under, 94.
- Hampton & Co. v. U. S.*, 144.
- HELLER COMMITTEE FOR RESEARCH IN SOCIAL ECONOMICS**, 27.
- HIBBARD, R. L.**
 article: *Guaranteed Employment Plans*, 89.
- Hilding v. Wash. Dep't of Labor and Industry*, 14.
- Hunter v. Colfax Consol. Coal Co.*, 141.
- HUNTINGTON, EMILY H.**
 article: *The Benefit Provisions of State Unemployment Insurance Laws*, 20.
- Industrial Comm'n of Ohio v. Gardinio*, 14.
- INTERSTATE COMMERCE**
 state coverage of employers in, 12, 134.
- Johnson v. Industrial Comm'n of Ohio*, 14.
- LABOR DISPUTES**
 effect of, on benefit payments, 23, 25; effect of, on actuarial estimates, 43; provisions relating to, criticized, 128.
- LEWISOHN, SAM**, 41.
- LOTWIN, BERNIECE N.**
 article: *Coverage of State Unemployment Compensation Laws*, 7.
- LUNDEEN BILL**, 77, 166.
- "MALINGERING"**
 provisions against, 22, 23, 25; effect of, on actuarial estimates, 46.
- MASSACHUSETTS**
 text references to u. c. law in, 21-34 (*passim*), 43, 49, 80, 104, 109, 112; 1916 u. c. bill in, 157.
- MCALLISTER, BRECK P.**
 quoted, 145.
- MERIT RATING**
 under pooled fund plan, compared to employer reserve plan, 63-64; provision for, in S. S. Act, 79, in Ohio bill, 79, in state acts, 79-80; significance of, 81-83; rate classification distinguished from, 84; actuarial problems of, 84-86.
- MIGRATORY WORKERS**
 payment of benefits to, 18.
- MINNESOTA**, 157.
- MODEL ACT (Comm. on Econ. Sec.)**
 text reference to, 134-135. See **DRAFT BILLS**.
- Monthly Labor Review*, 43.
- Mountain Timber Co. v. Washington*, 148.
- Murray v. Gerrick & Co.*, 14.
- NATIONAL ASS'N OF MANUFACTURERS**
 resolutions of, quoted, 123-124.
- NATIONAL CONF. ON ECONOMIC SECURITY**, 164.
- NATIONAL RE-EMPLOYMENT SERVICE**, 101.
- NEW HAMPSHIRE**
 text references to u. c. law in, 21-34 (*passim*), 45, 49, 63, 64, 80, 109, 111, 112.
- NEW YORK**
 text references to u. c. law in, 21-34 (*passim*), 44, 49, 80, 86, 103, 108, 109, 110, 111, 113, 140.
- Noble State Bank v. Haskell*, 142, 148.
- OHIO CHAMBER OF COMMERCE**
 questionnaire of, on insurability of unemployment, 74-75.
- OHIO COMM'N ON UNEMPLOYMENT INSURANCE**
 effect of 1932 report by, 66; merit-rating proposals of, 85.
- OHIO PLAN**
 See **POOLED FUND PLAN**.
- OLD-AGE INSURANCE**
 national system of, under S. S. Act, 3, 128.
- OREGON**
 text references to u. c. law in, 21-34 (*passim*), 49, 80, 88, 89, 108, 109, 112.
- PARTIAL EMPLOYMENT**
 benefit payments in case of, 28-29.
 benefit payments in case of, 29-30; effect of, on actuarial estimates, 44; failure of S. S. Act to promote, 131.
- PART-TIME EMPLOYMENT**

UNEMPLOYMENT COMPENSATION—INDEX

PAYROLL TAX

in S. S. Act, 4-5, criticized, 126-127; limitations on, 151-152.

PERKINS, FRANCES, 159.

POOLED FUND PLAN

compared to employer reserve plan, 54-55, 59, 60, 61; economy of, 67; use of, abroad, 68-69; actuarial soundness of, 74-76; constitutionality of pooling, 148-149. See MERIT-RATING.

Railroad Pension Case, 142.

Rathbun v. United States, 116.

RAUSHENBUSH, PAUL, 66.

RECIPROCAL AGREEMENTS

among states to adjust u. c. coverage, 19, 99.

RECORDS

See ADMINISTRATION, EMPLOYERS.

RELIEF PROGRAM

150, 156; financial problems of, compared to u. c. laws, 151-152, economic effects of, 153-154, administrative problems of, 155-156.

RICE, LEON L., JR.

article: *A Note on the Constitutionality of State Unemployment Compensation Laws*, 138.

ROOSEVELT, FRANKLIN D., 158, 159, 160, 164.

RUBINOW, I. M., 159.

article: *State Pool Plans and Merit Rating*, 65.

Sayles v. Foley, 141.

SEASONAL EMPLOYMENT

provisions in u. c. laws relating to, 30-31; effect of, on actuarial estimates, 44; failure of S. S. Act to promote, 131.

SMETHURST, R. S.

article: *A Critical Analysis of the Federal-State System of Unemployment Compensation*, 123.

SOCIAL SECURITY ACT (Titles III, IX)

outlined, 4-6; text references to sections of: §303, 11, 114, 136; §702, 136; §902, 132; §903, 23, 110, 115, 169; §906, 134; §907, 126; §909, 129; §910, 70-71, 80, 87, 90, 132; provisions of, criticized, 71, 125-137; preparation of bill, 160-165; congressional consideration of bill, 165-168; adoption of, 167-168.

SOCIAL SECURITY BOARD

relation to U. S. Employment Service, 102-103; power to approve and certify state laws, 4-5, 71, 114, 115, 128; terms of approval by, criticized, 128-129, removal of, 116.

STABILIZATION OF EMPLOYMENT

employer reserve plan as stimulus to, 56-58, questioned, 66-74; comm'n's powers to encourage, 99.

State ex rel. Davis-Smith Co. v. Clausen, 141, 144.

STEAD, WILLIAM H.

article: *The Rôle of the Public Administration Service in the Unemployment Compensation Program*, 100.

"SUITABLE EMPLOYMENT"

effect of refusal to accept, on benefit payments, 22-23, 25; actuarial estimates, 43; duties on employment service as to, 105-106; provisions relating to, criticized, 128.

TECHNICAL BOARD, 160-162.

TRAFTON, GEORGE H.

article: *Should Workers be Compelled to Contribute?* 49.

UNEMPLOYMENT COMPENSATION LAWS

relation of, to relief program, 150-156; early proposals for, 157-160. See SOCIAL SECURITY ACT; for state acts, see state names.

UNEMPLOYMENT TRUST FUND, 5, 19, 99, 137, 169.

U. S. EMPLOYMENT SERVICE

organization described, 100-102; relation to Soc. Sec. Bd., 102-103, to state administration, 103-104; functions of, in u. c. program, 105-106.

UTAH

text references to u. c. law in, 21-34 (*passim*), 49, 80, 108, 109, 112.

WAGNER, ROBERT F., 159, 166.

WAGNER-LEWIS BILL, 159, 162, 165.

WAGNER-PEYSER ACT, 101.

WAITING PERIOD

prior to benefit payments, 23-25; effect of, on actuarial estimates, 41-42.

WASHINGTON

text references to u. c. law in, 21-34 (*passim*), 49, 80, 109, 112.

WEGNER, ARTHUR E.

article: *Administrative Problems in the Collection of Contributions*, 117.

WILLIAMSON, W. R.

article: *State Actuarial Problems in Unemployment Compensation*, 36.

WISCONSIN

text references to u. c. law in, 21-34 (*passim*), 49, 59, 61, 74, 80, 87, 89, 104, 108, 109, 111, 112, 113; experience in, with guaranteed employment plans, 91-92, with contribution collections, 117-122; Huber u. c. bill in, 157.

WISCONSIN PLAN

See EMPLOYER RESERVE PLAN.

WITTE, EDWIN E., 160.

article: *An Historical Account of Unemployment Insurance in the Social Security Act*, 157.

WORKMEN'S COMPENSATION LAWS

territorial coverage of, compared to u. c. laws, 13-16; employment coverage of, compared, 21; analogies between, and u. c. laws as to benefit claims procedure, 107-108, 112-114, as to tax status of contributions, 141-142, as to validity as regulations, 147-148.