Overlapping Proprietary Rights in University-Generated Research Products: The Case of Computer Programs

by J.H. Reichman

INTRODUCTION

Since 1964, when the United States Copyright Office tentatively agreed to register computer programs as literary works under the Copyright Act of 1909, pressures to protect important new technologies from duplication by free-riding competitors have increasingly broken down the conceptual barriers that heretofore separated artistic from industrial property laws. At times, these pressures have led to legislative enactment of sui generis laws that deviate from the classical copyright and patent paradigms. More often, the legislative and judicial authori-

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ties in industrialized countries have opted to disaggregate new products of incremental innovation into their component parts and to cram these parts into preexisting legal paradigms devised for patents, copyrights, industrial designs, trademarks, trade secrets and unfair competition. One result of such tendencies is that each of these often trivial components becomes entangled in an endless web of ownership and scope-of-protection issues logically spawned by each of the competing legal subcultures. The transaction costs of resolving these issues increasingly shift resources from innovation to litigation, which undermines the purposes for which legal incentives are initially provided. Meanwhile, continuing efforts to adapt existing legal paradigms to new technologies diverts attention from the fundamental need to devise a suitable form of protection for applied scientific know-how in general.

This article briefly reviews the macro-legal developments that render the ascription of proprietary rights to creators of important new technologies an increasingly delicate task. It then examines a set of typical micro-legal problems, with particular reference to the laws of the United States and the United Kingdom, using the example of computer programs developed in a university environment to illustrate the overlapping and contradictory ownership rules currently applied. The article concludes with general observations about the growing destabilization of classical patent and copyright systems and the need to remedy the underlying causes by moving world intellectual property law in new directions.

21ST CENTURY 325, 335-49 (Willem F. Korthals Altes et al. eds., 1992) (conference proceedings containing excerpts from a work in progress) [hereinafter Reichman, Legal Hybrids].


OVERLAPPING PROPRIETARY RIGHTS

L PROPRIETARY RIGHTS IN THE NEW LANDSCAPE OF INTELLECTUAL PROPERTY LAW

The international intellectual property system has developed few minimum standards for the ascription of proprietary rights as such; accordingly, that system depends on the vagaries of local law. For example, the domestic patent systems vary with respect to the determination of who may claim an invention, to the treatment of employee inventors, and to the treatment of government-owned inventions.


8. While United States patent law recognizes the first to invent as the true inventor even for purposes of filing the patent application, 35 U.S.C. § 111 (1998), most other countries confer a patent on the first party to file the application or on the first to validly claim priority for an application covering the same invention. Under a first-to-file system, the applicant is deemed to be the true inventor or successor in title to the inventor, unless this statutory presumption is rebutted by a timely showing that the invention was unlawfully appropriated from the true inventor. See, e.g., 1 STEPHEN P. LADAS, PATENTS, TRADEMARKS, AND RELATED RIGHTS—NATIONAL AND INTERNATIONAL PROTECTION 321-24 (1975). The European Patent Convention of Munich, 1973, 13 ILM 270, art. 60, follows a modified version of the first-to-file system. See PAUL MATHELY, LE DROIT EUROPÉEN DES BREVETS D'INVENTION 153, 155-77 (1978). This topic lies beyond the scope of the present article.

9. Historically, "one of the most controversial and complex questions concern[s] the respective rights of employers and employees to the inventions made by the latter." 1 LADAS, supra note 8, at 324. Ladas identified three recurrent classes of cases, viz: 1) "service inventions," i.e., inventions arising from research or inventive activity that is the employee's primary task; 2) "dependent inventions," i.e., inventions not made pursuant to
The domestic copyright systems vary with respect to the requirements of "authorship," to the treatment of employee-authors in general, and to the extent they attribute authorship in certain classes of works to persons other than the actual intellectual creators. Although these

an employment contract but arising within the employer's field of endeavor and developed with the use of his facilities, equipment or resources; and 3) "free inventions" made by the employee outside the scope of his employment and without the employer's assistance. See id. at 324-25.

Inventions falling within the third category belong to employees. Id. at 325. As regards the first and second categories, one question is whether the invention vests initially in the employer or employee and a second question concerns the rights of the party in whom the invention did not vest initially. A third question concerns the extent to which relations between employer and employee are subject to state regulation rather than freedom of contract. See id. at 325-29.

By and large, the civil-law countries have developed special legislation that enables employers to claim and exploit employee inventions on condition that employees receive reasonable compensation. See id. at 327-32; Joczyk, supra note 7. The European Patent Convention, supra note 8, art. 60, leaves ownership of employee inventions to be determined by the law of the state in which the employee is mainly employed. The present article does not analyze the civil-law approach and focuses primarily on employer-inventions under Anglo-American law, which relies on common-law principles applicable to contracts and employment relations in general. See 1 LADAS, supra note 8, at 326-27; infra text accompanying notes 67-69.

10. Special rules often apply to inventions made by government employees; such inventions may or may not become available for private exploitation under licenses that confer exclusive rights. See 1 LADAS, supra note 8, at 332-35. In the United States, for example, amendments to the patent law in 1980 authorized universities to own patents arising from research projects that the government had funded in whole or in part. See 35 U.S.C. §§ 200-204 (1988); David E. Korn, Patent and Trade Secret Protection in University-Industry Research Relationships in Biotechnology, 24 HARV. J. ON LEGIS. 191, 204 (1987) (questioning this policy when the research product is licensed exclusively to a private firm).

11. In general, the civil-law countries defined an author as one who made an "intellectual creation," while the common-law countries placed more emphasis on the degree of labor and skill involved, "a criterion... more appropriate in the context of a regime of unfair competition." Sam Ricketson, The Berne Convention for the Protection of Literary and Artistic Works: 1886-1986, at 158 (1987). For the recent tendency of American and European copyright laws to converge in a common requirement of creative authorship, see infra notes 98-103 and accompanying text.

12. Traditionally, countries following the French copyright tradition recognize only natural persons as authors and do not allow corporate entities to be the first owners of copyright. In contrast, Anglo-American law recognizes corporate authorship with regard to works made for hire and in certain other instances. See, e.g., Ricketson, supra note 11, at 158-59, 903; Paul E. Geller, International Copyright: An Introduction, 1 INTERNATIONAL COPYRIGHT LAW AND PRACTICE § 2[3][b] (P.E. Geller ed. 1990); infra text accompanying notes 119-25.

13. Even in countries that normally define "author" in terms of natural persons, there is a growing tendency to derogate from this principle with respect to certain classes of works. See, e.g., Ricketson, supra note 11, at 902-03 (observing that "if someone else is deemed to be the 'author' of his work, the true author is, in effect, disenfranchised and deprived potentially of his moral rights as well"). Historically, this practice—known as "deemed authorship"—was often applied to cinematographic works because of the difficulties in identifying particular individuals as natural "authors" of the final production.
national differences greatly complicate international transactions in intellectual property law, a constant need to evaluate both foreign and domestic notions of authorship and inventorship in the application of international private law\textsuperscript{14} appears to have exerted some harmonizing influence on the laws of the industrialized countries, especially those of Continental Europe.\textsuperscript{15}

In retrospect, the basic conceptual distinction between industrial and artistic property that underlies the Paris and Berne Conventions\textsuperscript{16} has also attenuated the effects of variations among the domestic laws governing ownership of intellectual property rights. Historically, this dichotomy presupposed a high degree of consensus concerning the basic subject matters of protection, namely, literary or artistic works and industrial inventions.\textsuperscript{17} Because the domestic copyright and patent

Although the specific rules vary from country to country, the legal author of a cinematographic work will usually be the person (such as the producer) or the entity in whose name the work was disclosed to the public. The Berne Convention authorizes this result. See Berne Convention, supra note 7, art. 14bis; Ricketson, supra note 7, at 14-17 (arguing that the special treatment of cinematographic works "serves to underscore the general principle that authorship . . . is limited to natural persons"). The extension of this phenomenon to computer programs is particularly controversial. See id. at 24-27; infra text accompanying note 46.

14. See, e.g., 1 LADAS, supra note 8, at 327-35 (international implications of national laws on employee inventions); Ricketson, supra note 7, at 22-24.

15. See, e.g., 1 LADAS, supra note 8, at 327 (de facto consensus of civil-law countries on use of special legislation to provide reasonable compensation of employee-inventors in return for employers' ability to claim and exploit employee inventions). Whether harmonization is progressive or regressive depends on the evaluator's point of view, however. Compare, e.g., Ricketson, supra note 7, at 23-24 (contending that choice-of-law rules applicable to cases involving foreign copyright litigants should always favor the law of the country where protection is claimed, both as to authorship and scope of protection issues) with Jane C. Ginsburg & Pierre Sirinelli, Authors and Exploitations in International Private Law: The French Supreme Court and the Huston Film Colorization Controversy, 15 COLUM.-VLA J. L. & ARTS 135, 138-42 (1991) (criticizing application of French law to determine authorship of American film for purposes of adjudicating alleged moral rights violation).

16. The Berne Convention, supra note 7, art. 1, provides that the "countries to which this Convention applies constitute a Union for the protection of the rights of authors in their literary and artistic works." The Paris Convention, supra note 6, art. 1(1) provides that the "countries to which this Convention applies constitute a Union for the protection of industrial property." Article 1(2) then declares that the "protection of industrial property has as its object patents, utility models, industrial designs, trademarks . . . and the like. For the importance of the distinction between "art" and "inventions" in conceptualizing the problems of protecting new technologies, see Reichman, Programs as Know-How, supra note 3, at 648-82.

17. See, e.g., Berne Convention, supra note 7, art. 2(1) (establishing list of works for which domestic copyright protection is mandatory); Ricketson, supra note 7, at 8-10 (stressing consensus as to works covered by early versions of Berne Convention, including scientific works amounting to original intellectual creations). With respect to the Paris Convention, however, no mandatory list of patentable subject matters was ever agreed upon. Rather, member states are obligated to provide national treatment for all forms of
systems that govern art and inventions perform different economic and social functions, they operate with different policy biases when attributing patrimonial rights to authors or inventors. Even though the specific rules attributing ownership of artistic works or of patented inventions often vary from country to country, the classical separation of artistic from industrial property norms ensured that differences with respect to subject matter within the domain of art did not affect the domain of inventions and vice versa. The traditional lines of demarcation between the Paris and Berne Conventions thus kept unresolved or troublesome proprietary issues within relatively well-defined jurisdictional compartments.

A. OWNERSHIP OF INVENTIONS AND WORKS OF AUTHORSHIP

The classical patent system rewards disclosures of significant inventions that elevate competition based on routine technological skills to its next highest level, while driving lesser forms of innovation into the open market. In theory, individual inventors propel this system and receive both the moral and proprietary rights it bestows, as reflected in the requirement of United States law that the actual inventors must file their own patent applications regardless of their employment status.

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industrial property, as defined by art. 1, and to recognize certain international minimum rights with respect to those subject matters that are patentable under the domestic patent laws. See Paris Convention, supra note 7, arts. 1, 2(1); BODENHAUSEN, supra note 7, at 13-16, 24-25. See also J.H. Reichman, Intellectual Property in International Trade: Opportunities and Risks of a GATT Connection, 22 VAND. J. TRANSNAT'L L. 747, 848-54 (1989) (hereinafter Reichman, GATT Connection).

18. See infra text accompanying notes 21-38.


20. See, e.g., P. Bernst Hugenholtz, Convergence and Divergence in Intellectual Property Law: The Case of the Software Directive, in INFORMATION LAW TOWARDS THE 21ST CENTURY, supra note 3, 319, 320 ("In the old days, cumulative protection by copyright and patent laws would have been unthinkable"). Industrial designs, however, always escaped these compartments and thus pressed many of the problems that new technologies have made more acute. See infra notes 39, 54-56, 377-91 and accompanying text.


22. See 35 U.S.C. § 102(f) (1988); DONALD S. CHISUM, PATENTS, § 22.03[2] (rev. ed. 1993); see also Jodcyky, supra note 7, at 656-57 (stating that the "sole unquestionable employee's right in the invention is the right to be named as inventor, that is, the moral,
In practice, patents are freely assignable, and the standard employment contract (including the employment contracts of most research universities) now provides either expressly or by implication for an immediate assignment of employee inventions to the employer in exchange for salary and other benefits intended to compensate employees for their discoveries. Even in the absence of a contractual duty to assign, courts concerned about the efficient allocation of resources to research and development conducted by large business organizations have increasingly viewed employee inventions as falling within the scope of employment. Such inventions belong to the employers who hired the employees to make them.

In contrast, copyright systems have traditionally governed the specialized markets for literary and artistic works in which economic efficiency is but one of several competing policy goals that aim to promote both the welfare of single artists and the cultural well-being of personal right called inventorship, which is universally accepted.

23. 35 U.S.C. § 261 (1988). The federal patent law does not regulate ownership of the patent, which is determined by the various state laws. See infra notes 67-69 and accompanying text (distinguishing "ownership" from "inventorship").

24. See, e.g., 1 LADAS, supra note 8, at 326 (noting that such an assignment is unnecessary if the employee was hired to invent); Mark B. Baker & Andre J. Brunel, Restructuring the Judicial Evaluation of Employed Inventors' Rights, 35 St. Louis U. L.J. 399, 399-412 (1991) (noting the further tendency to award employer's shop rights even in inventions failing outside the scope of employment but made with some employer resources). See also Jay Draller, Jr., Incentives for People: The Forgotten Purpose of the Patent System, 16 HARV. J. ON LEGIS. 129, 141-48 (1979) (noting that the term "inventions" usually implies reduction to practice and not just conception); infra notes 67-69 and accompanying text. An implicit duty to assign ownership of an employee invention is sometimes premised on the notion that the employees were fiduciaries or alter-egos of the employer's enterprise. See, e.g., Dowse v. Federal Rubber Co., 254 F. 306 (E.D. Ill. 1918); Kennedy v. Wright, 67 F. Supp. 888 (C.D. Ill. 1988); Tripp v. United States, 406 F. 2d 1066 (Ct. Cl. 1969). But see Pat K. Chew, Faculty Generated Inventions: Who Owns the Golden Egg?, 1992 WIS. L. REV. 259, 264, 289-90 (criticizing this doctrine and contending that courts remain "reluctant to infer ... an assignment").

25. See, e.g., United States v. Dubilier Condenser Corp., 289 U.S. 178, amended, 289 U.S. 706 (1933) (establishing hired-to-invent doctrine); 2 Peter D. Rosenberg, Patent Law Fundamentals § 11.04[1] (rev. ed. 1992) (stressing that, in the absence of a contractual assignment, the employer must establish that the invention was actually the object of the inventor's employment); Jończyk, supra note 7, at 857-58 (noting that, while ownership based on the inventor principle used to be the norm, today "the employed inventor is the rule and ... the economic ownership right ... is usually vested in the employer ... who contributes to the invention and ... has the appropriate potential to commercialize it" for economic and social progress). See also infra note 85. The level of compensation due to the employee-inventor, however, remains controversial, see Jończyk, supra note 7, at 862-72, and the economic assumptions underlying the pro-employer bias have been criticized. See, e.g., Baker & Brunel, supra note 24, at 409-19.
the community at large. Copyright systems normally vest human authors with pecuniary and moral rights to original works that bear the stamp of the creators' own personalities. There is also a presumption that authors retain all rights except those explicitly covered by written transfer agreements.

Moreover, in countries following the "droit d'auteur" rather than the "copyright" tradition, authors' rights cannot ordinarily vest in legal or corporate entities at all. In these countries, the employer obtains an assignment, transfer or license permitting use of the copyrighted work for purposes consistent with the scope of employment. The author usually retains all other rights, including both moral rights and rights to commercial uses outside the scope of employment. Legislation in "droit d'auteur" countries may also regulate the terms of any grants or

26. See, e.g., Frédéric Poulaud-Dulian, Le Droit de Destination 106-07 (1989) (concluding that, while industrial property law aims to stimulate commercial and industrial activity, copyright law promotes the creator's individual personality and the culture at large); J.H. Reichman, Goldstein on Copyrights: A Realist's Approach to a Technological Age, 43 STAN. L. REV. 943, 947-49 (1991) [hereinafter, Realist's Approach]; see also 1 Stephen F. Ladas, The International Protection of Literary and Artistic Property 1-12 (1938).


29. See, e.g., S.M. Stewart, International Copyright and Neighbouring Rights 6-7 (2d ed. 1989); Corbet, supra note 27, at 60. For statutory recognition of corporate employers as authors in United States law, see 17 U.S.C. § 201(b) (1988).

30. See, e.g., Rousel, supra note 28, at 222. The employer's rights thus derive from the author's own exclusive rights, which vest in the latter by dint of creation. Uses by the author that fall outside the scope of employment must not undermine the employer's own exploitation rights. Moreover, the author's reserved rights of commercial exploitation are said to be waivable by agreement in most countries. Id.
assignments between authors and publishers, with a view to strengthening the authors' bargaining power.\textsuperscript{31} 

The systemic biases favoring employers in patent law and disfavoring employers in copyright law do not produce satisfactory results in every instance, even without taking into account the advent of new technologies that fit imperfectly within the classical intellectual property mold. For example, non-recognition of legal entities as "authors" in the "droit d'auteur" countries complicated the international protection of cinematographic works under the Berne Convention\textsuperscript{32} and helped to relegate phonograms and broadcasts to neighboring rights regimes.\textsuperscript{33} In countries that do recognize corporate employers as "authors" for copyright purposes, such as the United States and the United Kingdom,\textsuperscript{34} determining when particular works fall within the made-for-hire category raises troublesome legal and economic issues that recent legislative compromises have not put to rest.\textsuperscript{35}

On the patents side of the ledger, the standard allocation of ownership to employers may deprive employees of sufficient incentives to maximize

\textsuperscript{31} See, e.g., Stewart, supra note 29, at 7; Adolf Dietz, Germany, Federal Republic, in International Copyright Law and Practice § 4(2) (Paul Edward Geller ed., 1990) (German law forbids irrevocable assignment of whole copyright); id. at § 4(3)(a) (noting that detailed regulations of old Publishing Act of 1901 continue to apply, but are not mandatory, and may be superseded by individual contracts); Mario Fabiani, Italy, in International Copyright Law and Practice, supra, § 4(3) (setting out mandatory norms governing publishing agreements and performance agreements under Italian law, which were adopted "in order to establish rules to protect authors").

\textsuperscript{32} See generally Rickelson, supra note 11, at 549-89; Corbet, supra note 27, at 62-68 (discounting the complications and arguing that "the technique of film-making did not create the slightest need to abandon the classic conceptions of authorship within the Romano-Germanic tradition").

\textsuperscript{33} See, e.g., Stewart, supra note 29, at 185, 189-90; Rickelson, supra note 11, at 14-20. In contrast, the United States Copyright Act of 1976 recognized producers of phonograms and broadcasts as "authors," see 17 U.S.C. §§ 101 (definitions of "audiovisual works" and "sound recordings"), 102(a)(6), 102(a)(7), 106, 201(b) (1988 & Supp. 1991); and the United Kingdom's Copyright, Designs, and Patents Act, 1988, ch. 48 (Eng.), see infra notes 396-97, has widened the concept of "author" in this and still other respects. See, e.g., Phillips, supra note 27, at 28 (criticizing use of the term "author" to cover not only the creator of a work but also the person entitled to neighboring rights).

\textsuperscript{34} See supra notes 29-30; infra text and authorities accompanying notes 118-29.

their inventive talents beyond the scope of their employment. The reconciling the employees' needs to exploit their talents in future job opportunities with the employers' needs to maintain effective patent protection also raises troublesome policy issues. The particularly disadvantageous position of employee-inventors under United States law could also constitute a competitive handicap in what has become an increasingly global employee workforce.

B. A NEW GENERATION OF PROPRIETARY RIGHTS ISSUES

Since the 1960s, clumsy efforts to adapt the world's intellectual property system to important new technologies have broken down the classical line of demarcation separating artistic from industrial property. The integrity of this division had already been undermined by the tendency of some countries to protect industrial designs under both artistic and industrial property laws. Its collapse in the face of overwhelming protectionist demands complicates still unresolved policy issues surrounding conventional objects of protection, and it has also spawned a new generation of proprietary rights issues that are being superimposed upon those previously discussed.

One new set of proprietary issues results from internal distortions of the copyright and patent paradigms themselves. For example, European courts have begun to alter the classic conception of originality in their domestic copyright laws in order to accommodate computer programs,

36. See, e.g., Baker & Brunel, supra note 24, at 411 (stating that common-law rules governing employed inventors ignore monopoly effects, adverse effects on the direction of inventive activity, and the need to stimulate innovation); Jończyk, supra note 7, at 869 (expressing the view that over-reliance on salary and social security benefits may adversely affect innovation); Dratler, supra note 24. Cf. M. Yokoyama, Stimulating Inventive Activity in Enterprises—Employees' Invention Systems—Systems for Supporting Inventive Activity, 27 INDUS. PROP. 389 (1988).


38. Chew, supra note 24, at 285.

39. See Programs as Know-How, supra note 3, at 648-67; infra text and authorities accompanying notes 50-59, 402-06.


which seldom bear the stamp of an author's personality. 43 While the European Community's recent Directive on Software could permanently dilute the pre-existing standard of authorship, 44 the United States Supreme Court has strengthened the traditionally low originality requirement of American copyright law. 45 The Software Directive also appears to weaken the proprietary rights normally afforded employee creators in "authors' rights" countries, notwithstanding the formal assimilation of computer programs to other literary works. 46 In patent law, meanwhile, a perceived dilution of the "nonobviousness" standard 47

43. See, e.g., Corbet, supra note 27, at 74-78 (criticizing German and French judicial decisions). See also Ricketson, supra note 11, at 897-903.

44. See EEC Directive on Computer Programs, supra note 27, arts. 1(3) (attempting to establish independent creation standard), and 2 (allowing legal entities to be authors where domestic legislation permits and allocating all pecuniary rights in employee creations to the employer unless otherwise agreed); BRIGIT CZARNOTA & ROBERT J. HART, LEGAL PROTECTION OF COMPUTER PROGRAMS IN EUROPE—A GUIDE TO THE EC DIRECTIVE 45-44 (1991) (stressing intention of drafters to impose pure test of noncopied, independent creation). See also Corbet, supra note 27, at 78 (criticizing draft Directive for emphasis on a generically creative contribution not contingent upon the personal expression of a human author); Linda G. Morrison, The EC Directive on the Legal Protection of Computer Programs: Does It Leave Room for Reverse Engineering Beyond the Need for Interoperability?, 25 VAND. J. TRANSNAT'L L. 293, 308-10 (1992) (stressing requirement of independent creation). Use of the term "intellectual creation" in art. 1(3) of the Directive as adopted, however, could leave some room for judicial interpretation at the national level. See, e.g., CZARNOTA & HART, supra, at 45 (acknowledging this possibility). Even so, the Directive has subjected the classical continental concept of originality to a "process of reinterpretation."

See Hugenbolsz, supra note 20, at 320-21.


46. See supra notes 29-31 and accompanying text; Corbet, supra note 27, at 78-82 (criticizing the French Copyright Law of 1985 for initiating this trend, which the EC Directive further elaborates). Direct attempts to weaken the rights of independent contractors in droit d'auteur countries were, however, abandoned prior to final adoption of the Directive, and moral rights were left to the provisions of the Berne Convention. See CZARNOTA & HART, supra note 44, 9-10, 47-51. Whether the single member countries will respect the droit d'auteur tradition in their implementing legislation without an obligation under the Directive to do so remains to be seen.

applicable to computer program-related inventions in the United States has spawned a potentially large class of inventors and proprietors, the validity and scope of whose initial claims await judicial evaluation.

Another set of proprietary rights problems results from the growing tendency to apply different legal regimes to essentially the same subject matter. Concurrent protection of computer program-related innovation by copyright, patent and design patent laws in the United States is an obvious case in point. Less obvious is the extent to which software manufacturers attempt to combine copyright and trade secret protection of their underlying source codes, which are seldom disclosed even to university scientists. Particularly aggressive strategies that use copyright law to inhibit reverse engineering of computer programs distributed on the open market have begun to elicit resistance from the federal appellate courts. Computer program manufacturers are also


48. See, e.g., COMPUTER SCIENCE AND TELECOMMUNICATIONS BOARD, NATIONAL RESEARCH COUNCIL, INTELLECTUAL PROPERTY ISSUES IN SOFTWARE 63-66 (1991) [hereinafter INTELLECTUAL PROPERTY ISSUES IN SOFTWARE].

49. To the extent that the nonobviousness standard is applied too loosely to computer programs, the consequences will be magnified by the elimination of most subject-matter constraints on patentability in the recent case law. See, e.g., Diamond v. Diehr, 450 U.S. 175 (1981); Arrhythmia Research Technology, Inc. v. Corazonix Corp., 958 F.2d 1053 (Fed. Cir. 1992) (holding that claims to a specific process or apparatus implemented in accordance with a mathematical algorithm will generally satisfy patent statute). See also Richard H. Stern, Tales from the Algorithm War: Benson to Iwahashi, It's Deja Vu All Over Again, 18 AIPLA Q.J. 371, 390-91 (1991); Samuelson, Benson Revisited, supra note 4, at 1092-94, 1099-1102, 1113-14; Donald S. Chisum, The Patentability of Algorithms, 47 U. Pitt. L. Rev. 959 (1986).

50. See Samuelson, CONTU Revisited, supra note 4; Daniel J. Kluth & Steven W. Lundberg, Design Patents: A New Form of Intellectual Property Protection for Computer Programs, 70 J. PAT. & TRADEMARK OFF. SOC'Y 847 (1986); Reichman, supra note 40. See also Pamela Samuelson, Survey on the Patents Copyright Interface for Computer Programs, 17 AIPLA Q.J. 256 (1989).

51. See, e.g., INTELLECTUAL PROPERTY ISSUES IN SOFTWARE, supra note 48, at 29-31, 75-77 (expressing concern that source codes are not disclosed even to university scientists); David Bender, Protection of Computer Programs: The Copyright/Trade Secret Interface, 47 U. Pitt. L. Rev. 907 (1986). See also RANALD ROBERTSON, LEGAL PROTECTION OF COMPUTER SOFTWARE 2-34 (1990) (U.K. perspective); John R. Harris, A Market-Oriented Approach to the Use of Trade Secret or Copyright Protection (or Both?) for Software, 25 JURIMETRICS J. 147, 156-64 (1986).

trying to bring user interfaces within unfair competition laws whose protective thrust is potentially unlimited in duration.\textsuperscript{53}

This phenomenon is by no means confined to computer programs under United States law. For example, the anomalous extension of full copyright protection to ornamental designs of useful articles under French law at the end of the nineteenth century\textsuperscript{54} and even to purely functional designs under British law in the period 1975-1986\textsuperscript{55} has been followed by legislation affording copyright-like protection to integrated circuit designs in most industrialized countries\textsuperscript{56} and to functional designs of every kind in the United Kingdom.\textsuperscript{57} A growing academic constituency now demands copyright protection for genetically altered organisms despite the availability of patent protection for the same

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\item Before the passage of the United Kingdom's Copyright, Designs and Patents Act, 1988, ch. 48 (Eng.), British courts had begun to protect three-dimensional product designs in copyright law if they had first been depicted in two-dimensional technical drawings, a practice overruled by the Act. See, e.g., Christine Fellner, The New United Kingdom Industrial Design Law, 19 U. BALTIMORE L. REV. 369, 71-72 (1989/90); infra notes 361, 377-89 and accompanying text. See also ROBERT MERKIN, RICHARDS BUTLER ON COPYRIGHT, DESIGNS AND PATENTS: THE NEW LAW 283-95, 361 (1989).
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organisms, and these pressures will subject the classical intellectual property system to even greater strain in the future.

Disregarding, for a moment, the larger systemic crisis to which this leads, one little explored consequence of these trends is that they multiply occasions in which a single creative production will become subject to different legal regimes operating with different authorship and ownership criteria. As new technologies entering the world’s intellectual property system increasingly attract an array of overlapping protective regimes, the rules for attributing the proprietary rights characteristic of each separate regime also overlap in a bewildering pattern of concurrent and sometimes contradictory legal and policy goals. Over time, these contradictions could destabilize the industrialized countries’ institutional capacity to generate technological innovation, or at least slow the pace at which such innovation is transferred from the laboratory to commercial exploitation. To illustrate these dangers, the next section of this study examines a number of characteristic legal problems that result from the application of overlapping proprietary regimes to computer programs developed in a university environment.


60. See supra notes 4, 39; infra text and authorities accompanying notes 403-06.
II. OVERLAPPING PROPRIETARIAL CLAIMS TO COMPUTER-RELATED UNIVERSITY RESEARCH: A MICRO-LEGAL SURVEY

Let us imagine that a professor of physics at an American university developed a computer program in connection with an on-going research project. For purposes of this exercise, the professor is assumed to be a full-time employee of the university, who was hired to teach and conduct research. It is further assumed that the professor's research product could qualify as patentable subject matter under current United States law and that it might satisfy the novelty, utility and nonobviousness requirements of patent protection, which the authorities are now interpreting rather liberally to accommodate computer program-related inventions. Given these assumptions, there are at least four principal sets of proprietary claims likely to arise, plus a number of ancillary claims that may also come into play once the program moves further along the stream of industrial exploitation. The principal claims stem from: 1) the federal patent law; 2) contractual agreements implementing the university's own patents policy; 3) federal copyright law; and 4) contractual agreements implementing the university's policies governing copyrights in particular and unpatented technologies in general. Ancillary claims are most likely to arise under state trade secret laws but could also derive from the Semiconductor Chip Protection Act of 1984 from trademark and unfair competition laws at both the state and federal levels, and from any sui generis design law that Congress may eventually enact.

61. To keep the scope of this exercise within manageable bounds, primary references are to pertinent U.S. law. Parallel references to U.K. law are frequently provided, and some effort is made to identify areas in which the two country's laws may diverge.


63. See supra note 49 and accompanying text; see also Ronald S. Laurie, The Patentability of Artificial Intelligence Under U.S. Law, in WIPO SYMPOSIUM, supra note 4, at 121, 121-50. The same assumptions could not, however, be made in the U.K. In that country, subject-matter eligibility of computer program-related inventions remains more restricted than in the U.S., and the validity of issued patents under the basic criteria of eligibility can more easily be challenged as a defense to an infringement action. See, e.g., ROBERTSON, supra note 51, at 129-37 (concluding that, "[a]s a general rule . . . there will be a major question mark over whether most programs can be patented at all" under U.K. law).


65. See supra note 53; infra notes 392-93 and accompanying text.

66. See Ralph S. Brown, Copyright-Like Protection for Designs, 19 U. Balt. L. Rev. 308 (1989/90); J.H. Reichman, Design Protection and the Legislative Agenda, 55 Law & Contemp. Probs. 281, 292-95 (1992). In 1988, the United Kingdom adopted an unregistered design right on modified copyright principles, in addition to the Registered Design Act of 1949, which operates on modified patent principles. See infra notes 383-91 and accompany-
A. PRIMARY REGIMES

1. Ownership of University-Generated Patents

For proprietary purposes, one must distinguish between authorship—as determined by federal law—and ownership, which is largely governed by state common law and which usually derives from an express or implied agreement on the part of employees to assign to employers all rights in any inventions made or conceived by the employees in the course of employment. In the absence of an employment agreement covering the subject of employee-made inventions, the employee will in principle own any inventions made on his own time and at his own expense. An employee's patent may still remain subject to the employer's "shop right," that is, to the employer's nonexclusive license to make and use the invention if the inventor used the employer's facilities or resources in developing an invention outside the scope of his employment. As a practical matter, however, in both the United States and the United Kingdom, employee-created inventions will belong to employees if, as usually occurs, the duties assigned to the employees

67. See 35 U.S.C. § 261 (1988) (treating patents as personal property that may be assigned to any legal or natural person and leaving the ownership of patents largely to state law, including the question of whether an employee must assign a patent to his employer); 2 ROSENBERG, supra note 25, §§ 11.01, 11.04(1); supra notes 22-25 and accompanying text. Although federal law may technically determine that the patent vests in the employee-inventor for purposes of attribution, state law normally determines an inventor's employment status, and most employees labor under a contractual obligation to assign the patent. See, e.g., William P. Hovell, Patent Ownership: An Employer's Rights to His Employee's Invention, 16 INTELL. PROP. L. REV. 93, 94-96 (1984); Dratler, supra note 24, at 131-32, 141-48 (raising doctrinal objections to these contracts, but confirming the likelihood of their enforcement). For current university contracts requiring assignments of patents, see infra note 79 and accompanying text.

68. See, e.g., United States v. Dubilier Condenser Corp., 289 U.S. 178, 188-89 (1933); 2 ROSENBERG, supra note 25, § 11.04(1); Dratler, supra note 24, at 134, 138-40. See also supra note 25. The existence of a "shop right" depends on the employer's having made some significant contribution. In contrast, "when an employee not assigned to invent makes an invention on his own time, without using the supplies or facilities of his employer and pays the expenses of obtaining the patent out of his own pocket, the invention belongs to him, and his employer has no rights in it, whether or not the subject matter of the invention relates to the employer's business." Dratler, supra note 24, at 138 (citing authorities). The courts, however, have tended to expand the availability of shop rights in keeping with an overall judicial preference for awarding patent rights to the party contributing capital. See, e.g., Baker & Brunel, supra note 24, at 404-15 (criticizing this preference on economic grounds). See also Hovell, supra note 67, at 94-96 (citing authorities); Ronald B. Coohey, Recent Changes in Employee Ownership Laws: Employers May Not Own Their Inventions and Confidential Information, 41 BUS. LAW. 57, 58 (1985).
indicate that they were hired to make such inventions or that the inventions actually made fell within the scope of employment.\textsuperscript{69}

In the university environment, a professor is normally hired to conduct research within a particular subject-matter area in addition to his or her teaching and administrative duties. That research usually benefits from the inputs of colleagues and student assistants as well as from more tangible university facilities and resources. These factors suggest that, even in the unlikely event that the employment contract between a university and its faculty members failed to allocate rights to patented inventions, courts could find that the university owned any inventions made within the scope of employment.\textsuperscript{70}

To the extent that an inventive professor does benefit from the contributions of both colleagues and students, these contributions may rise to the level of joint inventorship.\textsuperscript{71} A joint inventorship exists when the parties worked together "in a cooperative effort to solve a problem,"

\textsuperscript{69} See, e.g., 2 ROSENBERG, supra note 25, § 11.04[1]; CORNISH, supra note 57, at 176-80; supra note 25; infra note 85. In the U.K., § 39 of the Patents Act of 1977 designates the employer as first proprietor where an invention was made in the normal course of employment. See CORNISH, supra. The U.K. thus regulates ownership of employee inventions by statute, whereas this determination is left to state law in the U.S. Under U.S. law, the invention will not vest in the employer merely because it falls within the scope of employment unless the employee was hired to invent it; the employer’s ownership otherwise depends on an assignment under the pre-invention employment contract. See 2 ROSENBERG, supra note 25, § 11.04[1]. U.S. law may, however, make it easier to show that an employee-invention, although made with the use of an employer’s resources, did not fall within the terms of the employment contract. In such doubtful cases, the American employer may obtain only a "shop right," i.e., a free license to use, but this will not prevent the employee from licensing the invention to others. See supra notes 67-88. See also Audrey A. Horton, Opportunities and Pitfalls in Research and Development Agreements, 13 E.I.R. 213, 215 (1991).

\textsuperscript{70} See, e.g., 1 LADAS, supra note 8, at 324-25 (concluding that employers should be deemed the owners of inventions when research activity is a primary task of the employee). Whether an implied duty to assign the invention to the university might result would depend on all the circumstances, including the motive for the lack of an express agreement to assign, as posited in the text. See, e.g., University Patents, Inc. v. Kligman, 762 F. Supp. 1212 (E.D. Pa. 1991) (reasonable jury could find implied contract to assign patent to university when evidence showed professor knew of patent policy, manifested intent to be bound, and used university resources); Chew, supra note 24, who argues that university professors should not be treated like other industrial employees when adjudicating these issues. See also Charles Weiner, Patenting and Academic Research: Historical Case Studies, in OWNING SCIENTIFIC AND TECHNOLOGY INFORMATION: VALUE AND ETHICAL ISSUES 87-109 (Vivian Weil & John W. Snapper eds. 1989) [hereinafter OWNING SCIENTIFIC INFORMATION]. A court inclined to treat university professors differently could view them as employees not hired to invent any specific inventions for their university employers. See supra notes 67-68; infra notes 257-59 and accompanying text. Even so, the university might assert a "shop right" to the invention. See supra note 68. In practice, such questions infrequently reach the courts because most university employment contracts now expressly allocate the rights to patented inventions. See infra text accompanying notes 79-82.

and each made "a mental contribution to the final conception of the solution." Merely following instructions or reducing an idea to practice will not suffice. But since the 1984 amendments to § 116 of the Patent Law, it has become easier for university scientists and researchers to advance claims of joint inventorship, even though they worked on only a particular aspect of an invention. Provided that some collaboration actually took place, the joint inventors need not have worked together at the same time, nor must each make the same type or amount of contribution, nor must each contribute to the matter specified in every claim of the patent.

Once a joint inventorship exists, and there is no agreement to the contrary, each of the inventors becomes a co-owner of the patent as a whole. As co-owners, each then has the unlimited right to make, use or sell the patented invention without the consent of the other co-owners and without a duty to account to them for profits received. In the United States, but apparently not in the United Kingdom, a co-owner's share is also transferable to a third party without the consent of other co-owners. The rules concerning joint inventorship thus differ from the

72. See John O. Tresnansky, Joint Inventorship, 7 AIPLA Q. J. 96, 102-09 (1979).
73. See, e.g., Mueller Brass Co. v. Reading Indus., 352 F. Supp. 1357, 1372 (E.D. Pa. 1972), aff'd, 487 F.2d 1395 (3d Cir. 1973); 2 ROSENBERG, supra note 25, § 11.01 (stressing murky nature of joint inventorship tests and stating that mere reduction to practice will not qualify); Tresnansky, supra note 72, at 101-03.
75. See Kimberly-Clark Corp., v. Procter & Gamble Distrib. Co., 973 F.2d 911, 915-17 (Fed. Cir. 1992) (finding that even where § 116 was amended, parties could not be joint inventors if they had no contact whatsoever and were unaware of each other's work); David W. Carstens, Joint Inventorship Under 35 U.S.C.S. §116, 73 J. PAT. & TRADEMARK OFF. SOCY 616, 618-22, 631-34 (1991). For an outer limit, see 35 U.S.C. § 121 (1988) (requiring that claims be directed to a single invention).
76. See 35 U.S.C. § 262 (1988) ("In the absence of any agreement to the contrary, each of the joint owners of a patent may make, use or sell the patented invention without the consent of and without accounting to the other owners."); CORNISH, supra note 57, at 184-85. See also Willingham v. Lawton, 555 F.2d 1340, 1344 (6th Cir. 1977) (acknowledging the rule of § 262 notwithstanding that "[t]he unlimited use of a patent by one co-owner could effectively destroy the value of a patent to the other co-owner"); Lemelson v. Synergistics Research Corp., 669 F. Supp. 642 (S.D.N.Y. 1987). Of course, unless all co-owners agree, it remains impossible to grant an exclusive license of the patented invention. See 2 ROSENBERG, supra note 25, § 11.05.
joint authorship doctrine of copyright law, which requires joint authors to
account to one another for revenues gained.78

In practice, both the professor and his university colleagues usually allocate any patent rights they acquire as inventors to their university by contractual agreement. With some notable exceptions, such as Stanford University, the employment contracts of most American and British universities require an assignment of all inventions that an employee makes with university resources or that fall within the scope of his or her employment, in return for a percentage of the royalties.79

Such an express assignment would normally control the allocation of rights between the parties,80 except that a growing number of states limit the enforceability of these agreements under Employee Invention statutes.81 If a contractual allocation in favor of the university remains valid despite these statutes, the American professor cannot assert any

78. See infra text and authorities accompanying notes 159-67.
79. See generally Chew, supra note 24, at 273-83 (finding that most U.S. universities claim ownership of patentable inventions, although Stanford, Wisconsin and Minnesota stand out among the exceptions); William T. McGrath, University/Industry Relations in Research and Technology: Ownership and Licensing Issues 11 (1992) (unpublished, on file with Vanderbilt University Law School). See also W.R. Cornish, Rights in University Innovations: The Herchel Smith Lecture for 1991, 14 E.I.P.R. 13, 15-17 (1992) (stating that most, but not all, U.K. universities base their rights to faculty-generated research on the contractual duty to pursue research). This contrasts with the practice in other countries, such as Germany and Sweden, where university professors retain ownership of patents subject to claims by the university for a share of the income attributable to research costs. Id. at 16.

As regards U.S. universities, Professor Chew identifies three basic approaches: (1) universities that claim ownership of faculty generated research inventions only if university resources are used (deemed "resource-provider" approach); (2) those that claim ownership if university resources are used or the invention was developed in the course of employment (deemed "maximalist approach"); (3) those that claim any invention developed by faculty without regard to use of university resources or course of employment (deemed "supra-maximalist approach"). Chew, supra note 24, at 273-81.

80. See, e.g., 6 CHISUM, supra note 22, § 22.03(1); 2 ROSENBERG, supra note 25, § 11.04(1); Chew, supra note 24, at 286. For a discussion of certain reservations and legal nuances that might hinder the enforcement of contractual assignments by university faculty member under some circumstances, see id. at 286-93.

81. Statutes in several states may void agreements to assign employee inventions that are contained in employment contracts when (1) none of the employer's resources were used in creating the invention; and (2) the invention was developed entirely on the employee's own time; and (3) the invention does not relate to the employer's business; and/or (4) the invention does not result from any work performed by the employee for employer. See, e.g., Coolley, supra note 68; Baker & Brunel, supra note 24, at 414-15 (noting that these statutes attempt to rectify the disincentive to the employee to invent outside the field of the employer's business, but not the disincentive to invent within that same field). Such statutes have been adopted in Minnesota, Kansas, California, Washington, North Carolina and Illinois. See Baker & Brunel, supra, at 414. Because the statutory language differs slightly from state to state, the particular combination of the four factors that an employee must prove in order to gain the benefit of the statute varies accordingly. See also Coolley, supra note 68.
claim to equitable remuneration over and above the terms provided in the contract, as his English counterpart might be tempted to do. In the absence of an enabling clause in the contract, there are even doubts about either the American or British professor's unfettered ability to disclose a patentable invention to the public in disregard of the university's proprietary interests, a prospect that raises troubling issues of law and policy examined below. A student collaborator, in contrast, such as a paid research assistant who acts as a principal investigator, may not have entered any such contractual arrangement with the university. In such a case, he or she could be entitled to all the privileges of co-ownership, provided that the student contributed significantly to the final conception of the inventive solution. If, instead, the contributing students had become university employees in order to receive compensation, an express or implied contract could allocate their patent rights to the university.

82. See, e.g., Robertson, supra note 51, at 138-39 (discussing §§ 39-43 of the Patents Act of 1977 (Eng.), which allow an employee a fair share of the returns if the invention was "of outstanding benefit to an employer and it is 'just' that an employee should be awarded compensation"). See also Gold, supra note 37, at 382-85; Jodicky, supra note 7, at 863-68; supra note 9 (discussing civil law approach).

83. See, e.g., Cornish, supra note 79, at 16; McGrath, supra note 79, at 5-8; infra text and authorities accompanying notes 269-73. For other policy considerations that may influence a university not to claim faculty-generated inventions, see Chew, supra note 24, at 282-86.

84. See supra notes 72-75 and accompanying text.

85. At M.I.T., for example, the patents policy treats "[s]tudents, faculty and other researchers hired by the university . . . the same." Lita L. Nielsen, Intellectual Property and the University, in BIOTECH '92 at 361, 368 (MCLE ed. 1992). An implied contractual obligation upon an employee to assign patents to the employer will arise when the employee is hired, or is later directed, to invent a specific invention or solve a specific problem. See, e.g., 6 CHISUM, supra note 22, § 22.03[2]; Robert L. Gullette, State Legislation Governing Ownership Rights in Inventions Under Employee Invention Agreements, 62 J. PAT. OFF. SOCY 732, 733 (1980); Havell, supra note 67, at 93, 96, 98. When an employee is hired or directed merely to pursue his inventive instincts with no specific invention anticipated, the employer's argument for an implied contract to assign the patent will have less force. See Havell, supra note 67, at 98. See also supra note 25. Even then, some authorities justify imposing an implied contractual obligation to assign the patent when the employee created the invention during working hours, when the patent falls within the scope of the employer's business, or the employee was assigned the task of inventing a similar invention. See, e.g., United States v. Dubelier Condenser Corp., 289 U.S. 178 (1933); 6 CHISUM, supra note 22, at 22-24 (noting that an implied contract to assign the invention will not arise when the employee is hired or directed merely to make improvements in a designated area). Cf. RESTATEMENT (SECOND) OF AGENCY, § 397 cmt. a (1957).

Some leading American commentators disapprove of implied contracts to assign patents premised on the existence of an employment relationship without more. See, e.g., 6 CHISUM, supra note 22, at 22-25 to 22-26 (suggesting that, in general, an implied contractual obligation to assign patents should not arise when the employee has been hired or directed merely to "do research" or to "improve" or "design" products); 2 ROSENBERG, supra note 25, § 11.04[1], at 11-20 (declaring that "[n]o duty on the part of a 'general' employee to assign inventions made during the course of employment arises from the employment relationship
absence of any such contractual allocation, a university that had made some significant contribution, such as furnishing equipment, materials or other resources, might still qualify for a "shop right," that is, a non-exclusive, non-transferable and royalty-free license to make, use and sell the student's invention. 86

The few universities that do not require faculty members to assign patentable inventions, such as Stanford, may likewise retain shop rights, which facilitate future research at these universities. The existence and scope of a shop right is, however, usually hard to determine in particular circumstances without litigation. 87 For example, shop rights may not extend to new lines of business or to new uses of an invention that arise after the responsible investigators leave the university. 88 Even if the right exists, the university may not be in a position to make direct use of the invention. 89

So far, this exercise has proceeded on the assumption that the pertinent computer program-related invention might qualify for patent protection. In practice, even if it were to satisfy both the subject-matter and eligibility requirements of the patent law, an issued patent would protect only against unauthorized use of the novel matter claimed to distinguish the patented program-related invention from the prior art 90 and only to the extent permitted by an increasingly restrictive

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86. See, e.g., 6 CHISUM, supra note 22, § 22.03[3][a]; 2 ROSENBERG, supra note 25, § 11.04[1]; Hovell, supra note 67, at 85, 98, 103. A "shop right" might also arise when, without demanding a royalty or other compensation, the employee knowingly allowed the employer to invest in preparations for using the invention in the employer's business, or when other circumstances allow a court equitably to imply a royalty-free license agreement with the employer. See 6 CHISUM, supra note 22; Hovell, supra note 67.

87. See, e.g., 2 ROSENBERG, supra note 25, § 11.04[1]; 6 CHISUM, supra note 22, § 22.03[3][a] (finding that courts tend to make case-by-case assessments of "whether it is fair for the employee to have all rights, given the parties' respective contributions to the conception, reduction to practice, commercial development of the idea").

88. See 6 CHISUM, supra note 22, § 22.03[3][e].

89. See Chew, supra note 24, at 270 (proposing that reimbursement by faculty members for the use of university resources may be more appropriate than the shop right in some cases). See also Baker & Brunei, supra note 24, at 404-13 (criticizing existing shop right doctrine on economic and public policy grounds and proposing reforms). For the view that university researchers should benefit from an experimental use exception to the exclusive rights of a patented invention to advance the progress of science, see Rebecca S. Eisenberg, Patents and the Progress of Science: Exclusive Rights and Experimental Use, 56 U. CHI. L. REV. 1017, 1074-78 (1989).

90. See, e.g., 1 ROSENBERG, supra note 25, § 6.01[5] (discussing point of novelty test, which disallows a finding of infringement when the sole point of similarity is not a novel feature that bore on the threshold claims to eligibility in the first instance). The point of novelty test is often used to narrow the scope of protection for patented designs. See, e.g.,
doctrine of equivalents. 91 Many components or features of a patented program-related invention would thus fall outside the scope of the patent for one of three reasons: (1) they did not meet the threshold standards of novelty, nonobviousness and utility or (2) they were not deemed to be patentable subject matter or (3) because they relied on prior art that could not directly or indirectly be claimed. 92 Over time, most program-related innovations will probably not qualify for patent protection at all because the patent paradigm excludes routine engineering solutions by definition. 93

91. The doctrine of equivalents applies when attempts are made to avoid literal infringement of a patent by recourse to relatively slight or well-known variations in the claimed product or process. The doctrine of equivalents, which relaxes the rule of strict construction of the claimed invention, interdicts colorable variations that perform substantially the same function as the patented invention in substantially the same way to obtain the same result. See, e.g., Graver Tank & Mfg. Co. v. Linde Air Prods. Co., 339 U.S. 252, 260 (1950) (setting forth the function-way-result test of equivalents); Pennwalt Corp. v. Durand-Wayland, Inc., 833 F.2d 931, 934-35 (Fed. Cir. 1987) (holding that infringement under the doctrine of equivalents can be shown only when every element of the claim or its substantial equivalent is present in the accused device), cert. denied, 485 U.S. 961, and cert. denied sub nom., Durand-Wayland, Inc. v. Pennwalt Corp., 485 U.S. 1009 (1985); Wilson Sporting Goods v. David Geoffrey & Asso., 904 F.2d 677 (Fed. Cir.), cert. denied, 111 S. Ct. 537 (1989) (limiting scope of equivalents by hypothetical claim to accused product, which, had it not been allowed by patent authorities over prior art should not amplify patentee’s equivalents in infringement suit). See also Martin J. Adelman & Gary L. Francione, The Doctrine of Equivalents in Patent Law: Questions that Pennwalt Did Not Answer, 137 U. Pa. L. Rev. 673 (1989). Fundamental or "pioneer" inventions are entitled to a broader range of equivalents than inventions based on small advances in the art, which receive only a narrow scope of protection. See, e.g., DRATLER, supra note 21, § 2.06[3][b][f]. See also Robert P. Merges & Richard R. Nelson, On the Complex Economics of Patent Scope, 90 COLUM. L. REV. 839 (1990).

92. See Wilson Sporting Goods, 904 F.2d at 677; supra notes 48-49, 62-63 and accompanying text.

93. See supra notes 49, 62-63 and accompanying text. For the view that implementing a well-defined process in a programming language is always obvious and, therefore, not patentable, see Gary Dukarich, Patentability of Dedicated Information Processors and Infringement Protection of Inventions That Use Them, 29 JURIMETRICS J. 135, 165, 194 (1989).
In all these cases, the putative "inventors" could presumably seek concurrent protection in copyright law.\footnote{See supra note 60 and accompanying text; see also Cornish, supra note 79, at 14-15; Gregory J. Maier, Software Protection—Integrating Patent, Copyright and Trade Secret Law, 69 J. PAT. & TRADEMARK OFF. SOC'Y 151 (1987).} To the extent that copyright law applied, it would allocate the relevant proprietary rights according to different legal principles that respond to different policy goals.

2. Ownership of Copyrights in Commercialized University Research

a. Statutory Criteria of Authorship and Ownership

In Anglo-American copyright law, both authorship and ownership are linked with the requirement of originality, which characteristically demands "only that a copyrighted work be independently created and not copied from another source."\footnote{1 PAUL GOLSTEIN, COPYRIGHT: PRINCIPLES, LAW AND PRACTICE § 2.2.2 (1989 & Supp. 1992). See also CORNISH, supra note 67, at 268-71. Although the Copyright Act of 1976 did not define "author," the U.S. Supreme Court specified that an author was the person "to whom anything owes its origin," i.e., the "originator" or "maker." Burrow-Giles Lithographic Co. v. Sarony, 111 U.S. 53, 57-58 (1884). See also Community for Creative Non-Violence v. Reid, 490 U.S. 730, 737 (1989) (defining author as "the party who actually creates the work" by "translat[ing] an idea into a fixed, tangible expression entitled to copyright protection").} Because an author's personality is always unique, independent creation of almost any artistic work necessarily displays the personal expression that constitutes the defining attribute of authorship.\footnote{Bleistein v. Donaldson Lithographing Co., 188 U.S. 239, 251 (1903).} Even so, authorship and independent creation remain distinct legal concepts, and courts interpret the requirement of an "original work of authorship" under § 102(a) of the United States Copyright Act of 1976 to entail a modicum of quantitative creativity over and above the mere fact of independent creation.\footnote{See 17 U.S.C. § 102(a) (Supp. 1991); Feist Publications v. Rural Telephone Service, 111 S. Ct. 1282, 1289 (1991); Abrams, supra note 45, at 9-14.} Taken together, these threshold requirements constitute only modest barriers to eligibility, in deference to the universally recognized principle of nondiscrimination that forbids any test of aesthetic merit.\footnote{See, e.g., Bleistein, 188 U.S. at 251; WIPO GUIDE, supra note 7, at 13.}

Requirements of authorship and minimal creativity become important when the works at issue consist largely of matter already in the public domain, or when external factors—such as functional exigencies, technical standards or market expectations—limit a creator's opportunities for subjective, personal expression. For example, the federal appellate courts sporadically excluded borderline utilitarian works, such as commercial designs and rudimentary compilations of data, for lack of
creative authorship even before the Supreme Court's landmark decision in *Feist Publications v. Rural Telephone Service*. In *Feist*, the United States Supreme Court denied copyright protection to the listings of a telephone directory on the grounds that "an original work of authorship" must Constitutionally entail more than "sweat of the brow" labor or diligent efforts. At least one court has denied copyright protection to independently created elements of a computer program whose features were dictated by technological constraints. These and other cases demonstrate the beginning of a methodological convergence between domestic and foreign courts (except British courts) in evaluating the copyrightability of borderline utilitarian productions whose market value is not determined by personal expression.

Whether the "authorship" requirement in § 102(a) also implies that a copyrighted work should be created directly by human beings remains an open question. United States law contains no provision comparable to that of the British Copyright, Designs and Patents Act of 1988, which purports to deal with proprietary rights in computer-generated works. The British law, however, applies only to the rare work


103. See generally Realist's Approach, supra note 26, at 949-55 (citing authorities); Hugenholtz, supra note 20, at 320-21. See also Jessica Litman, *The Public Domain*, 39 EMORY L.J. 965, 966, 1004-19 (1990). The threshold standards of U.S. copyright law are more exigent than those of the U.K., which appear to accept diligence, effort and skill of a kind that would not necessarily qualify as an "original work of authorship" under U.S. law. See CORMIN, supra note 57, at 268-71. But U.S. law seems still to require less than "the personal intellectual creation" of German law; and it probably remains less demanding than similar standards in the laws of some other European Community countries despite growing convergence in this respect.

104. See, e.g., 1 GOLDSTEIN, supra note 95, § 2.2.2; Ricketson, supra note 7, at 20-24 (arguing that both letter and spirit of the Berne Convention require "that the author should be a natural person").

105. See infra note 396 and accompanying text.
generated "in circumstances such that there is no human author." 106 Because most computer-generated works still entail some human creativity, 107 both British and American courts are normally thrown back upon more traditional principles of authorship and ownership not governed by this provision. 108

Assuming that a given work satisfies the originality and authorship prerequisites, its copyright protection arises automatically with the act of creation, which by definition occurs when the work is fixed in any tangible medium of expression. 109 Accordingly, the question of initial ownership is not muddied by the need to comply with certain formalities, as occurs with patents. 110 Instead, the Copyright Act of 1976 vests ownership of all works not made for hire in the authors—that is, in the persons who independently created them—even though these authors may have contracted to assign the copyrights to third parties. 111 In the case of multiple creators who intended to merge their contributions into inseparable or interdependent parts of a single work, each person who contributes copyrightable expression becomes a joint author and co-owner of the copyright in the work. 112


107. Cases in which there is no human author at all, as this section requires, are hard to envision, although future applications of artificial intelligence might fit the bill. See, e.g., Davis, supra note 4; Reichman, Electronic Information Tools, supra note 5, at 830-38. For a thoughtful discussion of the proprietary problems likely to arise even though "the human author is never absent if there is a computer-produced work," see Péter Gyertyánfi, Copyright Protection of Computer-Produced Creations, in WIPO SYMPOSIUM, supra note 4, at 229, 231-34.

108. Professor Goldstein predicts that United States courts facing similar problems will probably analyze the issues raised by automated productions in terms of ownership and infringement rather than as issues of originality and authorship. See 1 GOLDSTEIN, supra note 95, § 2.2.2. Contractual agreements governing the use of computer programs to create new works would then presumably be relied upon to allocate rights in the works created. See also Arthur R. Miller, Computers and Authorship: The Copyrightability of Computer-Generated Works, in WIPO SYMPOSIUM, supra note 4, at 241, 257 (reviewing precedents suggesting that the recognition of copyrightable authorship in computer-generated productions "does not require that a general rule be formulated for identifying the author"); Samuelson, Allocating Ownership Rights, supra note 42, at 1200-04, 1227-28 (stressing statutory and policy reasons favoring allocation of authorship to program users under certain conditions).


112. See 17 U.S.C. §§ 101 (definition of "joint work") and 201(a) (1988); Ashton-Tate Corp. v. Ross, 916 F.2d 516 (9th Cir. 1990). On this view, if one of the collaborators contributes only ideas and not expression, that party will not be deemed a joint author. See, e.g., Childress v. Taylor, 945 F.2d 500, 507 (2d Cir. 1991); Banz Training Video Sys. v. First
Because ownership of the copyright vests initially in non-employee creators by operation of law, subsequent owners normally acquire their divisible exploitation rights by dint of some transfer from the original authors.\textsuperscript{113} The author or certain statutory heirs may then terminate these transfers after thirty-five years\textsuperscript{114} and thereby recapture all rights released at a time when the transferor may have held an inferior bargaining position.\textsuperscript{115} However, derivative works already made under the initial transfer agreement are not subject to termination,\textsuperscript{116} nor are licenses granted to foreigners under foreign law.\textsuperscript{117} Moreover, the termination provisions do not affect works made for hire, which is one of the principle reasons that the definition of this term assumed particular importance in the legislative history of the 1976 Act.\textsuperscript{118}

Works made for hire typically consist of works prepared by an employee within the scope of his or her employment,\textsuperscript{119} and their term of protection endures for a period of seventy-five years from first publication or 100 years from creation, whichever is shorter.\textsuperscript{120} In both the United States and the United Kingdom, the copyrights in such works vest in the firm or corporation that employed the creator and not in the true creator himself. Technically, the employer for whom the work was prepared "is considered the author" for statutory purposes and, unless otherwise agreed, "owns all of the rights comprised in the copyright."\textsuperscript{121} Because works made for hire are not subject to termination rights of any

\textsuperscript{113} See 17 U.S.C. §§ 101 (definition of "transfer of copyright ownership"), 201(a), 201(d) (1988).


\textsuperscript{116} See 17 U.S.C. § 203(b)(1) (1988). Those who lawfully created derivative works prior to termination may thus continue to exploit them under the terms of the original transfer agreement, even though they may not create any new derivative works after termination without the consent of the copyright owner. Cf. Mills Music, Inc. v. Snyder, 469 U.S. 153 (1985).

\textsuperscript{117} See 17 U.S.C. § 203(b)(5) (1988); 3 NIMMER, supra note 112, § 11.02[B][2]. In this respect, foreign licensees may be placed in a better position than their domestic counterparts.

\textsuperscript{118} See 17 U.S.C. § 203(a) (1988); 1 GOLDSTEIN, supra note 95, § 4.9.1.3.


\textsuperscript{120} See 17 U.S.C. § 302(c) (1988). Copyrights vesting in works not made for hire last for the lifetimes of the authors plus fifty years thereafter. Id. § 302(a).

\textsuperscript{121} 17 U.S.C. § 201(b) (1988). See also CORNISH, supra note 57, at 318.
kind, employee creators can never reclaim the statutory rights of authorship and ownership that vested in their employers.\footnote{122}

Most commissioned works escape the disfavored status of employee works, however, because the 1976 Act—as recently interpreted by the United States Supreme Court—generally attributes ownership of commissioned works to non-salaried independent contractors.\footnote{123} The Act reserves work-for-hire status for certain specially commissioned works that fall within nine designated subcategories in which employers are likely to have contributed the bulk of any authorship these works contain.\footnote{124} In principle, a specially commissioned work of a type not listed in the nine categories could still qualify as an employee work under general principles of agency law. But the Supreme Court apparently de-emphasized the element of supervision or control that was decisive under prior law and made it harder to deviate from the literal reading of the Act itself, which favors the specially commissioned author rather than the hiring party.\footnote{125}

The enhanced status of specially commissioned works benefits photographers, many computer programmers\footnote{126} and even architects,

\footnote{122. See 17 U.S.C. §§ 203(a), 304(c) (1988). See also Russ Versteeg, Copyright and the Educational Process: The Right of Teacher Inception, 75 IOWA L. REV. 381, 386 (1990) (noting that if an art teacher creates a painting in the course of classroom instruction, attributing ownership of the copyright to teacher or school will determine who controls bundle of exclusive rights, duration of the copyright, and whether a transferee's rights may be terminated after 35 years).


124. See 17 U.S.C. § 101 (1988) (defining "work made for hire" to include "a work specially ordered or commissioned for use as a contribution to a collective work, as a part of a motion picture or other audiovisual work, as a translation, as a supplementary work, as a compilation, as an instructional text, as a test, as an answer material for a test, or as an atlas, if the parties expressly agree in a written instrument signed by them that the work shall be considered a work made for hire"; and defining "supplementary work" to include "forewords, afterwords, pictorial illustrations, maps, charts, tables, editorial notes, musical arrangements, answer material for tests, bibliographies, appendices, and indexes").

125. See Community for Creative Non-Violence, 490 U.S. at 751-52. Under the 1909 Act, creators of commissioned works, such as photographers, were disfavored by a judge-made presumption that the hiring party intended to become the copyright owner. This presumption was especially strong if the hiring party exercised a degree of control or supervision in the preparation of the work. See 1 GOLDSTEIN, supra note 95, § 4.3.1; 1 NIMMER, supra note 112, § 5.03[B][2][c]. Although the Supreme Court now emphasizes the payment of an employee's salary and benefits more than supervisory control, see Community for Creative Non-Violence supra, the Court's formulation is not free from ambiguity and could still depend on the extent to which "the ability to meaningfully exercise" an abstract legal right to control is a major factor. See HOWARD B. ABRAMS, THE LAW OF COPYRIGHT § 4.02(C)(1)(a)(ii) (1991).

126. See, e.g., Aymes v. Bonelli, 980 F.2d 857 (2d Cir. 1992) (finding programmer not an employee-creator even though corporation directed creation, because, among other reasons, employee benefits not paid). See also David L. Hayes, Principles of Copyright Ownership with Application to Software, 3 J. PROPRIETARY RTS., May 1991, at 2, 7-8;
now that architectural works receive full protection under the 1990 Amendments to the 1976 Act.\textsuperscript{127} True, the hiring party can always attempt to secure either an assignment of the copyright or of all the exclusive rights pertinent to it, although this strategy may induce commissioned creators to raise their prices in some instances. Absent a written agreement to this effect, the courts will probably find that the independent contractor retained all rights not expressly bargained for; arguments that a doctrine devised to protect artistic contributions should not be used to protect computer programmers or technological innovators seem unlikely to prevail.\textsuperscript{128} Moreover, the hiring party cannot buy the creator's termination rights, which are not waivable. Hence, even an assignment of the copyright or a transfer of all rights to specially commissioned works will revert to their creators upon termination of the transfers after thirty-five years.\textsuperscript{129}

b. Specific Application to University-Generated Software

To date, courts have found that most computer programs and components of computer programs, including microcode, satisfy the "original work of authorship" requirements,\textsuperscript{130} although a spate of recent decisions has reopened the question of eligibility by extending the idea-expression analysis to all structural subcomponents that make up


\textsuperscript{128} See, e.g., M.G.B. Homes, Inc. v. Ameron Homes, Inc., 903 F.2d 1486, 1491-92 (11th Cir. 1990); Hudson v. Good Rush Messenger Serv., Inc., 1987 Copyright L. Dec. (CCH), ¶ 26,089 (S.D.N.Y. 1987); Hayes, supra note 126, at 7-8; Harris, supra note 126, at 685-88, 696. Moreover, obtaining assignments of rights will not transform the hiring party into a statutory author for purposes of foreign law. See id. at 695-96.


the program as a whole. To the extent that programs remain copyrightable, the initial inquiry is whether a program developed at a university by one of its professors should be treated as an employee work-for-hire.

*Universities as Sui Generis Law-Givers*

Although courts recognized a teacher’s exception to the work-for-hire doctrine under prior law, the technical definition of works made for hire codified in the 1976 Act made no express exception for academic authors, and the legislative history ignored the relevant precedents. Some commentators believe that the literal language of the Act restored ownership of faculty-generated copyrights to schools and universities by operation of law, and one decision affords some indirect support for this view. In contrast, two major decisions and most treatise writers support the contrary thesis, that teachers are hired to teach and conduct research, not to produce specific works for their employers. On this view, universities cannot exercise control over the manner and means of producing a given work without violating the canons of academic freedom; nor do faculty writings fall within the scope of employment in the sense that they are prepared for the direct use or benefit of the university. While the issue remains unsettled, it seems likely that university authors in both the United States and the United Kingdom

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133. See, e.g., DuBoff, supra note 132, at 24-34; Todd F. Simon, *Faculty Writings: Are They "Works Made for Hire" Under the 1976 Copyright Act, 9 J.C. & U.L. 455, 502-09 (1983); McGrath, supra note 79, at 14. See also Versteeg, supra note 114, at 386-88.

134. See Weinstein v. University of Ill., 811 F.2d 1091, 1094-95 (7th Cir. 1987) (dicta).

135. See Community for Creative Non-Violence v. Reid, 490 U.S. 730, 751-52 (1989); Hays v. Sony Corp. of Am., 847 F.2d 412, 416-17 (7th Cir. 1988) (indicating in dicta that the teacher’s exception survived on the theory that such works are not prepared for the employer); 1 NIMMER, supra note 112, § 5.03[B][1][b][i]; ABRAMS, supra note 125, § 4.02[C][1][c]. See also Dreyfuss, supra note 35, at 597-600.

136. See ABRAMS, supra note 125, § 4.02[C][1][c][ii] (construing Community for Creative Non-Violence to this effect); Cornish, supra note 79, at 15 (stressing discretionary character of academic research, need to preserve moral rights, and necessity of freedom to publish).

The use of university-supplied facilities pulls in the other direction. See, e.g., Laura G. Lape, *Ownership of Copyrightable Works of University Professors: The Interplay Between the Copyright Act and University Copyright Policies, 37 VILL. L. REV. 223, 232-33, 257 (1992). Nevertheless, after extensive research, Professor Lape concludes that “the 1976 Act did not disturb the professor’s exception from the work-made-for-hire doctrine; to the extent that such an exception ever existed, it continues to exist.” Id. at 246.
will continue to benefit from a "teacher's exception" to the works-for-hire doctrine. 137

On this hypothesis, a university may nonetheless require instructors to assign the ownership of all copyrights in works created during the course of employment as a condition of their initial employment contracts.138 The courts have not balked at enforcing such contracts,139 although some questions of validity could arise under the 1976 Copyright Act and general contracts law,140 or even under those state laws that regulate general assignments of employee inventions.141 Moreover, federal copyright law allows all exclusive rights comprised in a copyright to be transferred and owned separately.142 If the university acquired only certain exclusive rights, but not an assignment of the copyright, it would be entitled "to all of the protection and remedies accorded to the copyright owner," who in this case would be the academic authors of the works in question.143

137. See, e.g., ABRAMS, supra note 125, § 4.02[C][1]; Cornish, supra note 79, at 15 (advancing same prediction, based on analogous problems arising under overly broad statutory provision on works for hire in Section 11 of U.K. Copyright Law, which on its face could apply to public service, charity work and education). Even if a university professor were found to be an employee-author for most purposes, there could always be a separate question as to whether any particular work actually fell within the scope of employment. These cases usually raise troublesome issues of law and fact. See, e.g., ROBERTSON, supra note 51, at 48. Cf. Cornish, supra note 79, at 16 (contrasting "execution of a specific programme of research, funded . . . by a Research Council or industrial inventor and the research done in the course of ordinary academic life"). For the view that schools and universities need the equivalent of a "shop right" with regard to their teachers' copyrightable creations, see Versteeg, supra note 122, at 406-12.

138. See, e.g., Haynes, supra note 126, at 8; Dryfus, supra note 35, at 627 n.126.

139. See, e.g., Weinstein v. University of Ill., 811 F.2d. 1091, 1094 (7th Cir. 1987) (noting decision to this effect below, but raising doubts as to whether the work in question fell within the contractual provision). Cf. Regents of the Univ. of Colo. v. K.D.I. Precision Prod., 488 F.2d 261, 269 n.12 (10th Cir. 1973); Vitamin Technologist v. Wisconsin Alumni Research Found., 146 F.2d 941 (9th Cir. 1945) (dicta).

140. See, e.g., Lepe, supra note 136, at 246-60 (construing the requirements of a writing in 17 U.S.C. §§ 201(b), 204(a) (1988)). As to general contracts law, cf. Chew, supra note 24, at 286-93 (discussing invalidating doctrines applicable to contractual assignments of employee inventions to employers, but concluding that "contract law generally will enforce employees' express assignment of their ownership rights in inventions to their employers"); Baker & Brunel, supra note 24, at 404-12 (finding that employee-inventors lack true freedom of contract).

141. See supra note 81 and accompanying text. Use of the term "inventions" in these state statutes may be flexible enough to extend to nonpatentable innovation. Particularly troublesome cases would then arise when the university professor claimed to have developed, say, a computer program on his own time and without extensive use of the university's resources. Cf. Avtec Sys. v. Peiffer, 805 F. Supp. 1312 (E.D. Va. 1992) (employee's improved version of employer's software developed during employee's own time not a work made for hire).


However, pressure to assign copyrights could anger important segments of the relevant academic communities. In the past, both American and British universities allowed teachers to retain the copyrights in their scholarly or artistic output; this policy applied to scientific and technological writings, too, notwithstanding the usual contractual burden on the respective faculty members to assign patentable inventions.\footnote{See Hays v. Sony Corp. of Am., 847 F.2d 412 (7th Cir. 1988); Simon, supra note 133, at 486; Cornish, supra note 79, at 15.} To forego the traditional copyright policy merely because copyright law now assimilates computer programs to literary works\footnote{See 17 U.S.C. § 101 (Supp. 1991) (definitions of "literary works" and "computer program"); Cornish, supra note 79, at 14-15 (noting "the maverick effect of copyright in computer programs," which "destroy the separate pigeonholing of literary effort and scientific research").} would especially hurt liberal arts professors, who cannot ordinarily supplement their incomes with consultation fees. Yet, if the traditional policy is left intact, it would put professors developing copyrightable software in a better position than colleagues working in other technological disciplines, such as biogenetic engineering. This follows because these other technologies do not attract copyright protection, and university employment contracts traditionally require their academic creators to assign any patentable inventions to their universities.\footnote{See supra notes 79-83 and accompanying text; Cornish, supra note 79, at 15-16.}

Faced with this dilemma, a growing number of universities have begun to formulate a sui generis policy for computer software and certain other technologies, which deviates from the policy applicable to works emanating from liberal arts departments.\footnote{See generally Lape, supra note 136, at 252-54 (finding that, of 70 university policies examined, some 19 distinguished computer programs from other copyrightable works, with a view to asserting some form of ownership). See also Chew, supra note 24, at 275 (citing authorities). Professor Chew found that the trend was to formulate comprehensive coverage. Nevertheless, "[w]hile some schools are attempting to treat virtually all faculty intellectual work the same way [citing Minnesota and Harvard policies], others are developing different treatment for different classes of works [citing Texas and Stanford policies]," with copyrightable "products . . . and faculty-generated software . . . often treated differently." Id. at 275-76. See generally id. at 276-81. McGrath reports that California Institute of Technology (Cal Tech) and Cornell have both adopted sui generis policies applicable to software. While Cal Tech merely differentiates copyrights in software (which belong to the university) from other copyrights retained by faculty members, Cornell distinguishes "traditional works" from "encoded works" and provides for university ownership of the latter if their development entailed substantial use of university resources. See McGrath, supra note 79, at 15. For the more elaborate sui generis policies of Stanford and Vanderbilt Universities, see infra text at notes 148-62.} Both Stanford and Vanderbilt Universities, in particular, have taken steps to treat non-patentable computer software, data bases, industrial designs, biogenetic material and other tangible embodiments of technological research as quasi-indus-
trial property, the ownership of which must be assigned to the respective universities. This approach blurs the distinction between intellectual property rights that require formal application to a granting authority (notably utility patents, but also plant-variety rights, and design patents or, in the United Kingdom, registered design rights) and rights arising from the act of creation itself (notably scholarly writings) or from a fiduciary relationship (such as a duty to preserve confidential information). However, such distinctions are inevitably blurred and administratively unsound in an intellectual property universe prone to lavish greater commercial rewards on unpatented but sometimes copyrightable embodiments of applied scientific know-how than on full-fledged patented inventions.

Universities that formulate their own sui generis regimes to deal with applied know-how—in the absence of statutory regimes dedicated to the same end—will require faculty members to sign employment agreements that alter the proprietary allocation otherwise resulting from the treatment of both computer programs and databases as literary works under federal copyright law. Such regimes may also derogate from the basic copyright policies of these same universities as applied to other scholarly and artistic works, to the extent the universities normally allow academic authors to retain their copyrights. At Stanford, this results, paradoxically, in university ownership of rights to non-patentable innovation despite a policy of allowing faculty to retain ownership of patented inventions.

United States copyright law nonetheless limits the effectiveness of these homemade sui generis regimes in ways that find no parallel in


149. See, e.g., 35 U.S.C. § 111 (1988) (application for patent); Plant Variety Protection Act, supra note 2, § 2421 (applications for certificates of Plant Variety Protection to be filed with Department of Agriculture); Cornish, supra note 78, at 16-17.

150. 17 U.S.C. §§ 101, 102(a) (1988) ("copyright protection subsists . . . in original works of authorship fixed in any tangible medium of expression").

151. See infra notes 246-47 and accompanying text.

152. See, e.g., Programs as Know-How, supra note 3, at 656-57, 714-16 (identifying the need for sui generis legislation to protect "Incremental Innovation Bearing Know-How on Its Face"); infra text accompanying notes 402-06. But see Cornish, supra note 79, at 16-17 (advocating a university policy that implements the distinction criticized in the text).

153. See Reichman, Legal Hybrid, supra note 3, at 349-59.


155. See Lape, supra note 136, at 253-55, 257-62; supra notes 144-52 and accompanying text.

156. See supra notes 79, 147-148 and accompanying text.
either domestic or foreign patent law. For example, assuming that the computer programs and databases in question meet the stiffening requirements for eligibility in copyright law, a university that obtains a contractual assignment of rights from faculty creators still remains vulnerable to a termination of the authors' proprietary interests after thirty-five years. Any contractual provision that purported to waive faculty members' rights to recapture their exclusive rights under § 203 of the 1976 Act would not be enforced.\footnote{\textit{See} supra notes 97-103 and accompanying text.}

\textit{Multiple Creative Contributions}

Additional complications arise when non-faculty members of a research team, such as graduate students and research assistants, contribute significantly to a copyrightable computer program. Whether any non-faculty contributors qualify as "joint authors" depends partly on whether their respective contributions amount to copyrightable expression and partly on the extent to which courts require an intent to merge these contributions into a unitary whole at the time of creation.\footnote{\textit{See} supra text and authorities accompanying notes 113-18. However, the commercial value of termination rights in computer programs remains to be seen in view of their usually short product cycle.} Although the "joint works" doctrine has come under considerable pressure lately,\footnote{\textit{See} \textit{17 U.S.C. §§ 101} (defining a joint work as "a work prepared by two or more authors with the intention that their contributions be merged into inseparable or interdependent parts of a unitary whole") and 102(a) (1988); Weissman v. Freeman, 868 F.2d 1313, 1317-19 (2d Cir.), cert. denied, 489 U.S. 889 (1989); Weinstein v. University of Ill., 811 F.2d 1091, 1094-95 (7th Cir. 1987). \textit{See also 1 GOLDSTEIN, supra note 95, §§ 4.2.1.1 to 4.2.1.2; supra note 112 and accompanying text. Students and research assistants working with professors on a project would normally be employees and not independent contractors. See, e.g., Childress v. Taylor, 945 F.2d 500, 505-07 (2d Cir. 1991). Nevertheless, if their contributions became creatively significant, claims for joint authorship might lie if the requisite intent to merge them into a unit could be shown.}} the most recent decisions—including cases dealing specifically with computer software—tend to insist on a real intent to merge the respective contributions and to require each putative co-author to have contributed protectible expression and not just ideas.\footnote{\textit{See}, e.g., Childress, 945 F.2d at 505-07; Ashton-Tate Corp. v. Ross, 916 F.2d 516, 520-21 (9th Cir. 1990); S.O.S., Inc. v. Payday, Inc., 886 F.2d 1081, 1086-87 (9th Cir. 1989); M.G.B. Homes, Inc. v. Ameron Homes, Inc., 903 F.2d 1486, 1492-93 (11th Cir. 1990). \textit{But see} supra note 112 (citing contrary line of authorities). Those few university policy statements that purport to establish joint copyright ownership between the professor and the university, see \textit{Lepe, supra note 136, at 256, may fail of their essential purpose.}} If the students or research assistants failed these tests, the prevailing trend
would relegate them to the status of employee-creators whose rights, if any, would depend primarily on express or implied contractual agreements. 162

If the computer program in question is viewed as a joint work, each contributor automatically acquires an undivided estate in the entire work along with the power to license it as he or she deems fit. 163 Joint authors do owe one another a duty to account for, and to share, the proceeds of their works. 164 This duty, which apparently derives from equitable doctrines under state law, 165 differs from the duties of any joint inventors who may have developed patented features of the same program. The federal patent law expressly exempts joint inventors from any duty to account for, and share, revenues accruing from the exploitation of their patents. 166 Because these two proprietary rules could conceivably apply to aspects of the same computer program-related innovation, 167 the potential conflict between them should not be underestimated.

Further complications arise from the lack of a "double patenting" rule in copyright law, 168 and from codification of "divisible copyrights" in the

162. See supra notes 159, 161.
163. See 17 U.S.C. § 201(a) (1988); 1 Nimmer, supra note 112, § 6.06[A]; 1 Goldstein, supra note 95, § 4.2.2.
164. See, e.g., Weisman, 868 F.2d at 1318; Weinstein, 811 F.2d 1091. See also 1 Goldstein, supra note 95, § 4.2.2.1 (citing cases and stressing the need for an individual accounting, lest each co-owner race to exploit the work to the detriment of other co-owners).
165. See, e.g., Ashton-Tate Corp., 916 F.2d at 522.
166. See 35 U.S.C. § 262 (1988); supra text and authorities accompanying notes 76-78.
167. Cf. Samuelson, Benson Revisited, supra note 4, at 1142-48 (discussing concurrent protection of computer programs in copyright and patent laws).
168. "The double patenting doctrine prohibits issue of more than one patent that claims the same or substantially the same invention to the same inventorship entity or to a common assignee of several inventorship entities." The doctrine prevents extension of the limited term of protection and shields potential infringers from multiple patent suits. Donald S. Chisum & Michael A. Jacobs, Understanding Intellectual Property Law § 2D(4)[a] (1992). "Same invention" double patenting occurs if an embodiment of a claim in one patent would literally infringe a claim in another patent. "Obviousness" double patenting occurs if the invention claimed by a second patent is obvious in light of that claimed in the first patent. Double patenting sometimes occurs in design and utility patents that pertain to the same subject matter. Id.
Fragmentation of patented inventions is also restricted by 35 U.S.C. § 121 (1988), which allows the examiner to emphasize a single general inventive concept or the "unity of invention." When two or more independent and distinct inventions are claimed in one application, the examiner may restrict the applicant to one of the inventions. See Chisum & Jacobs, supra, § 2D(1)[b].

Finally, fragmentation of inventorship in the university context is impeded by 35 U.S.C. § 103 (1988), as amended in 1984. According to Professor Dratler,

This statutory provision [nonobviousness] precludes using as disqualifying prior art under Section 103 any subject matter that qualifies as prior art only under Section 102(f) or Section 102(g) against an invention owned by, or required to be assigned to, the "same person" as that subject matter. Its purpose is to reduce the risk that workers in
1976 Act, both of which facilitate fragmentation of a copyrighted research product into a number of discretely created units or components. For example, even if claims to joint authorship fail for lack of a prior intent to merge, persons making separate, protectible contributions to a software development project may each obtain different and separate copyrights to their respective components of the resulting programs and related documentation. By the same token, once a joint work exists, each co-author may prepare his or her own derivative works without the prior permission of other joint authors. Whether, in such cases, the original co-authors can borrow the derivative-work author's new matter under a theory of fair use remains a doubtful but still unsettled proposition.

It follows that when a commercially valuable research product, such as a computer program, consists of multiple creative contributions, and the university's employment contract provides for an assignment of both the faculty member's patent and copyright interests, the university will acquire all those rights that vest in faculty members (or in any other persons covered by the contractual provision), together with any rights that vest in the university itself should the contribution of an author not covered by the agreement to assign be deemed a copyrightable work made for hire. Any transfer of copyright interests to the university corporate and university research laboratories will be precluded from patenting the results of their team research by virtue of their own co-workers' inventive effort.

Drahler, supra note 21, § 2.04[3][b], at 2-103 to 2-104.


171. See supra notes 112, 159 and accompanying text.

172. See, e.g., Robertson, supra note 51, at 49; Childress v. Taylor, 945 F.2d 500, 507 (2d Cir. 1991) (stating that "research assistants may on occasion contribute to an author some protectable expression or merely a sufficiently original selection of factual material as would be entitled to a copyright, yet not be entitled to be regarded as a joint author of the work in which the contributed material appears"). Such a contribution need not be a work made for hire if, for example, it exceeds the scope of any employment agreement that may be in force. See 17 U.S.C. §§ 101 (definition of work made for hire), 201(b) (1988).


174. 17 U.S.C. § 107 (Supp. 1991) (fair use exception). See, e.g., Weissman, 868 F.2d at 1323-27 (stressing, among other factors, the lack of attribution and the disincentives to conducting further derivative research that might result from too facile application of the fair use exception).

175. See supra notes 79, 113-22 and accompanying text.
will last for at least thirty-five years; those vesting initially in the university as works made for hire will last for seventy-five years from first publication or 100 years from creation, whichever is shorter. However, if the employment contract provides only for an assignment of patents, that university could find itself owning only the patentable components of a given program but not the copyrightable components of the same program even if it is the product of the same creators. In such a case, those faculty members who created the program would own its copyrightable components, unless the university had moved to align its copyright and patent rules in the field of computer technology.

Conversely, when a university-generated computer program consists of multiple creative contributions but the employment contract does not provide for the transfer of all rights by all contributors (whether or not joint authors), and especially by graduate students and non-faculty research workers, some of these non-faculty contributors could become owners of copyrights in aspects of a program whose commercial exploitation was no longer controlled by its academic creators! To be sure, important student collaborators may have waived or assigned their rights in advance, as some university administrations seem to require, and recent judicial decisions increase the likelihood that their contributions will be treated as employee works for hire rather than as joint works. Even so, a graduate student who made a demonstrably significant contribution to the project might still have grounds for terminating any transfer to the university after thirty-five years on the theory that his contribution exceeded the scope of his employment and that the 1976 Act vested initial ownership of copyright in the author of that contribution.

Meanwhile, this tangled web of overlapping proprietorial interests could hinder short-term efforts to adapt the computer program for industrial applications and compromise the university's overall ability to profit from any intellectual property rights it nominally owns.

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176. See supra text and authorities accompanying notes 114-15.

177. See supra notes 119-20 and accompanying text.


180. See 17 U.S.C. § 201(a) (1988); Avtec Sys. v. Peiffer, 805 F. Supp. 1312 (E.D. Va. 1992) (employee's improved version of employer's software, developed outside scope of employment, was not work for hire; derivative work theory not applied; but employee misappropriated employer's trade secrets). See also Hardy, Economic Understanding, supra note 35, at 257-58; supra notes 111, 172. Attempts to characterize creative contributions as works for hire when they do not fall within the pertinent statutory definitions are unenforceable. See 1 GOLDSTEIN, supra note 95, § 4.3.2.1.
Adaptations and the Transfer to Industry

Even if the resident faculty originators have duly transferred their rights to the university, proprietary disputes may arise concerning subsequent adaptations and modifications of the research product. For example, each co-owner of copyright can independently prepare his or her own derivative works from a computer program first developed in a university department; and each of the co-owners becomes sole owner of any derivative works prepared without the help of other co-owners. Moreover, recent decisions impose no duty on the co-owner who authorizes the making of a derivative work to share revenues from that derivative work with other co-owners of the underlying work who make no new contributions, although equitable principles of state law may entitle these co-owners to an accounting for profits attributable to use of the underlying joint work.

If faculty members retained copyrights covering aspects of a computer program in which the university owned only its patentable components, the copyright owners could develop their own derivative works, based on matter within the scope of their copyrights, so long as these derivative works did not infringe on the university's patents or otherwise violate their fiduciary obligations. If the university's patent rights failed to ripen into an issued and valid patent, faculty members owning copyright-ed aspects of the program might still need to exercise care in developing adaptations, lest they interfere with any university-owned rights to

181. See 17 U.S.C. §§ 201(a) (joint authors are co-owners of copyright), 106(2) (giving the "owner of copyright" the exclusive right to prepare or authorize the preparation of derivative works), 103(b) (copyright in derivative work is independent of copyright in the preexisting material), 101 (providing that when "a work is prepared over a period of time, the portion of it that has been fixed at any particular time constitutes the work as of that time, and [when] the work has been prepared in different versions, each version constitutes a separate work") (1988). See also Ashton-Tate Corp. v. Ross, 916 F.2d 516, 522-23 (9th Cir. 1990) (stating that "[j]oint authorship in a prior work is insufficient to make one a joint author of a derivative work"); Weissman v. Freeman, 868 F.2d 1313, 1318 (2d Cir.), cert. denied, 493 U.S. 883 (1989).

182. See, e.g., Ashton-Tate, 916 F.2d at 522-23. The Ninth Circuit reasoned that a co-owner does not infringe his own copyright in authorizing a derivative work without the consent of other co-owners, and the making of an authorized derivative work confers no new rights on any owners of the pre-existing works. Id.

183. Ashton-Tate, 916 F.2d at 522-23. In the U.S. Court of Appeals for the Second Circuit, the intent of the author who created the derivative work may still be relevant to determining ownership of that derivative work even though the other joint author or authors contributed no new matter. See, e.g., Weissman, 868 F.2d at 1327 (concurrence opinion by Pierce, C.J.). See also Childress v. Taylor, 945 F.2d 600 (2d Cir. 1991); Hayes, supra note 126, at 10-11.

184. See 17 U.S.C. §§ 103, 106(2) (1988); supra note 91; infra notes 190 and accompanying text (discussing doctrine of equivalents in patent law), 247 (discussing fiduciary obligations).
un patented know-how, as will be explained below.\(^{185}\) Only those universities that had contractually obtained transfers of copyright interests in the program, or that had otherwise contractually regulated the exercise of pertinent exclusive rights, would find themselves in a position to control future adaptations.\(^{186}\) Any individual author or co-author (whether a faculty member, research assistant or graduate student) not contractually impeded in this fashion would remain free to prepare derivative works and to exploit them commercially, subject only to a duty to account for profits to other joint owners for any use of the underlying work.\(^{187}\)

Because the commercial value of a computer program largely depends on improvements made after an initial breakthrough,\(^{188}\) the exclusive right to prepare derivative works becomes instrumental in securing an effective transfer to industry. Thus, the university’s true capacity to commercialize a computer program might depend partly on its acquisition of the faculty authors’ adaptation rights and partly on its ability to limit the number of non-faculty owners of copyright, with a view to controlling the pace at which derivative products are developed and marketed.\(^{189}\)

\textit{The Limbo of Noncopyrightable Contributions}

Even when the university formally owns a faculty author’s derivative work rights, its ability to determine the future development of the program or to control its transfer to industry is limited by a number of practical considerations. The faculty member cannot, of course, autonomously develop the program in ways that render his production the equivalent of any patented components already owned by the university,\(^{190}\) or that violate the university’s exclusive adaptation rights to

\(^{185}\) See infra notes 239-52 and accompanying text.

\(^{186}\) If the university could rightfully claim to be an employer-author within 17 U.S.C. § 201(b) (1988), it would own the exclusive adaptation rights. But the status of employer author would only arise with certainty in works prepared expressley for the university’s own use. See supra notes 132-38 and accompanying text. In the usual case, when the university is not an employer author, it could not readily assert any claim to co-authorship arising from the use of its resources in view of the current judicial tendency to limit co-authorship to inputs of protectible expression. See supra notes 159-61.

\(^{187}\) See supra notes 163-66 and accompanying text.

\(^{188}\) See, e.g., Programs as Know-How, supra note 3, at 691 n.276.

\(^{189}\) See, e.g., Dreyfuss, supra note 35, at 624-26, 640. Retention by the university of a non-exclusive royalty-free license to use the professor’s copyrighted work may simplify some problems. See, e.g., Lape, supra note 136, at 261. Faculty reimbursement of the university for use of resources is also an option.

\(^{190}\) See supra note 91. See also Henrik D. Parker, Doctrine of Equivalents Analysis After Wilson Sporting Goods: The Hypothetical Claim Hydra, 18 AIPLA Q.J. 262 (1990); Adelman & Francione, supra note 91.
copyrightable expression embodied in the program. Yet, a faculty member who assigns copyrightable expression to the university still retains the right to use any noncopyrightable, patented ideas, methods, principles or processes his program contains, as well as any legally unprotectible contributions by third parties, so long as the exercise of this right does not conflict with any rights the university may have in unpatented know-how.

Three federal appellate decisions have significantly expanded the potential scope of noncopyrightable components of computer programs available for use by any professors or staff members who had otherwise assigned the rights in copyrightable expression to their universities. In the leading decision, Computer Associates International Inc. v. Altai, Inc., the United States Court of Appeals for the Second Circuit disaggregated an allegedly infringed program into a hierarchy of subprograms organized in descending levels of abstraction. The Second Circuit then mandated application of a "successive filtering" test to exclude unprotectible matter at each level of abstraction.

192. See 17 U.S.C. §§ 102(b), 103, 107 (fair use) (1988); 35 U.S.C. § 271 (1988); Baker v. Selden, 101 U.S. 99, 103 (1879). Broadly conceived, know-how is the "knowledge of how to organize a certain production in the most efficient and competitively advantageous manner," and it is "essentially a fund of technical knowledge and experience acquired by an enterprise in the use and application of an industrial technique." 3 LADAS, supra note 8, at 1617. See also infra text accompanying notes 257-68 (discussing ownership of unpatented know-how developed in a university environment).
194. Computer Associates, 982 F.2d at 706-12. ("Substantial Similarity Test for Computer Program Structure: Abstraction—Filtration—Comparison"). Proving non-literal infringement normally requires a plaintiff to show that the accused infringer had access to the protected work and that the allegedly infringing work contains expressive features that are substantially similar to original expressive features in the protected work. See 2 GOLDSMITH, supra note 95, §§ 7.1.2., 7.3.2.
For example, courts following this approach could not premise a finding of non-literal copying on similarities that pertain to sets of modules necessary for efficient operations, to structural architecture bearing on efficiency, or to any technical ideas present in different structural subcomponents of the programs at issue. Also excluded from the calculus of protected expression are elements dictated by external factors, including standard programming techniques, mechanical specifications, compatibility requirements, manufacturers' design standards, and functional demands of the industry being served. A district court decision, influenced by these precedents, has drastically narrowed the scope of protection for user interfaces.

Two other federal appellate decisions make it easier for faculty members pursuing their private entrepreneurial interests to continue to reverse-engineer the unprotectible matter in university-generated computer programs even after the university transfers ownership of copyrights in these programs to industry. These cases suggest that, when circumstances unduly restrict an investigator's access to noncopyrightable elements of a computer program, the investigator's right to reverse engineer may even entail decompilation of object code in order to reconstruct undisclosed source code developed either at the university or by industrial licensees. Provided that a professor's self-serving use

197. Computer Assocs., 982 F.2d at 707-10. See also Brown Bag Software, 960 F.2d 1455 (affirming decision that excludes functional matter generally, including features or concepts used in myriad computer programs, numerous functions, plus expression that is standard or commonplace in the field); Plains Cotton, 807 F.2d 1256 (excluding matter dictated by demands of industry being serviced). But see Whelan Associates, 797 F.2d 1222 (identifying purpose of program as "idea" and broadly protecting the structure, sequence and organization implementing it).
200. See, e.g., Atari Games, 975 F.2d at 843 ("When the nature of a work requires intermediate copying to understand the ideas and processes in a copyrighted work, that nature supports a fair use for intermediate copying. Thus, reverse engineering object code to discern the unprotectible ideas in a computer program is a fair use."); Sega, 977 F.2d at 1524, 1527-28 (stating that, "[t]o the extent that a work is functional or factual, it may be copied"; and holding that, where disassembly of object code was necessary to understand functional requirements for purposes of securing compatibility, the making of intermediate copies was fair use). See also Brief Amicus Curiae of Eleven Copyright Law Professors in
of such unprotectable matter does not constitute misappropriation of trade secrets or a breach of fiduciary obligations, and that the enterprising faculty member's end product does not otherwise infringe the university's copyright in the initial program (if any), he or she would not need to share the proceeds from commercial exploitation of the noncopyrightable components with the proprietary rights holders, absent some enforceable agreement to the contrary.

To be sure, any faculty member motivated purely by altruistic notions of public enlightenment rather than by entrepreneurial ambitions could undermine the value of his or her university's intellectual property rights simply by publishing or inopportune disclosing the pertinent discoveries, unless restrained by specific nondisclosure clauses in the employment agreement or by implicit obligations of confidentiality. In the case of joint works (or joint inventions), questions about the faculty member's implied duty to preserve the common estate could arise, including a duty to keep the work from falling into the public domain; and a similar duty might in theory derive from the fiduciary duties of the


202. See Sega, 977 F.2d at 1527-28; Atari Games, 975 F.2d at 843 (warning that "[f]air use to discern a work's ideas . . . does not justify extensive efforts to profit from replicating protected expression").

203. See also I GOLSTEIN, supra note 95, § 4.2.1.2. A professor who exercised his right to reverse engineer the unprotected matter in programs distributed under license from the university might, of course, want to avoid participation in projects that diminished the returns to which he was otherwise entitled by dint of the university's own licenses. When such fears are not a factor, the professor pursuing his or her own interests must avoid any conflict of interests with the university. See, e.g., Joyce Brinton, Biotechnology Licensing: Issues From the University Perspective, 16 AIPLA Q. J. 479, 481-83 (1988/89). In addition, he or she must take pains not to breach any express or implied duties of confidentiality arising from the employment relationship itself. See, e.g., Autec, 805 F. Supp. 1312 (finding employee's improved version of employer's software a breach of the employee's fiduciary duties even though it was developed outside the scope of employment); infra text accompanying notes 246-47.

204. Cf. Massachusetts Inst. of Technology v. AB Fortia, 774 F.2d 1104 (Fed. Cir. 1985) (holding that a research paper explaining cell culture technique, which was presented orally to conference of cell culturalists and distributed without restrictions to a number of scientists more than one year before filing date of patent at issue, was novelty-destroying "printed publication" within 35 U.S.C. § 102(b) (1988)).
employment relation. But universities that routinely curtail dissemination of research results by contractual agreement are in grave conflict with their academic mission and with the faculty member's own academic freedom, and such attempts could cast doubt on the tax-exempt status of the university enterprise. In this regard, universities are well advised to acknowledge expressly that a faculty member's decision to publish research results, should he or she opt to forego a transfer to industry, always trumps any commercial interests that the university intends to exercise.

Assuming, however, that both the faculty creators and the university authorities aim to commercialize an unpatented computer program, the faculty members' unfettered rights to use noncopyrightable elements of the research product could greatly diminish the value of the university's own intellectual property rights without infringing them and without necessarily violating any contractual agreement. In particular, the academics' newly vindicated rights to reverse-engineer unprotected matter, coupled with their unique expertise as creators of the program, make them formidable potential competitors of the university or its industrial licensees. One way to limit this threat requires the university to turn to trade secret law and its attendant contractual constraints, as discussed below. Another, less drastic solution is for universities contractually to require faculty members to share the proceeds from commercial exploitation of unpatented, noncopyrightable research results developed with university resources or within the scope of their employment. Some universities have already taken steps to introduce clauses to this effect into their transfer of technology rules in order that the university community as a whole may benefit from the faculty member's successful venture, irrespective of the university's

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205. See 1 GOLDSTEIN, supra note 95, §§ 4.2.2.2, 6.1 (discussing the joint owner's duty not to license a joint work in such a way as to destroy its value); infra notes 242-47 and accompanying text.

206. See, e.g., Rebecca S. Eisenberg, Academic Freedom and Academic Values in Sponsored Research, 66 Tex. L. Rev. 1363, 1378-79 (1988) [hereinafter Eisenberg, Academic Freedom]; Cornish, supra note 79, at 16. See also Nelsen, supra note 85, at 365, 372 (stating that M.I.T. does not license disembodied know-how and prefers to keep trade secrets only in conjunction with patent applications, while recognizing exceptions for tangible research property).

207. In the event that outside funding providers require a derogation from this rule, the faculty member should not accept the grant unless he or she can live with the restrictions it carries or can negotiate a more acceptable deal. See Eisenberg, Academic Freedom, supra note 206, at 1393-98; infra note 270 and accompanying text.

208. See supra notes 131, 199-203 and accompanying text.

209. See infra text accompanying notes 221-36.

210. See, e.g., Vanderbilt University's proposed policy, supra note 148. See also Nelsen, supra note 85, at 365, 368 (M.I.T. licenses tangible embodiments of know-how, but not disembodied know-how, while recognizing potential conflict with university mission of disseminating knowledge); Cornish, supra note 79, at 15-17 (implying that some U.K.
own success in exploiting any intellectual property rights arising from
the same research activity.

In any event, close cooperation between the university as proprietary
rights owner and faculty creators of a particular computer program
seems indispensable to maximizing profits under the best of circumstan-
ces. Even then, the interests of university and faculty will not always
converge, and conflicts between them could threaten the success of any
commercial venture.211

B. ANCILLARY REGIMES

Even when faculty members and university administration have
contractually allocated ownership of any patents and copyrights arising
from a computer program-related project to the satisfaction of both sides,
they may later discover that the commercially most valuable aspects of
the program embody unpatented, noncopyrightable know-how.212
Unless their agreement also covers that know-how, the true value of the
university's interest may remain uncertain.213 Whatever the contractu-
ral relation, moreover, efforts to exploit this know-how call into play
certain ancillary legal regimes, mostly sounding in state law, that may
conflict directly with the university's mission and with the dissemination
of research results.

1. Trade Secrets in the Open Academy

a. General Considerations

Unpatented, noncopyrightable technologies developed in a university
environment may qualify for protection under state trade secret laws in
the United States214 or under the common law of confidential informa-

211. See, e.g., Gunzalus, Considerations in Licensing Spin-off Technology, 21 J. OF THE
SOC. OF RESEARCH ADMINISTRATORS 13-25 (1989). See also Who Owns the Idea, OMNI,
March 1985, at 35 (discussing well-known program authored in part by a university
professor who abandoned the project and the university in the wake of disputed claims to
ownership).

212. See, e.g., Davis, The Nature of Software, supra note 195, at 312-16; Elmer Galbi,
Proposal for New Legislation to Protect Computer Programming, 17 BULL. COPYRIGHT SOC'Y
280, 281 (1969); supra note 192 (definition of know-how); Programs as Know-How, supra
note 3, at 656-62.

213. See infra text accompanying notes 242-59.

214. See, e.g., Kewanee Oil Co. v. Bicron Corp., 416 U.S. 470 (1974) (holding that the
federal patent law does not preempt state trade secret laws, even when the secret involves
patentable subject matter, provided that the secrecy requirement of trade secret law is
maintained); 17 U.S.C. § 301 (Supp. III 1991) (effect of which is not to preempt state trade
secret laws when the subject matter is not fixed in a tangible medium of expression, is
tion in both the United States and the United Kingdom. Trade secret laws generally cover "any formula, pattern, device or compilation of information" that confers a business advantage over competitors, so long as it is sufficiently definite and not commonly known in the trade, and so long as reasonable precautions are taken to preserve its secrecy. The best known definition of trade secret also lays emphasis on "independent economic value, actual or potential" that derives from actual or legal secrecy. While applied university research always has potential economic value, at least one author contends that this criterion "might not be wide enough to cover information relating to pure

barred from copyright protection by 17 U.S.C. § 102(b) as an idea, procedure or process, or when an action to protect trade secrets requires an element not required to prove copyright infringement, such as a breach of confidence). See also Bonito Boats, Inc. v. Thunder Craft Boats, Inc., 489 U.S. 141 (1989) (reconfirming Keurawee but preempting state statute that prohibits use of direct molding process to copy products); 2 ROGER M. MILGRIM, MILGRIM ON TRADE SECRETS § 7.08[2][f] (rev. ed. 1992).

215. See, e.g., Roboserve, Ltd. v. Tom's Foods, Inc., 940 F.2d 1441, 1453-56 (11th Cir. 1991) (preemption of trade secret claim by federal patent law, which gave a right to reverse-engineer on these facts, did not necessarily preclude liability for breach of confidence based on expectations of the parties); DRAGLER, supra note 21, § 4.05[1][b], (c) (discussing confidential relationships other than that of employment). Arguably, so long as a trade secret holder must take reasonable precautions to preserve secrecy and cannot maintain a legal action against third parties absent a showing of some wrongful conduct, both the "tort" and "property" theories of trade secret protection are but two sides of the same coin, different in emphasis only. See Rockwell Graphic Sys. v. DEV Indus., 925 F.2d 174, 178-79 (7th Cir. 1991) (Posner, C.J.).

216. See, e.g., CORNISH, supra note 57, at 215-19; FRANCIS GURRY, BREACH OF CONFIDENCE 90-97 (1989). United Kingdom law does not distinguish among types of information that may be protected against breach of confidence, and it covers some matters that would fall under rights of privacy in the U.S. At the same time, courts in the U.K. may use contract law, employment law, company law and tort law to supplement the law of confidential information. See, e.g., ROBERTSON, supra note 51, at 87-88. Nevertheless, recent trends in the case law do appear to treat trade secrets and personal confidences differently. See, e.g., ALLISON COLEMAN, THE LEGAL PROTECTION OF TRADE SECRETS 8-9 (1992). For the situation in Canada, see INSTITUTE OF LAW RESEARCH AND REFORM, EDMONTON, ALBERTA AND A FEDERAL PROVINCIAL WORKING PARTY, TRADE SECRETS (Report No. 46, July 1986).


218. See, e.g., RESTATEMENT OF TORTS § 757 cmt. b (1939); UNIFORM TRADE SECRETS ACT, 14 ULA § 1(4) (1985) (hereinafter UTSA) (defining a trade secret as "information, including a formula, pattern, compilation, program, device, method, technique, or process, that: (i) derives independent economic value, actual or potential, from not being generally known to, and not being readily ascertainable by proper means by other persons who can obtain economic value from its disclosure or use, and (ii) is the subject of efforts that are reasonable under the circumstances to maintain its secrecy"); Rockwell Graphic Sys. v. DEV Indus., 925 F.2d 174 (7th Cir. 1991).

219. UTSA, § 1(4), quoted in full supra note 218.
research," which could narrow the scope of protection against some forms of misappropriation.\textsuperscript{220}

Assuming that much university research could fit within the operative definitions of trade secret, such eligibility confers no exclusive rights to make, use, sell or reproduce any given discovery in the manner of patents or other statutory intellectual property rights.\textsuperscript{221} Rather, third-party acquisition of secret knowledge becomes actionable only when obtained by improper means, that is to say, in ways that are excluded by private agreement or that violate a confidential relationship or that otherwise offend public policy.\textsuperscript{222} Trade secrets that are voluntarily revealed, insufficiently guarded or reverse-engineered by proper means lose all protection and become subject to free competition.\textsuperscript{223} Trade secret law thus provides some incentive to develop incremental innovation that falls short of the nonobviousness standard of patent law, while it simultaneously discourages industrial espionage, unethical behavior and corruption.\textsuperscript{224}

\begin{itemize}
\item \textsuperscript{220} COLEMAN, supra note 216, at 23.
\item \textsuperscript{221} See, e.g., Kewanee Oil Co. v. Bicron Corp., 416 U.S. 470, 476, 490 (1974); DRATLER, supra note 21, § 4.04 ("[e]xceptly speaking, a trade secret owner has no 'exclusive' rights in the secret"); Michael J. Hutter, Protecting Trade Secrets: Legal Theories, in DAVID A. ANDERSON & MELVIN F. JAGER, PROTECTING TRADE SECRETS 1989 20 (PLI ed. 1989). See also Rockwell Graphic Sys. v. DEV Indus., 925 F.2d 174, 179 (7th Cir. 1991) (suggesting that a theory that gave the trade secret holder a property right valid against the world would be preempted by the federal patent statute).
\item \textsuperscript{222} See, e.g., DRATLER, supra note 21, § 4.04(2); COLEMAN, supra note 216, at 25.
\item \textsuperscript{223} See, e.g., UTSA, supra note 218, § 1(2) (defining misappropriation as "(i) acquisition of a trade secret of another by a person who knows or has reason to know that the trade secret was acquired by improper means; or (ii) disclosure or use of a trade secret of another without express or implied consent by a person who (A) used improper means to acquire knowledge of the trade secret; or (B) at the time of disclosure or use, knew or had reason to know that his knowledge of the trade secret was derived from persons or acquired in circumstances characterized by improper means. The Model Act further defines improper means to include "theft, bribery, misrepresentation, breach or inducement of a breach of a duty to maintain secrecy, or espionage through electronic or other means"). See also RESTATEMENT OF TORTS § 757 cmt. c (1939). Compare Chicago Lock Co. v. Fanberg, 676 F.2d 400 (9th Cir. 1982) (finding no misappropriation of trade secrets by locksmiths who reverse-engineered key codes from locks sold by plaintiff with Tabor v. Hoffman, 23 N.E. 12 (N.Y. 1889) (finding misappropriation of trade secret when defendant copied secret plans for rotary pump even though the pump itself had been placed on the market).
\end{itemize}
In principle, any computer technology is protectible as a trade secret, irrespective of its status as patentable or copyrightable subject matter. For example, producers rarely disclose the source codes underlying publicly distributed computer software. They also routinely use contractual models that leverage copyright and trade secret laws to prevent third parties from reconstructing their own version of the undisclosed source code from decompiled object code. As the federal judiciary narrows the scope of copyright protection for computer programs by aggressive application of the subject matter exclusions set out in § 102(b) of the 1976 Act, patent and trade secret laws may afford the only available means of repressing non-literal copying.

Whether trade secret law can effectively protect information that has been embodied in publicly distributed material supports remains to be seen. Historically, the sale or circulation of goods embodying valuable information tended to forfeit trade secret protection on the theory that the secret matter was fathomable upon scrutiny or inspection. To the extent that copyright law inhibits decompilation of technical solutions embodied in publicly distributed object code, third-party rights to reverse-engineer a programmer's undisclosed ideas conflict with the author's exclusive reproduction rights. When faced with this conflict,


226. See, e.g., David A. Rice, Licensing the Use of Computer Program Copies and the Copyright Act First Sale Doctrine, 30 JURIMETRICS J. 157 (1990); David A. Rice, Trade Secret Clauses in Shrink-Wrap Licenses, 2 THE COMPUTER LAW. (92) 17 (Feb. 1985); Rice, Reverse Engineering, supra note 52, at 552-67.


229. See, e.g., Roboserve, Ltd. v. Tom's Foods Inc., 940 F.2d 1441, 1455 (11th Cir. 1991) (stating that once the defendant had purchased one of plaintiff's machines, "trade secret law could not prevent . . . the defendant from dissecting that machine for any reason, or from shipping it . . . to a third-party for dissection"). See generally 1 MILGRIM, supra note 214, § 2.05[2] (citing other authorities). But see id. § 2.05[3] (discussing exceptions to the general principle).

230. See, e.g., 17 U.S.C. §§ 106(1)-(2), 117 (Supp. III 1991); S.O.S., Inc. v. Payday, Inc., 886 F.2d 1061 (9th Cir. 1989) (licensee infringes licensor's copyright when it exceeds the scope of its license by copying and preparing modified version of licensor's program); Sega Enters. v. Accolade, Inc., 786 F. Supp. 1282 (N.D. Cal.), rev'd, 977 F.2d 1510 (9th Cir. 1992). Legal barriers to decompilation also discourage the development of functionally equivalent
however, the federal appellate courts have lately excused the making of intermediate copies for purposes of analyzing noncopyrightable ideas as a fair use. 231 Producers who attempt to circumvent these decisions contractually run the risk that courts will hold restrictions on the reverse-engineering of noncopyrightable program components unenforceable on a variety of grounds, while state enforcement of such restrictions could also raise serious questions of preemption. 232 Because computer programs are expressed in writings, moreover, courts can also preempt state trade secret actions by reducing the alleged misappropriation to a violation of the exclusive reproduction rights that copyright law provides. 233

The very nature of computer programs thus foreshadows certain practical limitations on the use of trade secret law, which investors ignore at their peril. Apart from the inherent risk of lawful reverse-engineering, for example, the measures necessary to maintain legal secrecy can become costly and burdensome over time, and at the limit, they can hinder efficient exploitation of the innovation even by authorized third parties. 234 Moreover, injunctive relief in domestic law is usually limited in duration to the estimated period required for reverse-engineering (i.e., the lead-time period that was neutralized by a wrongful


231. See supra notes 199-203 and accompanying text.

232. See, e.g., Vault Corp. v. Quaid Software, 847 F.2d 255, 270 (5th Cir. 1988); Rice, Reverse Engineering, supra note 52, at 567, 577-628; Rice, Licensing the Use of Computer Program Copies and the Copyright Act First Sale Doctrine, supra note 226. But see Robert C. Scheinfeld & Gary M. Butter, Using Trade Secret Law to Protect Computer Software, 17 RUTGERS COMPUTER & TECH. L.J. 381, 390-94 (1991) (concluding that use of a properly worded shrink-wrap license coupled with mass distribution of product in object code "will likely (and should) serve to keep the trade secret in the source code alive").

233. See 17 U.S.C. § 301 (1988); Vault, 847 F.2d 255; Foresight Resources Corp. v. Pfortmiller, 719 F. Supp. 1006 (D. Kan. 1989). See also Computer Assocs., 982 F.2d at 717-20 (finding extra legal elements to avoid preemption); Stephen J. Davidon, What to Expect in Litigating Trade Secret and Reverse Engineering Cases, 2 J. PROPRIETARY RTS. 7, 9, 13 (1990) (stating that "the extent to which federal copyright laws may preempt state trade secret claims with respect to copyrightable subject matter is yet to be determined").

234. See, e.g., Rockwell Graphic Sys. v. DEV. Indus., 925 F.2d 174, 179-80 (7th Cir. 1991) (stating that the more the trade secret owner spends on preventing disclosure of the secret, the more he demonstrates that it has real value worthy of legal protection; but recognizing that the more he spends, the higher his costs, and that restrictions on access may impair efficiency of operations). See also Bender, supra note 51, at 923 (stressing the difficulty third parties encounter in trying to create compatible programs when trade secret law applies).
taking of the secret), while the absence of international treaties establishing extra-territorial recognition of trade secrets renders international protection inherently weak and uncertain.

b. Ownership of the Undisclosed Research Product

All of the difficulties inherent in using trade secret law to protect computer program-related technology are compounded when that technology is developed in a university environment. For example, the simplest defense to an action alleging misappropriation of trade secrets is that the information had become public knowledge. If the academic investigators who developed commercially valuable information either voluntarily disclosed it to others who were under no obligation to protect its confidentiality or otherwise publicly disseminated their findings, they would normally have forfeited any proprietary rights that trade secret law provides. Given the academic mission to disseminate research results and the extent to which both internal promotions and external reputation depend on publications, preserving trade secrets in an open university poses practical and ethical problems of considerable magnitude.

Assuming that academic investigators eager to commercialize a product of university research, such as a computer program, do accept the burdens of preserving actual and legal secrecy, all the thorny questions of ownership previously examined with regard to patents and copyrights must be carefully reevaluated. Absent a clause in the university's employment contract explicitly allocating the relevant

235. See, e.g., Integrated Cash Management Servs. v. Digital Transactions, 920 F.2d 171, 174-75 (2d Cir. 1990) (prohibiting former employees from developing programs similar to those of employer for period of six months only; but permanently enjoining use of programs developed by former employees already in existence at time initial injunction was granted); see also DRATLER, supra note 21, § 4.04[7][a].

236. See, e.g., DRATLER, supra note 21, § 4.07[1]; Bender, supra note 51, at 924. See also Reichman, GATT Connection, supra note 17, at 747, 758-61, 870-71, 876-78, 894-96 (discussing proposed international minimum standards for the protection of trade secrets and the prospects for strengthening international unfair competition law under Article 10bis of the Paris Convention.)


238. See, e.g., Alan H. Goldman, Ethical Issues in Proprietary Restrictions on Research Results, in OWNING SCIENTIFIC INFORMATION, supra note 70, at 69, 79-80; Leonard G. Boonin, The University, Scientific Research, and the Ownership of Knowledge, in OWNING SCIENTIFIC INFORMATION, supra note 70, at 253, 266. See also Eisenberg, Academic Freedom, supra note 206.
proprietary rights to it, however, the results of this evaluation in particular cases will prove hard to predict with any degree of accuracy. Uncertainties stem partly from the lack of any statutory guidance in allocating proprietary rights to tangible embodiments of know-how and partly from doubts about the soundness of applying common law precedents concerning the ownership of industrial know-how to proprietary disputes likely to arise in an academic environment. Further uncertainties arise from unresolved tensions in the case law between the need to stimulate innovation by allocating ownership to the party investing money and resources in the development of advanced technical know-how, and the need to acknowledge that the innovation at issue may be largely the product of an employee's own initiative, ingenuity and skill.

By and large, courts adjudicating disputes about proprietary rights to unpatented innovation under state trade secret laws appear increasingly prone to favor industrial employers over employees. Unlike the federal copyright law, which automatically vests ownership of eligible works in authors (except works made for hire), the state trade secret laws—in the absence of enforceable agreements to the contrary—are often judicially interpreted to attribute proprietary rights to the party that expended time, money and effort in procuring the valuable information. The calculus of rights is further complicated by the fact that legal protection of commercially valuable information has deeper roots in tort law than in either property or intellectual property laws. Tort law often imposes a burden of confidentiality arising out of certain

239. UTSA, supra note 218, makes no provision for the allocation of proprietary rights.
240. See infra text accompanying notes 257-58.
241. See DRATLER, supra note 21, § 4.05[1][a]. For a profound meditation on the extent to which investment as such should generate a proprietary stake in information, see Gordon, supra note 6.
242. See, e.g., DRATLER, supra note 21, § 4.05[1][a] (stating that, because of the employee's "generally-accepted duty" to maintain the employer's confidences and to preserve the employer's trade secrets, "misappropriation is often a foregone conclusion in trade secret cases involving employees once the existence and unauthorized use of a trade secret has been established").
243. See supra text and authorities accompanying notes 109-12, 119-22.
244. See supra note 81 and accompanying text (discussing "employee invention" laws recently adopted in several states, which limit the enforcement of employment contracts requiring employees to assign rights in certain inventions to their employers).
245. See, e.g., Integrated Cash Management Servs. v. Digital Transactions, 920 F.2d 171, 174 (2d Cir. 1990) (stressing employer's "years of research" and large investment in Research and Development); Standard Parts Co. v. Peck, 264 U.S. 52 (1924); 2 MELVIN F. JAGER, TRADE SECRETS § 8.01[1] (rev. ed. 1992); infra notes 249-52, 266-68 and accompanying text.
246. See, e.g., Rockwell Graphic Sys. v. DEV Indus., 925 F.2d 174, 178-89 (7th Cir. 1991); DRATLER, supra note 21, §§ 4.04[5], 4.06[1]. See also COLEMAN, supra note 45, at 29-49.
relationships, notably that of employment, that is more restrictive in effect than rights derived from contractual agreements alone or from so-called "property" rights loosely attributed to capital investors. 247

Apart from certain qualifications preserving the employee's ability to use his or her skill and knowledge on other jobs, 248 the employer who hired an employee to develop new ideas or inventions will normally own that part of the employee's output which qualifies for trade secret protection, and the same applies to independent contractors. 249 In the United Kingdom, explicit "ownership" issues as such were less likely to surface in the past because the prevalent legal theory regulating the employee's duties sounded in implied contract law rather than in property law. 250 Nevertheless, assuming the valuable information at issue rises to the level of a true trade secret 251 and is not just general skill or knowledge, the fiduciary duties implied from the employment relation will, in principle, prevent both British and American employees from exploiting that information to their own competitive advantage even in the absence of a contractual obligation to this effect. 252


249. See supra notes 245, 247; Hutter, supra note 221, at 20. See also MILGRIM, supra note 214, § 5.02[4]. But see Structural Dynamics, 401 F. Supp. at 1111-12; Wexler, 160 A.2d 430 (controversial decision favoring employee's right to use or disclose trade secrets he developed); DRATLER, supra note 21, § 4.05[1][a] (criticizing under-emphasis on employee's creative contributions).

250. See, e.g., CORMISH, supra note 57, at 218-19. See also GURRY, supra note 216, at 177-205. A more tort-like approach to trade secret protection, however, is now under discussion in the U.K. See, e.g., COLEMAN, supra note 216, at 15-18.

251. See, e.g., Milgrim, Computer Programs, supra note 228, at 3-8 to 3-9 (stating that "[r]elative secrecy (i.e., not generally known in trade), not patentable novelty, is all that is required for protection"); supra notes 218-20 and accompanying text.

252. See, e.g., Avtec Sys. v. Peiffer, 805 F. Supp. 1312 (E.D. Va. 1992) (holding that employee who improved employer's software on own time was not creator of work made for hire, but finding that employee nonetheless misappropriated employer's trade secrets and breached fiduciary duties); supra notes 245, 247. See generally Milgrim, Computer Programs, supra note 228, at 3-18 (stating that courts uniformly recognize a confidential relation between employer and employee that precludes the latter from disclosing the former's trade secrets in furtherance of post-employment duties). Other American authorities seem less convinced, however, see supra notes 248-49, and some suggest that
How these tensions will play out in the context of university research remains to be seen. Those universities seeking to develop a comprehensive policy concerning the transfer of technology to industry may logically bring the ownership of tangible embodiments of unpatented research results within the framework of their overall contractual dispositions. In such cases, the basic employment contract would probably allocate proprietary rights in tangible embodiments of applied scientific know-how to the university if these were developed with university facilities and resources, or if the research activity in question fell within the investigators' scope of employment. A division of the royalties might or might not track the university's standard schedule applicable to patented discoveries. Some universities might nonetheless prefer to allocate ownership of tangible research results to the faculty members who performed the work, in exchange for a percentage of the royalties, even if this meant treating faculty members who generated unpatentable information more favorably than those who qualified as statutory inventors.

the employer's legal rights vary with the jurisdiction and may be hard to enforce in any jurisdiction. See, e.g., 2 Rosenberg, supra note 25, § 11.09 (who argues that employers should obtain only a "shop right" if the employee developed the trade secret). For British authorities supporting the proposition set out in the text, see Cornish, supra note 57, at 228-29; Robertson, supra note 51, at 89-95; Coleman, supra note 216, at 54-56. But see Faccenda Chicken Ltd. v. Fowler, [1985] 1 All E.R. 724 (Eng.) (controversial appellate decision significantly relaxing the constraints on the employee after termination of the employment relation and in the absence of valid contractual restrictions); Coleman, supra note 216, at 61-64 (noting that U.K. law leans less heavily in favor of independent contractors than employees).

253. See supra notes 147-56 and accompanying text (cases of Stanford and Vanderbilt Universities); Nelsen, supra note 85, at 365, 368 (case of M.I.T.).

254. See supra notes 147-58 and accompanying text (discussing interface with copyright law). At Stanford, the university owns unpatented tangible research products, as suggested in the text, even though it declines to take ownership of patents. See supra note 79. Under the new policy pending implementation at Vanderbilt, supra note 148, patented discoveries and unpatented embodiments of applied scientific know-how would be handled in a similar fashion; the ownership of any copyright interests affecting the technological, rather than the scholarly product, would receive similar treatment to the extent the law permits.

255. Without need to file patent applications, the university's legal costs might be lower. The ability to transfer unpatented know-how to industry without further direct inputs by the responsible faculty members is, however, uncertain, as is the relation between the faculty members' original contribution and their research roles at the university, including any assessment of the use made of university resources. In such cases, it seems preferable to negotiate in good faith within a predetermined range of variables concerning the division of royalties rather than to apply the fixed percentages usually established for patented discoveries. A detailed analysis of issues concerning the distribution of royalties is beyond the scope of this article.

256. See supra notes 149-52 and accompanying text (discussing views of Professor Cornish). This model bears affinities with the treatment of literary and artistic works in copyright law more than with the industrial property model discussed earlier.
If the university's employment contract fails to cover this subject, the attribution of rights to tangible embodiments of unpatented, noncopyrightable research results will remain speculative indeed, and dispute resolution may be influenced to a greater degree by the fiduciary duties that tort law imposes on employees in general.\textsuperscript{257} In the days when universities did not routinely commercialize their research product, patented or not, analogies between the implied duties of industrial employees and those of academicians might have seemed far-fetched and even socially harmful to the extent they indirectly discouraged a transfer to industry.\textsuperscript{258} Today, however, the universities' avowed interests in commercializing their research results could incline courts to treat academic producers of valuable information more like other industrial employees in the absence of specific contractual dispositions. In that event, any tangible research products would presumptively belong to the university, and the academics who conducted the research might find themselves laboring under a duty to clarify what they owned before attempting to exploit the products of their efforts externally.\textsuperscript{259}

A proprietary bias favoring university ownership or control of faculty-developed know-how embodied in, say, a computer program-related innovation could be cut back if courts sustained some legal exception.

\textsuperscript{257} See supra notes 246-47, 252 and accompanying text.

\textsuperscript{258} Cf. Chew, supra note 24, at 285-86.

\textsuperscript{259} Cf. Speck v. North Carolina Dairy Found., 319 S.E.2d 139 (N.C. 1984) (secret process stemming from professor's research on acidophilus milk belonged to the university absent a written contract by the university assigning its rights to the professor); State v. Neal, 12 So. 2d 590 (Fla.), cert. denied, 320 U.S. 783 (1943) (employee of Everglades Experiment Station assigned to direct a project to research and develop the use of dried citrus waste as livestock feed and who initially attempted to apply for a patent in the name of the Experiment Station had duty to assign the patent to his employer even in the absence of an express contractual provision requiring assignment). But cf. Plains Cotton Coop. Ass'n v. Goodpasture Computer Serv., 807 F.2d 1256, 1262-64 (5th Cir.), cert. denied, 484 U.S. 821 (1987) (stressing that, where the employee's initiative brings the secret innovation into being, the employee's fiduciary duties are relaxed because he "may...have an interest in the subject matter at least equal to that of his employer" and also because he retains the right to use his knowledge as part of his skills and experience); State Bd. of Educ. v. Borne, 7 So. 2d 838 (Fla. 1942) (employee of Everglades Experiment Station, hired as plant pathologist and member of team attempting to develop new strains of sugar cane, held entitled to rights in a new strain that he developed because the nature of his employment did not specifically contemplate the development of a new strain, and his employment contract did not show "by express terms or unequivocal inference" that he was hired to invent). See also, Christopher G. Browning, Jr., Note, The Souring of Sweet Acidophilus Milk: Speck v. North Carolina Dairy Foundation and the Rights of University Faculty to Their Inventive Ideas, 63 N.C.L. Rev. 1248 (1985) (criticizing the holding in Speck).

In the absence of an employment contract covering tangible research results, it could also be argued that no confidential obligations were violated because the university had not reserved its proprietary rights nor indicated that it regarded research results as secret. See infra text accompanying notes 260-84.
comparable to the "teacher's exception" in copyright law.\footnote{260} One possibility in domestic law is for professors to compare their status to that of generally inventive employees under patent law, who are simply hired to pursue their creative instincts, or to non-inventive employees from whom no inventive activity is expected.\footnote{261} To make their case, university professors would need to emphasize the high level of skill and knowledge they brought to the job; the extent to which they developed the relevant know-how on their own initiative; and the relatively insignificant use of university resources or the lack of participation by other university personnel.\footnote{262} In some jurisdictions, professors might contend that the specific innovation at issue fell outside the scope of their contractually defined employment duties, and that, on analogy to patent law, the employer should at most obtain a "shop right" to use the innovative know-how if the employer's resources or facilities were used.\footnote{263} Above all, the professors would urge courts to balance the expectations arising from employment at a research university against the interests of individual faculty members, lest they discourage technological creativity and freedom of expression by stripping away the innovative academic's property rights without sufficient justification.\footnote{264}

\footnote{260} See supra text and authorities accompanying notes 132-37.
\footnote{261} See, e.g., 6 CHISUM, supra note 22, § 22.03(2) (suggesting that when employees are hired merely to "do research" or to "improve" or "design" products, without more, it does not make the resulting inventions the employer's property because the task assigned was too broad); Hovell, supra note 67, at 90-100 (noting the uncertainty in this area of law, which results from the courts' attempts to balance the rights of employees and employers in individual cases and from the all-or-nothing nature of the decision as to the duty to assign the invention to the employer); supra note 85. See also Gullette, supra note 85, at 733. But see 1 LADAS, supra note 8, at 324-25 (noting worldwide tendency to regard "service inventions" made as a result of research or inventive activity, when a primary task of the employee, as property of employer; but acknowledging controversy as to whether employer takes title directly or as a result of some legal transaction with employee); 1 MILGRIM, supra note 214, § 5.02(4)(b) (concluding that an employee generically hired to "invent" has a duty to assign inventions to his employer even when the employer does not designate the specific item or field in which the employee is to work). See also RESTATEMENT (SECOND) OF AGENCY § 397 cmt. a (1957) (concluding that if "one is employed to do experimental work for inventive purposes . . . [then] patentable ideas arrived at or through the experimentation" belong to the employer, but claiming "if one is employed merely to do work in a particular line in which he is an expert, there is no inference that inventions which he makes while so working belong to the employer").
\footnote{263} See, e.g., Avtec Sys. v. Peiffer, 805 F. Supp. 1312 (E. D. Va. 1992) (recognizing that, where employee improved employer's software on own time, employer obtained shop rights in the program for use and demonstration purposes, on analogy to patent law; but omitting to consider employer's derivative work rights in copyright law); 2 ROSENBERG, supra note 25, § 11.05; supra notes 68, 86.
\footnote{264} See, e.g., 6 CHISUM, supra note 22, § 22.03(2); Hovell, supra note 67, at 90-100; Chew, supra note 24, at 204-10.
These exceptions are fairly well established in patent law, and to the extent that courts were to accept them by analogy in regard to unpatented research results, they could limit a university's hold on its innovative professors. In practice, however, decisions concerning unpatented innovation tend to differ from those concerning patents because of the added emphasis in trade secret law on duties arising from the confidential nature of the employment relationship, and on the need to encourage employers to invest in the development of products that are legally susceptible to reverse-engineering by proper means. Courts sensitive to these concerns may stress that a professor's research takes place at the university, with the use of university resources, and that a professor's salary compensates both teaching and research in the relevant disciplines. For example, the Supreme Court of North Carolina found a university under no obligation to share the royalties from applications of a professor's research on acidophilus milk because the research had been conducted with university resources and because the professor's innovative activity fell within the scope of his employment.

265. For example, if the "noninventor" professor had disclosed his or her trade secret to the university and the latter had used it with permission, or if the same professor had merely used university resources in developing the invention, a shop right analogous to that of patent law could logically facilitate further research without impeding the professor from exploiting his research results. See, e.g., 1 MILGRIM, supra note 214, § 5.02(4)[c]; Hutter, supra note 221, at 20; supra note 263. By the same token, if no disclosure to the university had occurred or if the university had not used the discovery with the professor's consent, that discovery might not even qualify as a trade secret because no one had used it in the course of business nor would anyone have obtained a competitive advantage from it. See, e.g., 1 MILGRIM, supra note 214, § 5.02(4)[c] (suggesting that the rules relating to idea submission might apply, particularly when the discovery is not sufficiently "concretized"); Milgrim, Computer Programs, supra note 228, at 3-7 to 3-8 (discussing the pros and cons of claiming trade secret protection for preproduction data and research results, including negative data regarding failed experiments). See also Hutter, supra note 221, at 19.

266. See, e.g., RESTATEMENT (SECOND) OF AGENCY § 395 (1957); 1 MILGRIM, supra note 214, § 5.02[1], [2]. Whether the state "employee invention" statutes will help to change this pro-employer bias of trade secret law remains an open question. See supra note 81. By their terms, such statutes apply only to express contractual allocations of ownership between the employer and employee. The version adopted in Illinois provides expressly that the act "shall not preempt existing common law applicable to any shop rights of employers with respect to employees who have not signed an employment agreement." ILL. REV. STAT. ch. 140, para. 302(2) (1985).


c. Disclosure and Commercial Exploitation

The premises set out above could put university professors under an initial duty to disclose unpatented innovation to their employers, who might, for example, opt to exploit such discoveries for nonprofit uses.\footnote{269} As an employee of a university that intends to exploit unpatented research results, moreover, the professor arguably labors under a duty of confidentiality that, at the limit, could impede his or her right to publish without the employer's consent, lest the value of the secret be destroyed.\footnote{270} To avoid these and other uncertainties, the university's employment contract should recognize a professor's need to disseminate research results. If conflicts of interest cannot otherwise be resolved, the contract should further specify that the professor's right to disseminate always prevails over the university's rights to commercialize these same results.\footnote{271} Finally, the employment contract should expressly allocate the proprietary rights to tangible embodiments of applied scientific know-how developed within the scope of employment.\footnote{272} If these rights go to the university, such an agreement should likewise transfer to the university any exclusive rights to fixed embodiments of research results.

\footnote{269} See supra note 268 and accompanying text; 1 MILGRIM, supra note 214, § 5.02[2], [4]. Cf. RESTATEMENT (SECOND) OF AGENCY § 393 cmt. c (1957). The employee's duty to disclose innovation to his employer can be derived from a determination that it is the employer's "property" and from the policy objective of protecting the employer's investment in research and development. Cf. Korn, supra note 10, at 206-07, 220-21. An employee's duty to disclose also derives from his or her obligation to protect the employer's interests and from the employee's fiduciary responsibilities in general, obligations of paramount importance in the British cases. See, e.g., GURRY, supra note 216, at 179 (stating that "the employee is bound to disclose to his employer any valuable information which he receives in his capacity as an employee and which is unknown to his employer . . . including any confidential information which would further the employer's trade"); CORNISH, supra note 57, at 228-29.

\footnote{270} See supra text and authorities accompanying notes 223, 252, 269. Cf. Korn, supra note 10, at 206-07 (noting that many universities generally recognize an industrial sponsor's right to review a publication for patentable results but not to prevent publication; and stating that while some distinguished institutions impose a nearly complete ban on confidential research in the laboratory, others equally distinguished provide some protection for the proprietary information of industrial sponsors).

\footnote{271} See, e.g., Korn, supra note 10, at 218-21, 226-27; see also Horton, supra note 69, at 215; Eisenberg, Academic Freedom, supra note 206, at 1399-1401.

\footnote{272} See, e.g., Boonin, supra note 238, at 266 (stating that the "time has perhaps come when universities will have to establish policies regulating the exploitation for personal gain of knowledge obtained while doing scientific research as a member of a university community"); Nelsen, supra note 86, at 365, 368 (tangible research property treated like patents because of licensing possibilities).
that the copyright law happened to vest in authors, in order to avoid fragmenting the exploitation rights for purely technical reasons.\footnote{273}{See 17 U.S.C. §§ 101 (definition of "fixed"), 102(a) (1988 & Supp. III 1991) (applying federal copyright law only to original works of authorship fixed in any tangible medium of expression); supra notes 132-58 and accompanying text (discussing works made for hire under the Copyright Act of 1976 in the university employment context).}

Even when the employment agreement implements a carefully elaborated transfer of technology policy, the difficulties of adapting trade secret law to conditions at public or private universities remain daunting. For example, the logic of trade secret protection may require professors interested in commercializing their discoveries to put junior members of a research team, including graduate students, under nondisclosure and, perhaps, noncompetition agreements.\footnote{274}{See, e.g., Korn, supra note 10, at 218-21, 226-27. See also 2 JAGER, supra note 245, § 8.01[2][c]; 1 MILGRIM, supra note 214, § 3.05[1].}

Such practices have already become necessary under certain sponsored research agreements because the sponsoring firms insist on reasonable precautions to protect the resulting information.\footnote{275}{See Korn, supra note 10, at 207-08; supra note 270. See also Chew, supra note 24, at 293-98 (discounting problems of government regulations).} Trade secret protection, as judicially interpreted, may also require elaborate restrictions on access to confidential information; procedures for clearing speeches and publications; use of signs and cautionary signals; document handling and routing techniques;\footnote{276}{See, e.g., Rockwell Graphic Sys. v. DEV Indus., 925 F.2d 174 (7th Cir. 1991).} and, with specific regard to software, the use of coded, self-destructive embodiments and special programs to identify key or typical trade secrets.\footnote{277}{See Milgrim, Computer Programs, supra note 228, at 3-11 to 3-16 (citing authorities).} These constraints on teaching and discussion manifestly conflict with a university's academic mission.\footnote{278}{See Korn, supra note 10, at 204-08; Eisenberg, supra note 69, at 216-17 (reasoning that when an inventor, or his sponsor, is motivated by the rewards of marketing a patented invention, he will delay disclosure until a patentable invention has been produced, and will maintain secrecy throughout the patent review process in order to preserve trade secret protection in case the patent application is rejected). "Nevertheless, most . . . universities will admit that there is a technology to be transferred in addition to the patent rights, and that . . . [it] may require the cooperation of university personnel to be effectively transferred." Nelsen, supra note 96, at 372.} Even then, they may not suffice to prevent leakage of valuable secrets, especially if outside firms enroll employees at the university who can "study" under professors known to be working on a research project of interest to these firms.

Once principal investigators leave the university, moreover, courts may narrow the implied duties of confidentiality that arose during the employment relation even though the university's contract imposed
express constraints on the use of trade secrets after employment ended. In principle, post-employment constraints on employees having access to proprietary and confidential information are upheld if reasonable in time and scope, especially when directed against competitive activities of the former employees. Conversely, these agreements cannot prevent a former employee from using his or her knowledge, skills and experience in subsequent employment, even in competition with the former employer, if such use does not reveal or threaten to reveal the former employer's trade secrets or otherwise breach a valid restrictive covenant. Implementing these opposing principles becomes difficult in practice because on-the-job conditions inherently tend to merge some of the employer's trade secrets with the employee's skill and experience. The resulting conflict of interests poses even thornier questions of law and policy than the proprietary disputes normally encountered under the federal patent and copyright systems.

The patent system, in particular, limits protection to novel matter, specifically claimed in the application, that survives the examination process, and the patent itself becomes available to the public in due course. These claims, in turn, give former employees constructive notice of particular information not to be used on a new job, and this eases the burden of responsibility to a former employer. Because the boundaries of a patented invention are thus well-defined, courts can readily enjoin one who infringes a patent with a former employee's help.

279. See, e.g., Milgrim, Computer Program, supra note 228, at 3-17 to 3-18; Davidson, supra note 233, at 12. Cf. Robertson, supra note 51, at 91 (discussing Faccenda Chicken Ltd. v. Fowler, 1986 1 All E.R. 617 (Eng. C.A.)). Express restrictions are especially important if the former employee was the person who actually developed the trade secret in question. See Davidson, supra note 233, at 12.

280. See, e.g., Business Intelligence Servs. v. Hudson, 580 F. Supp. 1068 (S.D.N.Y. 1984) (upholding employee's one-year, world-wide noncompetition clause pertaining to secret computer software, despite evidence of employer's misrepresentation, because the employee's knowledge would become obsolete after the one-year period); Scheinfeld & Butter, supra note 232, at 410-12. See also 1 MILGRIM, supra note 214, § 3.05[1]. The restrictive covenant must, however, give fair notice of the intended constraint, and it must not contain provisions that violate statutes limiting restrictions on the freedom to work or ply a trade. See Davidson, supra note 233, at 12.

281. 1 MILGRIM, supra note 214, §§ 3.05[1][b], 5.02[3]; Hutter, supra note 221, at 13. See also Robertson, supra note 51, at 91-98.


285. See, e.g., 2 Rosenberg, supra note 25, § 11.09 (stressing that the employer's burden of proof includes demonstrating circumstances that would make the employee's prejudicial disclosure inequitable).
from using only the novel matter claimed in the successful application.\textsuperscript{286}

In contrast, when the former employer seeks to protect unpatented know-how as a trade secret, the quantum of protectible technology carried away by a former employee will often be ill-defined, surrounded by public-domain matter, and deeply intertwined with the employee's general expertise and skill in the art.\textsuperscript{287} The difficulties of separating confidential information from other information that the employee can freely use or disclose makes it harder to prevent former employees from bearing technological secrets to competitors without unduly burdening their ability to work in their chosen fields.\textsuperscript{288} These uncertainties augment the risk associated with investing in the development of new technology and expose technical employees who change jobs to greater risk of legal action.

Because trade secrets forfeit protection once secrecy is lost, the former employer stands to lose more if his former employees bear applied scientific know-how to competitors than would generally be true in the case of technology already disclosed in a patent.\textsuperscript{289} Producers of copyrightable computer programs seem particularly vulnerable in this respect because Copyright Office Regulations do not require full disclosure even when the program is accepted for registration,\textsuperscript{290} and because federal appellate courts have upheld a third party's right to reverse-engineer noncopyrightable matter by proper means.\textsuperscript{291} Effective protection of computer programs thus depends as much or more on keeping source

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\textsuperscript{286} It should be remembered, however, that the grant of a patent carries no concomitant duty to disclose ancillary trade secrets, such as manufacturing methods and processes, provided that the patentee has otherwise disclosed the best mode of practicing the invention. See, e.g., Christianson v. Colt Indus. Operating Corp., 822 F.2d 1544, 1563-64 (Fed. Cir. 1987), vacated on other grounds, 486 U.S. 800 (1988), reaffirmed in part, 870 F.2d 1292, 1302-03 (7th Cir. 1989); infra note 289.

\textsuperscript{287} See 1 MILGRIM, supra note 214, § 5.02[3].

\textsuperscript{288} See, e.g., 2 ROSENBERG, supra note 25, § 11.09; ROBERTSON, supra note 51, at 94.

\textsuperscript{289} See generally 1 MILGRIM, supra note 214, § 5.02[4][c], at 5-72 to 5-74 (arguing that the alternative of granting a shop right to the employer presents a less attractive solution to the problem when a trade secret is at issue, rather than a patent, because the secrecy necessary to maintain the employee's trade secret protection could be destroyed if the employee is required to disclose it to the employer, who may not take adequate precautions to keep the secret; patent protection presents no such difficulty because it does not depend on the maintenance of secrecy).

\textsuperscript{290} 37 C.F.R. § 202.20(c)(2)(vii) (1992) (registrable copy of computer program must exhibit identifiable portions of the program in form that is visually perceptible without the aid of a machine). "To satisfy the 'identifiable portion' requirement, a registrant typically deposits the first and last twenty-five pages (or its equivalent units of source code) together with the page or equivalent unit having the copyright notice, if any . . . . [This] requirement does not preclude trade secret protection for portions of the registered computer programs not deposited." Scheinfeld & Butter, supra note 232, at 404.

\textsuperscript{291} See supra note 199 and accompanying text.
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codes under actual or legal secrecy as on copyright protection of any "expression" (but not any ideas) the programs may contain. Yet, fear of hindering an employee-programmer's ability to work in his or her chosen field may appeal more to some courts' sense of equity than concerns about the employers' incentives to invest in research and development, especially if the employee largely developed the innovation in the first instance. The difficulty of framing an injunction that adequately protects both parties to a trade secret dispute may further discline a court to protect employer against former employee even in the presence of an employment contract that purports to regulate post-employment uses.

To the extent that courts conscientiously weigh these underlying equitable and policy considerations, proprietary decisions concerning trade secrets become more uncertain and unpredictable than corresponding decisions concerning patents. This potential uncertainty could destabilize the protection of computer programs in particular because all three legal regimes can apply to overlapping components of the same static program design, and because the scope of protection likely to be afforded to either the patented or the copyrighted components remains unclear at the time of writing. In this respect, the "burdens of overlapping claims" that already tend to convert software innovators into software litigators foreshadow equally disconcerting ownership controversies likely to surround other subject-matter categories in the new landscape of intellectual property rights.


293. See, e.g., Plains Cotton Coop. Ass'n. v. Goodpasture Computer Serv., 807 F.2d 1256, 1262-63 (5th Cir. 1986); Pasenda Chicken Ltd. v. Fowler, [1986] 5 All E.R. 724 (Eng.).

294. See, e.g., Davidson, supra note 233, at 12.


296. See Maier, supra note 94. Cf. Horton, supra note 69, at 216 (noting difficulties when patents, copyrights and industrial design rights overlap in Research and Development agreements, including possible ownership claims of outside consultants).

297. See, e.g., Milgrim, Computer Programs, supra note 228, at 3-20 to 3-21 (contending that major cases of software copyright infringement, when properly analyzed, were really theft of trade secret cases in disguise, and citing—among others—Whelan Assocs. v. Jaslow Dental Lab., 609 F. Supp. 1507 (E.D. Pa. 1986), aff'd, 797 F.2d 1222 (3d Cir. 1986), cert. denied, 487 U.S. 1031 (1987); supra notes 131, 193 and accompanying text (decisions that reject Whelan).

298. See Programs as Know-How, supra note 3, at 683-99.
2. Other Proprietary Regimes

a. Integrated Circuit Designs

The Semiconductor Chip Protection Act of 1984 (SCPA) has added another level of proprietary rights to an already overloaded intellectual property scaffold. This act provides ten years of protection to "mask works," that is, to the surface images of integrated circuit designs that are embodied in semiconductor chip products. The SCPA protects eligible mask works against copying only, but not against independent creation. In addition to exclusive reproduction and distribution rights, the SCPA also provides owners of mask works with the exclusive right to import a semiconductor chip product in which the mask work is embodied.

The SCPA combines a threshold prerequisite of originality (in the sense of independent, uncopied creation) with a loose novelty requirement, and it also mandates fixation of the mask work in a


300. 17 U.S.C. §§ 901, 902, 904 (1988). "A semiconductor chip product or 'integrated circuit' is a complete electronic circuit in a tiny package, typically measuring an inch or less on a side . . . . The heart of the product . . . contain[ing] the active electronic circuitry . . . is a tiny 'chip' of silicon or other semiconductor material, on which electronic circuitry has been deposited using microscopic manufacturing techniques." DRATLER, supra note 21, § 8.01[1]. "[A] mask is simply a template whose configuration controls the deposition, doping, or etching of specific areas on each succeeding layer of the wafer that constitutes the three-dimensional structure of the integrated circuit. Id. § 8.01[3]. The design of a chip is the design of the mask information used to make it." Id. § 8.01[4]. The purpose of the SCPA is to protect designs of semiconductor chip products. Rather than using the term "design," however, the statute creates a new form of intellectual property, termed "mask work," which "comprises the abstract information in the set of masks used to manufacture a particular semiconductor chip product." Id. §§ 8.03[1], 8.03[1][a].

301. 17 U.S.C. § 905(1) (1988). See generally DRATLER, supra note 21, § 8.04[1][b] (noting that Congress borrowed the test of substantial similarity from copyright law to prohibit, in addition to slavish or literal copying, "two kinds of nonverbatim copying: (1) copying of the entire mask work, but not exactly; and (2) exact or similar copying of an important portion of the mask work, such as a cell from a cell library").


304. See 17 U.S.C. §§ 902(b)(1) (excluding designs that are not "original"), 902(b)(2) (excluding designs that are "staple, commonplace, or familiar in the semiconductor industry, or variations of such designs combined in a way that, considered as a whole, is not original") (1988). See also H.R. REP. No. 781, supra note 303, at 17 (stating that "originality" means independent creation, but referring to a definition of originality not included in the statute as finally enacted); Richard H. Stern, Determining Liability for Infringement of Mask Work Rights Under the Semiconductor Chip Protection Act, 70 MINN. L. REV. 271, 317 n.150 (1985) (uncertain from legislative history whether the proposed definition of originality was omitted merely as surplusage or for other reasons); Leo J.
semiconductor chip product by authority of the "owner." Ownership of the mask work normally vests "in the person who created it (or his legal representative if the creator is deceased or incapacitated) or in "a party to whom all the rights . . . of such a person or representative are transferred." If, however, a mask work is "made within the scope of a person's employment, the owner is the employer for whom the person created the mask work" or that employer's assignee. In either case, the exclusive rights to reproduce, import or distribute a protected mask work belong to the owner, who may transfer or license these rights.

Because the legislative history of the SCPA indicates that the layout of an integrated circuit design does not constitute an expression of the author's personality, courts may construe the provisions vesting ownership in employers more broadly than under copyright law. Clearly, in using the term "person" Congress did not intend to exclude the business organizations that ordinarily design and manufacture semiconductor chips. On the contrary, the notion of "employer-creator" implicit in § 901(a)(6) parallels the "employer-author" under the work-for-hire doctrine of copyright law, but restrictions favoring independent contractors in the definition of "employer-author" were not carried over to the SCPA. This failure to mention commissioned works could imply that the commissioning party should own the end product even when the relationship would not qualify as a "work made

Raskind, Reverse Engineering, Unfair Competition, and Fair Use, 70 MINN. L. REV. 386, 391-92 & n.30 (1985) (concluding that the SCPA's definitions of originality incorporate some connotation of novelty). How this originality standard should be combined with the SCPA's exemption of reverse engineering from liability for infringement is controversial. See infra notes 337-39 and accompanying text.

306. Id. §§ 901(a)(6) (definition of owner), 903 (1988).
309. See, e.g., CONG. REC. H11,611 (daily ed. Oct. 8, 1984) (statement of Chairman Kastenmeier); CONG. REC. S12,924 (daily ed. Oct. 3, 1984) (statement of Sen. Mathias). But cf. H.R. REP. NO. 781, supra note 303, at 17 (referring to § 901(6) and stating that "[t]his section's definition of ownership is similar to conventional copyright principles of ownership of a work."). See also 3 NIMMER, supra note 112, § 18.04[B].
310. See 17 U.S.C. § 901(a), (b) (1988); DRAFTELE, supra note 21, § 807[2].
312. Compare id. § 101 (definition of "work made for hire," paragraph (2)) with id. § 901 (a), (b). See supra text accompanying notes 123-29.
for hire" under the restrictive criteria the Supreme Court recently adopted for copyrightable works of authorship. 313

At the same time, the SCPA appears to embody a modified principle of divisible ownership that differs from that of the copyright law. 314 Under copyright law, a transferee of any exclusive right (including the exclusive licensee of any subdivided segment of an exclusive right) is an "owner... entitled to all of the protection and remedies accorded to the copyright owner," 315 but the latter may eventually exercise the right to terminate all transfers. 316 The SCPA provides no comparable right to terminate transfers, hence identifying the party in whom ownership initially vests becomes correspondingly less important. 317 Under the SCPA, however, only a transferee of all rights is an "owner," while a licensee of all or some of the rights is not. 318 This nuance could affect either the right to register the mask work, which belongs only to an "owner," 319 or the right to bring an infringement action, which belongs to an exclusive licensee of all rights but not to lesser licensees. 320 Should the owner of a mask work neglect to apply for registration within two years after the date of first commercial exploitation at home or abroad, all protection under the SCPA is forfeited. 321

The SCPA does not preempt rights arising under the copyright or patent statutes, nor does it preclude copyright or patent protection of works embodied in a chip other than the mask work itself. 322 For example, a patentable circuit design can be protected separately from the

313. See supra notes 125-27 and accompanying text. In an actual dispute over proprietary interests that depended on the scope of employment, the outcome would depend on the application of the federal common law of agency. See DRATLER, supra note 21, § 8.07(2).


315. See id. §§ 101 (defining "transfer of copyright ownership"), 201(d) (divisible ownership).

316. See id. § 203 (1988).


318. See id. §§ 901(a)-(b), 903(b) (1988). Universities need to evaluate these provisions. See, e.g., Nelsen, supra note 86, at 365, 368 (assimilating university interest in mask works to university regulation of tangible research projects, but omitting reference to SCPA and its requirements).

319. Id. § 908(a) (1988). See also id. § 901(a)(6) (recognizing "owner" as creator, creator's legal representative, employer-creators, "or a party to whom all the rights... are transferred in accordance with section 903(b)").


322. See id. § 911(a), (b) (1988).
layout, even though the layout may qualify as a mask work.\textsuperscript{323} Friction between the patent and chip laws is reduced by a provision in the SCPA denying protection to "any idea, procedure, process, system, method of operation, concept, principle, or discovery, regardless of the form in which it is described, explained, illustrated, or embodied" in a mask work.\textsuperscript{324} Although a patent on a given element appears to suggest that it is a non-protectible "idea" for purposes of this provision, the ability to produce a functionally equivalent element by different, non-infringing means could entitle a particular mode of implementation to mask work protection.\textsuperscript{325}

Relations between the SCPA and copyright law are less clear. Formally, the SCPA precludes copyright protection for mask works,\textsuperscript{326} and it also preempts state laws providing rights or remedies that are equivalent to those conferred by the SCPA itself.\textsuperscript{327} At the same time, the copyright law continues to protect a computer program stored in a chip.\textsuperscript{328} This presumably applies to the microcode of the Read Only Memory (ROM) component in a microprocessor because the copyright on the microcode exists independently of any mask work protection for the layout of the microprocessor chip.\textsuperscript{329} Whether the integrated circuit design is technically separable from the associated program in all cases remains questionable, however.\textsuperscript{330} In this and other situations, ingenious arguments will attempt to portray the mask work as a derivative work based on the copyrighted computer program.\textsuperscript{331} Such arguments merit skepticism, however, because they lead to indirect protection of noncopyrightable, utilitarian matter\textsuperscript{332} and because they conflict with

\begin{itemize}
  \item \textsuperscript{323} See, e.g., Brocktree Corp. v. Advanced Micro Devices, Inc., 977 F.2d 1555, 1562-63 (Fed. Cir. 1992); H.R. REP. NO. 781, supra note 303, at 28.
  \item \textsuperscript{325} See DRATLER, supra note 21, § 8.06[5][b].
  \item \textsuperscript{326} See 17 U.S.C. § 912(b) (1988); H.R. REP. NO. 781, supra note 303.
  \item \textsuperscript{327} See 17 U.S.C. § 912(c). Cf. id. § 301 (1988).
  \item \textsuperscript{328} See id. § 912(a) (1988). For the copyrightability of microcode, see, e.g., NEC Corp. v. Intel Corp., 10 U.S.P.Q.2d (BNA) 1177 (N.D. Cal. 1989).
  \item \textsuperscript{329} H.R. REP. NO. 781, supra note 303, at 28.
  \item \textsuperscript{330} Cf. Brocktree Corp. v. Advanced Micro Devices, Inc., 977 F.2d 1555 (Fed. Cir. 1992).
  \item \textsuperscript{331} See, e.g., DRATLER, supra note 21, § 8.06[5][c].
  \item \textsuperscript{332} See, e.g., Brocktree, 977 F.2d at 1570. See generally Reichman, Electronic Information Tools, supra note 5, at 813-20 ("The Derivative Work at Odds With Information Technologies").
\end{itemize}
the letter and spirit of the Supreme Court's decision in Baker v. Selden.333

The SCPA does not preempt state trade secret laws, provided that
these laws require secrecy as a condition of protection and do not
prohibit third parties from copying mask works in connection with the
"reverse-engineering" of semiconductor chips distributed on the open
market.334 State law thus comes mainly into play before a mask work
is either registered or commercially exploited, that is, during the period
when protection under the SCPA has not yet ripened.335 Once the
SCPA applies, it expressly authorizes reverse-engineering of the publicly
distributed chip or parts thereof,336 and, in principle, a competitor has
not copied a protected mask work if his or her own independently
generated chip design incorporates the results of reverse-engineering and
meets the statutory test of originality.337 Product simulation obtained
by reverse-engineering, as opposed to unauthorized duplication, could
thus constitute as perfect a defense to an infringement action under the
SCPA as to an action for the misappropriation of trade secrets in
general.338 In close cases, however, courts implementing the SCPA
could require a third party who reverse-engineers a protected mask work
to show that his allegedly infringing mask work enhanced the perform-
ance of the semiconductor chip products in question.339

333. See Baker v. Selden, 101 U.S. 99 (1879); Atari Games Corp. v. Nintendo of Am.,
975 F.2d 832, 839-41 (Fed. Cir. 1992); Sega Enters. v. Accolade, Inc., 977 F.2d 1510, 1524-
supra note 3, at 692-93, 693 n.288.
336. See id. § 906(a)(1), which expressly allows third parties "to reproduce the mask
work solely for the purpose of teaching, analyzing, or evaluating the concepts or techniques
embodied in the mask work or the circuitry, logic flow, or organization of components used
in the mask work," and § 906(a)(2), which exonerates "a person who performs the analysis or
evaluation described in paragraph (1) to incorporate the results of such conduct in an
original mask work which is made to be distributed."
337. See Brooktree, 977 F.2d at 1565 (Fed. Cir. 1992) (stating that the "statute thus
provides that one engaged in reverse engineering shall not be liable for infringement when
the end product is itself original"); supra notes 304, 336. See also Rauch, supra note 307,
at 117-23.
338. Cf. supra text and authorities accompanying notes 221-24.
339. See Brooktree at 1569-70 (holding that defendant's "paper trail" of reverse-
engineering did not excuse close copying without a showing that functional capabilities
were improved because the paper trail may bear entirely on the defendant's failures). See
also Rauch, supra note 307, at 121 ("The legitimate reverse engineer may leave no paper
trail, while the pirate can readily invent one."). The first authoritative decision on this issue
(Brooktree) thus sides with those commentators who argue that a second comer's mask
work, produced after reverse-engineering a protected mask work, must establish originality
by showing functional improvement and not just the toil and investment reflected in a
paper trail. See, e.g., Raaske, supra note 304, at 402; Harold R. Brown, Note, Fear and
Loathing of the Paper Trail: Originality in Products of Reverse Engineering Under the
Semiconductor Chip Protection Act as Analogized to the Fair Use of Nonfiction Literary
Indeed, one could argue that the SCPA, with its exclusion of circuit designs "that are staple, commonplace or familiar in the semiconductor industry" and its encouragement of reverse-engineering, merely provides a statutory form of pseudo-trade secret protection for a single class of functional designs whose know-how is too easily appropriated by technological means. This, in turn, begs the question of why this particular class of functional designs merits an exemption from the discipline of the marketplace more than other classes of socially valuable innovation that are no less vulnerable to free-riding duplicators. Enactment of the SCPA in the United States and the corresponding demands of reciprocity successfully lodged against the rest of the world have thus implanted a protectionist virus at the heart of the international intellectual property system, which otherwise rests on the patent and copyright paradigms. The effects of this virus are clearly

Works, 41 SYRACUSE L. REV. 985, 1012-20 (1990) (arguing that "a good faith attempt to enhance technology" should satisfy the originality test, even if no functional superiority was attained). Portions of the legislative history can be read, however, to require only "significant toll and investment" resulting in a lack of substantial identity between the chip designs in question. See id. at 1006-08 (citing authorities). See also RICHARD H. STEIN, SEMICONDUCTOR CHIP PROTECTION 199-99 (1986) (linking "originality" under SCPA to a showing of "nontrivial differences" from the prior art); DRATLER, supra note 21, § 8.03[3][c], [f] (assuming independent creation and a modicum of creativity by two firms who arrive at quite similar designs, both designs would retain protection if neither is "familiar" or "standard in the trade").


341. See, e.g., H.R. REP. NO. 781, supra note 303 at 27-29 (finding that "in several months and for a cost of less than $50,000" a copyist can copy a mask work from a chip that has been placed on the market). See also Reichman, Designs and New Technologies, supra note 40, at 27-29, 136-38.

342. In characterizing the SCPA as a set of rights allied to copyright law but not within the international copyright conventions, Congress in effect conditioned the recognition of foreign mask-work proprietors on a showing of material reciprocity between United States law and that of the foreign nation's own state. See 17 U.S.C. §§ 902(a)(1)-(A)-(C), 913, 914 (1988 & Supp. III 1991) (allowing protection for foreign mask works that are first commercially exploited in this country, or that are covered by an opposite treaty, or that fall within a presidential proclamation recognizing that material reciprocity exists under the laws of the foreign nation's own state). See also STEIN, supra note 339, at 377-444; McManis, supra note 56; Jay A. Ernstling, The Semiconductor Chip Protection Act and Its Impact on the International Protection of Chip Designs, 15 RUTGERS COMPUTER & TECH. L.J. 303 (1989). To the extent that the SCPA actually created a new form of industrial property, however, its denial of national treatment arguably violated the spirit if not the letter of the Paris Convention. See, e.g., CONG. REC. H11,611 (daily ed. Oct. 9, 1984) (statement of Congressman Kastenmeier, Chairman of the House Subcommittee, to the effect that mask works represent a "new form of industrial property"). See also Reichman, GATT Connection, supra note 17, at 850-53. But see Hans Peter Kunz-Hallstein, The United States Proposal for a GATT Agreement on Intellectual Property and the Paris Convention for the Protection of Industrial Property, 22 VAND. J. TRANSNAT'L L. 265, 278 (1989).

343. See Reichman, Legal Hybrids, supra note 3, at 326-32.
visible in the United Kingdom's new unregistered design right, which confers copyright-like protection on functional designs generally.\textsuperscript{344}

b. The United Kingdom's Unregistered Design Right

Viewed as laws that protect a single class of functional designs, neither the Semiconductor Chip Protection Act\textsuperscript{346} nor its British counterpart\textsuperscript{346} appear to overlap or conflict with, respectively, the United States Design Patent Act of 1842\textsuperscript{347} and the United Kingdom's Registered Designs Act of 1949,\textsuperscript{348} both of which protect innovative ornamental designs of useful articles.\textsuperscript{349} Although the Court of Appeals for the Federal Circuit has revitalized the design patent law,\textsuperscript{350} and Parliament has recently amended the Registered Designs Act,\textsuperscript{351} both laws continue to protect only designs that appeal to the eye and that are not functionally determined.\textsuperscript{352} Because so-called "mask works" or Semiconductor Chip "topographies," as they are known in the United Kingdom,\textsuperscript{353} are dictated by functional considerations,\textsuperscript{354} Anglo-

\textsuperscript{344} See infra notes 363-66 and accompanying text. The Commission of the European Communities is studying a proposal that would extend a version of the U.K.'s functional design right to all member countries. See Hugh Griffiths, Overview of Developments in Europe on Industrial Design Protection, paper presented to the First Annual Conference on International Intellectual Property Law and Policy, Fordham Corporate Law Institute, Fordham University School of Law, April 15-16, 1993.

\textsuperscript{345} See supra note 299.

\textsuperscript{346} See Peter Groves, Copyright and Designs Law—A Question of Balance 301-02 (1991) (discussing Semiconductor Products (Protection of Topography) Regulations of 1987, superseded by new regulations in 1989); infra note 360.


\textsuperscript{349} See 35 U.S.C. §§ 102, 103, 171 (1988) (allowing patent protection for "any new, original and ornamental design for an article of manufacture"); CDPA, supra note 348, § 265(1) (continuing in this respect RDA, supra note 348, § 1(1)).


\textsuperscript{351} See supra note 348.

\textsuperscript{352} See, e.g., Power Controls Corp. v. Hybrinetics, Inc., 806 F.2d 234 (Fed. Cir. 1986); Chrysler Motors Corp. v. Auto Body Panels of Ohio, 908 F.2d 951 (Fed. Cir. 1990); CDPA, supra note 348, § 265 (1) (excluding features dictated solely by function and rejecting the design of an article "if the appearance of the article is not material" in the sense that persons acquiring or using it would not normally take "aesthetic considerations . . . into account to a material extent"). See also Reichman, Designs and New Technologies, supra note 40, at 37-42.

\textsuperscript{353} See infra note 360 and accompanying text.
American design laws providing patent-like protection could not protect them even if they otherwise met the stringent threshold requirements these laws impose. 355 However, the historical lack of protection for purely functional designs under Anglo-American intellectual property laws (which differed in this respect from those countries that protect utility models) 356 changed radically in 1988, when the United Kingdom enacted a law to protect unregistered industrial designs without regard to their ornamental character. 357

The origins of the United Kingdom's unregistered design law can be traced back to governmental regulations seeking to comply with the reciprocity provisions of the United States Semiconductor Chip Protection Act, 358 on the one hand, and to certain anomalous judicial decisions extending copyright protection to functional designs, 359 on the other. In the United Kingdom, integrated circuit designs were afforded sui generis protection under the Semiconductor Products (Protection of Topography)

354. See supra notes 300, 309 and accompanying text.
356. "From a worldwide perspective . . . the industrialized countries seem increasingly disposed to protect even functional designs that fail to meet the standards of patentability . . . . For example, the Federal Republic of Germany, Italy, and Japan provide direct protection of functional designs under utility model laws in addition to sui generis protection of appearance designs. Although utility model laws, which are growing in popularity, operate with a stricter legal discipline than that of the design laws, they weaken the standards nominally supposed to govern a mature patent system in subtle and indirect ways." Reichman, Designs and New Technologies, supra note 40, at 37-38 (citing authorities). See also Roland Liesegang, German Utility Models After the 1990 Reform Act, 20 AIPLA Q.J. 1 (1992); Reichman, Electronic Information Tools, supra note 5, at 806-12 ("The Tool Design in Comparative Industrial Property Law"). A discussion of utility model laws is beyond the scope of this article.
358. See supra note 342 and accompanying text.
359. See infra note 377 and accompanying text.
Regulations, which first took effect in November 1987. These regulations suppressed copyright protection of integrated circuit designs and instituted an exclusive right to reproduce the pattern or topographical layout of semiconductor chips for a period of ten to fifteen years. One year later, in the Copyright, Designs and Patents Act of 1988, the United Kingdom extended the principle of copyright-like protection (derived from semiconductor chip protection laws) to unregistered industrial designs generally.

The unregistered design law provides ten to fifteen years of protection for "original," non-copied designs that are either aesthetic or functional in character. It appears to require a loose form of novelty (but not nonobviousness) as the main prerequisite of eligibility. In contrast, the Registered Designs Act as amended in 1988 now provides up to twenty-five years of protection for novel aesthetic designs that are not primarily determined by functional ends.

Functional designs protected under the unregistered design law are subject to compulsory licenses and certain other immunities not imposed by the Topography Regulations, while the reverse-engineering provision characteristic of the Regulations was not included in the new

360. See Groves, supra note 346, at 301; Merkin, supra note 55, at 206; Cornish, supra note 57, at 390-91. Chip design after August 1, 1989, technically falls within Part III of the CDPA, supra note 348, §§ 213-264, which covers unregistered designs. The latest set of regulations ensuring compliance with the pertinent EC Directive, see infra note 362 and accompanying text, however, override and substantially modify the unregistered design right in this respect. See Groves, supra, at 301-303 (discussing Design Right (Semiconductor Topographies) Regulations 1989, S.I. 1989, No. 1100 (effective 1 Aug. 1989)).

361. See, e.g., Merkin, supra note 55, at 361; Cornish, supra note 57, at 390-91; infra notes 377-79 and accompanying text.

362. See Merkin, supra note 55, at 206. These regulations responded to a 1987 Directive of the Council of the European Communities, which required member countries to afford integrated circuit designs a form of protection comparable to that available under the United States Semiconductor Chip Protection Act of 1984. See Cornish, supra note 57, at 390-91; supra note 360.

363. See supra note 557.

364. See CDPA, supra note 348, § 216; Cornish, supra note 57, at 390-91; Fellner, supra note 55, at 377-88.

365. See CDPA, supra note 348, §§ 213(1) (protecting "visual" designs), 213(4) (defining "visual" to exclude commonplace designs). Although the precise standard of "originality" required for unregistered design protection was uncertain and controversial pending authoritative interpretation by the courts, see Fellner, supra note 55, at 377-78, 380, the first decisions appear to introduce "a concept akin to novelty" without insisting on an author's skill and labor. See Brian Turner, A True Design Right: C & H Engineering v F Kluzaik & Sons, 15 E.I.P.R. 24, 24-25 (1993).

366. CDPA, supra note 348, § 265(1) (quoted in part supra note 352), § 269.

367. See CDPA, supra note 348, §§ 213(3)(b), 237-40; supra note 360.
design law. The topography regulations as revised in 1989 still continue in force, in compliance with an EC Directive and with the United States reciprocity requirement, and they modify the unregistered design right with respect to chip designs. Nevertheless, the extent to which topography and unregistered design rights will become assimilated for ownership and infringement purposes remains uncertain pending judicial interpretation.

Meanwhile, the authorship and ownership provisions built into the unregistered design right deserve particular attention because they introduce a new layer of proprietary rights into broad sectors of industrial activity that were once subject to unrestricted competition. According to Professor Cornish, these provisions were modeled on those of the Registered Designs Act of 1949, which followed modified patent principles. As a result, a commissioned design under the unregistered design law will initially belong to the commissioning party and not to the creator, in contrast with the workings of copyright law. If an employee fashions a protected design within the scope of his or her employment, it will belong to the employer. Only if neither of these situations occurs will ownership of an unregistered design vest initially in the designer, unless a written agreement of the parties reallocates the statutory attribution of rights.

In principle, such a designer could not seek more favorable treatment from copyright law. Indeed, one object of the unregistered design law was to relieve the pressure on copyright law resulting from the tendency of British courts, in the period 1975-1988, to protect three-dimensional functional designs as artistic works derived from two-dimensional technical drawings. After August 1, 1989, useful objects portrayed

368. See CORNISH, supra note 57, at 391; supra notes 334-39, 360 and accompanying text.
369. See supra notes 342, 360-62 and accompanying text.
370. See supra note 360.
371. See CORNISH, supra note 57, at 391.
372. See supra note 348.
373. See CORNISH, supra note 57, at 387; see generally MERKIN, supra note 55, at 308-59.
374. See CDPA, supra note 348, §§ 214, 214(1) ("The designer is the first owner of any design right in a design which is not created in pursuance of a commission or in the course of employment."); CORNISH, supra note 57, at 387-88.
375. CDPA, supra note 348, § 215(3).
376. Id. §§ 214(1), 215; see CORNISH, supra note 57, at 387-88.
377. See Copyright Act, 1956, 4 & 5 Eliz. 2, ch. 74, §§ 3(1), 48(1), (Eng.) ("artistic works" include engineering drawings "irrespective of artistic quality"); Fellner, supra note 46, at 372-73 (concluding that "because they started life as engineering drawings, because copying could be indirect as well as direct, and because it could be done by reproducing a two-dimensional work (the . . . drawing) in three-dimensional form, a host of wholly functional, nonregistrable articles designed without regard to appearance achieved the same protection as the modern equivalents of a Rembrandt . . . [including such] worthy
in a two-dimensional representation should no longer obtain copyright protection. Any future protection they obtain should depend on either the registered or unregistered design rights, and the registered design right applies only to designs that appeal to the eye.

Nevertheless, even a cursory examination of the unregistered design law leaves the impression that considerable overlap still remains possible between its coverage and that of the United Kingdom’s copyright law. For example, "surface decoration" in two-dimensional form qualifies as a "graphic work" in copyright law; a three-dimensional version of the same decoration could qualify as sculpture or even as a three-dimensional reproduction in copyright law, but if the same decoration were partly painted and partly filigree work designed without the drawing, its only protection appears to lie in the registered design law. Other borderline cases mentioned in the literature include designs for automobiles that arise as three-dimensional models, costume jewelry and table lamps cast in three-dimensional, representational shapes. Should the commentators’ worst fears materialize, a single


380. See CDPA, supra note 348, § 4.

381. See id.; Fellner, supra note 55, at 379.

382. See CDPA, supra note 348, § 213 (emphasizing features of shape or configuration); RDA, supra note 348, § 265 (protecting pattern or ornament applied to an article); Fellner, supra note 55, at 379-80.


385. See CORNISH, supra note 57, at 389. Professor Cornish suggests that novel design features of the lamp could qualify for 25 years of protection as a registered design; that the lamp design as a whole could attract copyright protection on a number of theories (which protection, however, would last only 25 years from first marketing as applied art, see Copyright Act, supra note 377, § 52); and that, while eligibility in copyright law would excluding the unregistered design right in any element of shape or configuration, see CDPA, supra note 348, § 236, certain elements, such as the bulb holder, could attract the unregistered design right for ten years, subject to compulsory licenses. "must fit"
article could sometimes attract all three regimes, and the copyright and design rights might belong to different persons, because "if the designer is freelance then the copyright will belong to him in the absence of assignment, while the design registration and the unregistered design right will belong to the person who commissioned him." One authority predicts frequent litigation testing the ambiguities of non-cumulation precisely because of the different rules governing ownership of commissioned works and the disputes they are likely to engender.

Similar complications seem likely to arise with respect to different components of computer programs. For example, verbally expressed components of a computer program attract copyright protection as literary works, while graphically rendered components of the same program could conceivably attract either registered or unregistered design protection (depending on the degree of creativity and functionality and on the presence of aesthetic features) in addition to any residual copyright protection available to these same components qua artistic works. Imagining how this potential overlap would play out in the case of, say, a faculty-generated user interface numbs the mind. To the extent that statutory lines of demarcation prove ambiguous or unworkable, the authorship and ownership provisions of copyright law may pull in one direction while those rooted in the registered or unregistered design rights pull in the other. Moreover, the relation between any of these laws and the law of confidential information insofar as authorship and ownership of trade secrets are concerned cannot accurately be foretold without judicial interpretation. For these reasons, Professor Cornish wryly observes that, in the new landscape of intellectual property rights, a failure to resolve ownership issues by express contract "may lead to awkward dispute."

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exemption, and a non-commonplace requirement. CORMISH, supra note 57, at 389 (concluding that "[t]he scope for discriminatory argument seems altogether without bounds").

386. Felner, supra note 55, at 380 (stressing negative effects of "[t]hree different rights in one article").

387. CORMISH, supra note 57, at 389 n.36.

388. See CDPA, supra note 348, § 3(1Xb) (defining "literary work" to include "a computer program").


390. See supra notes 386-87 and accompanying text.

391. CORMISH, supra note 57, at 388. See also Horton, supra note 69, at 215.
III. THE NEED FOR A NEW INTELLECTUAL PROPERTY PARADIGM

The foregoing survey of overlapping proprietary rights affecting commercialized university research by no means exhausts the subject, even as regards computer program-related innovation. For example, it does not discuss ownership of trademarks applicable to computer programs, including unregistered marks covered by § 43(a) of the Lanham Act, nor does it consider the proprietary conundrums that data bases have lately begun to pose. The survey has also omitted any serious discussion of computer-generated productions, computer-aided design and the outputs of artificial intelligence systems, all of which raise uniquely complicated proprietary issues.

In this connection, one should recall that the United Kingdom's Copyright, Designs and Patents Act of 1988 offers perhaps the first rules for attributing ownership of computer-generated works and designs in the case of nonhuman authorship. Derived from early formulas for determining the rights to cinematographic works, the statute ascribes ownership to "the person by whom the arrangements necessary for the creation of the work are undertaken." In practice, however, this criterion will seldom be applied to copyrightable literary and artistic works because most of these works still require some human intervention and the presence of any human creation takes the production out of the statute. To the extent that the statutory solution is eventually

392. See, e.g., Robertson, supra note 51, at 106-10.
395. See, e.g., Samuelson, Allocating Ownership Rights, supra note 42; Reichman, Electronic Information Tools, supra note 5, at 830-35; Rickenson, supra note 7.
396. See CDPA, supra note 348, § 9(3). See also id. §§ 12(3) (duration of 50 years), 79(2), 81(2) (exclusion of moral rights); 214(2) (computer-generated design).
397. CDPA, supra note 348, § 9(3). See also CDPA, supra, §§ 214(2) (designating the "designer" of a computer-generated design to be "the person by whom the arrangements necessary for the creation of the design are undertaken"), 215(1) (making the "designer" the first owner when the design is not created on commission or in the course of employment).
398. See Cornish, supra note 57, at 355. The hard problems currently arise when there is some interaction between a human author and a machine, but the statutory solution does not apply to such cases.
applied to certain technologies emerging in the field of artificial intelligence, it could produce questionable results precisely because the value-adding contributions of these systems will increasingly depend on users and not on those who generically arranged for the creation of any given set of outputs. For this and other reasons, the new law in the United Kingdom represents an interesting but unsatisfactory first attempt to deal with complex proprietorial disputes looming just ahead.

It should not be thought that the kind of proprietory entanglements surveyed in this study are confined to computer program-related innovation, even though this sector graphically exhibits the most disturbing aspects of present trends. From a worldwide perspective, most new technologies entering the intellectual property system will increasingly attract an array of overlapping protective regimes that sometimes apply to different facets of the same or closely related subject matters. The more that these overlapping legal subcultures compete with each other, the harder it becomes to disentangle their separate protective strands, and the greater the pressure exerted on the prototypical legal regimes to modify their historical functions. Meanwhile, the unique, unpatented know-how developed by innovators working in the new technologies is nowhere adequately protected as such. By the same token, no tailor-made authorship and ownership rules can be devised to implement a coherent set of policy goals because the policy goals actually being implemented pertain to a concatenation of semi-obsolete or often irrelevant forms of protection that were devised for different social and economic conditions.

399. See, e.g., Groves, supra note 346, at 40; Reichman, Electronic Information Tools, supra note 5, 830-35.

400. See Programs as Know-How, supra note 3, at 662-67 (surveying the "patchwork quilt" of makeshift protective devices that include patent protection of genetically engineered organisms; copyright and patent protection of computer programs; sui generis protection of computer programs and of databases; copyright protection of databases; utility model laws; law protecting integrated circuit designs; laws protecting functional designs; ornamental design laws; and special antipiracy laws protecting new technologies against unfair competition). See also supra notes 58-59 and accompanying text (discussing the drive for copyright protection of biogenetic engineering products and possible overlap between patent law and plant variety protection laws).

401. Current efforts to cram new technologies into a system devised to protect "art" and "inventions" have strained the classical copyright and patent paradigms to the breaking point. As a result, copyright laws risk degenerating into mere unfair competition regimes at the expense of true authors and artists. See, e.g., Adolf Dietz, Entwickelt sich das Urheberrecht zu einem gewerblichen Schutzrecht?, in WIRTSCHAFTSRECHT IN THEORIE UND PRAXIS (W. Barfuss et al., eds. 1986); Corbet, supra note 27, at 68. By the same token, patent systems can degenerate into glorified "petty patents" regimes or mere registration systems at the expense of a competitive market place. See Reichman, Legal Hybrids, supra note 3.
The present study, like its forerunners, thus tends to confirm that disarray results from concurrent application of diverse intellectual property laws to subject matter for which they were not devised. On the one hand, trivial or static components of new technologies increasingly receive exorbitant protection from various makeshift legal refuges while the innovators' most dynamic and valuable contributions remain difficult or impossible to defend against the subtler forms of free-riding. On the other hand, the different strands of proprietary rights spreading out from overlapping protective regimes weave a tentacular net for the unwary and add to the already high transaction costs with which the legal system saddles innovators. Viewed collectively, this patchwork quilt of protective devices reveals the extent to which applied scientific know-how, inadequately served by the traditional patent law matrix, now poses a serious threat to the stability of an international system built around a static notion of "industrial property" that no longer corresponds to empirical reality.

Although a fuller discussion of these matters is best left to a future publication, it has become clear that the core of the problem resides in the difficulties of protecting applied scientific know-how once it becomes embodied in products distributed on the open market. To the extent that each such product bears intangible know-how on its face, third parties can reduce the innovator's lead time to virtually zero by duplicating the tangible product without incurring the costs of research and development from which it arose. The long-term solution, stated in its simplest terms, is to devise a new intellectual property paradigm that provides

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402. See supra notes 3, 5, 40, 42.

403. See, e.g., Lewis M. Branscomb, Preface to INTELLECTUAL PROPERTY ISSUES IN SOFTWARE, supra note 48, at ix (suggesting that the legal process itself has begun to slow the pace of innovation and that it has especially harmed the small- and medium-sized firms that are its major exponents).

404. See Programs as Know-How, supra note 3, at 656-67. See also Reichman, Designs and New Technologies, supra note 40, at 136-44.

incremental innovation bearing know-how on its face with artificial lead-time in which investors can recoup their investment and turn a profit. A law to protect applied know-how, regardless of the medium of expression, would then deter free-riders without unduly impeding fair-followers from developing incremental innovation of their own.

Future publications will explore the conceptual underpinnings of a proper know-how law and the means of implementing it without the market distortions characteristic of existing intellectual property regimes. 406 Meanwhile, those who fear the foreseeable complications of a sui generis approach to applied scientific know-how should ponder the fate of existing intellectual property regimes that are put to abusive and inconsistent applications. Looking around the world, one is struck by the extent to which the laws applicable to patents, copyrights, trade secrets, unfair competition, trademarks and industrial design are increasingly destabilized by the need to deal with aspects of new technologies for which they are inherently unsuited. In short, rather than facing up to the new problems that might arise from a sui generis regime to protect applied scientific know-how, the intellectual property community is currently experiencing the simultaneous evolution of six or more poorly designed sui generis laws, as each traditional regime mutates in unexpected ways under the pressure of events. Sooner or later, unless the urge to throw stop-gap legal measures at a moving target is resisted in the interest of a more rational and constructive approach, a discredited intellectual property system risks collapsing of its own protectionist weight.

406. See Reichman, Legal Hybrids, supra note 3.